1	BEFORE THE							
2	ILLINOIS COMMERCE COMMISSION							
3								
4	STATE OF ILLINOIS, ILLINOIS )							
5	DEPARTMENT OF TRANSPORTATION, )  Petitioner, ) DOCKET NO.							
6	-vs- ) T09-0074  THE TERMINAL RAILROAD ASSOCIATION )							
7	OF ST. LOUIS (TRRA), ) Respondent. )							
8	)							
9	Petition for an Order granting ) authority to construct two grade ) separation structures carrying ) relocated Interstate Route 70 (FAP ) Route 999) over and across TRRA's ) property, including TRRA's Wiggins ) #2 yard tracks at Railroad Mile )							
10								
11								
12	Post 1.9 Wiggins Main, near the )							
13	Village of Brooklyn in St. Clair ) County, Illinois.							
14	)							
15	Wednesday, August 5, 2009							
16	Springfield, Illinois							
17	Met, pursuant to notice, at 9:00 a.m.							
18								
19	BEFORE:							
20	DEAN JACKSON, ALJ							
21	SULLIVAN REPORTING CO., by							
22	Laurel Patkes, Reporter CSR #084-001340							

1	APPEARANCES:						
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5	-and-						
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9	(Appearing on behalf of Illinois Department of Transportation.)						
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12	(Appearing on behalf of Missouri						
13	Department of Transportation.)						
14	KATHERINE LEMLEY, EDDIE LOWRY & DOUG BORGMANN Bryan Cave						
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17	-and-						
18	TIMOTHY DUGGAN STINE, GREER & DUGGAN						
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20	(Appearing on behalf of Illinois						
21	Terminal Railroad.)						
22							

1	APPEARANCES: (CONT'D.)						
2							
3	JOHN BLAIR 527 E. Capitol Ave. Springfield, Illinois 62701						
4							
5	(Appearing on behalf of the Rail Safety Section of the Illinois Commerce Commission.)						
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## 1 PROCEEDINGS

- 2 (Whereupon TRRA Substitute
- 3 Exhibit G, Exhibits T through Z,
- 4 and AA and BB were marked for
- 5 identification as of this date.)
- 6 JUDGE JACKSON: Pursuant to the authority
- 7 vested in me by the Illinois Commerce Commission and
- 8 the State of Illinois, I will call Docket No.
- 9 T09-0074 for hearing.
- 10 This is a petition filed by the
- 11 Illinois Department of Transportation that involves
- 12 the TRRA as we know it regarding the
- 13 Illinois-Missouri bridge project near St. Louis,
- 14 Missouri and East St. Louis I think about a mile
- 15 north of the Eads Bridge as the testimony has shown
- 16 so far.
- 17 Appearances, please.
- Department of Transportation?
- MR. REDMOND: On behalf of the Department, Your
- 20 Honor, Richard Redmond, Lisa Westapher and Cindy
- 21 Bushur-Hallam.
- JUDGE JACKSON: All right. And I need, believe

- 1 it or not, still again addresses and phone numbers,
- 2 please.
- 3 MR. REDMOND: For me and for Ms. Westapher,
- 4 it's 131 South Dearborn Street, Chicago, Illinois;
- 5 (312)715-5700.
- 6 JUDGE JACKSON: Phone number?
- 7 MR. REDMOND: (312)715-5700 is our general
- 8 phone number.
- 9 I can give you my direct if you want;
- 10 (312)715-5781.
- 11 JUDGE JACKSON: Thank you.
- 12 Railroad?
- MR. REDMOND: Actually, Ms. Busher-Hallam needs
- 14 to enter her address.
- JUDGE JACKSON: Oh, I'm sorry.
- 16 MS. BUSHUR-HALLAM: 2300 South Dirksen Parkway,
- and that's Springfield, and it's the Illinois
- 18 Department of Transportation.
- 19 And then the phone number is
- 20 (217)782-3215.
- 21 JUDGE JACKSON: Thank you.
- 22 Railroad?

- 1 MS. LEMLEY: Your Honor, there's also an
- 2 attorney for Missouri Department of Transportation
- 3 here.
- 4 Should he be making his appearance?
- JUDGE JACKSON: Well, let's have the railroad's
- 6 appearance first.
- 7 MS. LEMLEY: My name is Katherine Lemley. I'm
- 8 here with Eddie Lowry and Doug Borgmann
- 9 (B-o-r-g-m-a-n-n). We're all from Bryan Cave in
- 10 St. Louis, 211 North Broadway, Suite 3600, St. Louis,
- 11 Missouri 63102, (314)259-2000.
- 12 We also have local counsel, Tim
- 13 Duggan.
- 14 MR. DUGGAN: Tim Duggan, attorney licensed to
- 15 practice law in the State of Illinois. Address is
- 16 426 South Fifth Street, Springfield, Illinois 62701.
- 17 Phone number is (217)744-1000.
- 18 JUDGE JACKSON: Thank you.
- 19 And although Missouri DOT is not a
- 20 party to the case officially, we have general counsel
- 21 from MoDOT.
- MR. MORGAN: My name is Philip Morgan. I'm

- 1 regional counsel for the Missouri Department of
- 2 Transportation in St. Louis, 1590 Wood Lake Drive,
- 3 Chesterfield, Missouri 63017; (314)340-4220.
- 4 JUDGE JACKSON: Thank you.
- And we have Commission staff?
- 6 MR. BLAIR: John Blair appearing on behalf of
- 7 staff of the Commerce Commission's Rail Safety
- 8 Section, 527 East Capitol Avenue, Springfield,
- 9 Illinois 62701. Telephone (217) 785-8421.
- 10 JUDGE JACKSON: Thank you.
- Just for the record, we had a very,
- 12 very brief discussion before we began this morning to
- 13 see if perhaps we couldn't get a little further in
- 14 the proceedings by leaving the parties together again
- 15 to continue negotiations. Apparently we can't.
- 16 Therefore, we're going to march on, and hopefully we
- 17 can conclude the evidence today and mark the record
- 18 heard and taken.
- 19 If we cannot get through the evidence
- 20 today, we will certainly set another hearing very
- 21 soon, a very short date.
- When we were last together, we had

- 1 Mr. Greg Horn on the stand. I believe direct
- 2 examination was finished, and it's time for
- 3 cross-examination; am I correct?
- 4 MR. REDMOND: Yes, Your Honor.
- 5 A couple preliminary matters.
- 6 JUDGE JACKSON: Oh, yes. Let me touch base on
- 7 those real quick.
- 8 Last night I received a copy of IDOT's
- 9 motion to clarify jurisdiction, okay? So I did
- 10 receive that last night, and I had asked that the
- 11 railroad file some kind of a response to that by
- 12 Friday.
- 13 Is that still okay or do you need till
- 14 Monday or Tuesday?
- MS. LEMLEY: If we could have till Tuesday,
- 16 that would be great considering we got it also
- 17 yesterday, and we're here today.
- 18 JUDGE JACKSON: All right.
- 19 MS. LEMLEY: Thank you very much.
- 20 JUDGE JACKSON: Today is August 5th so by next
- 21 Tuesday, August 11th, if the TRRA would please have a
- 22 response on file to that motion.

- 1 I also received separately but same
- 2 timing the material that, or various e-mails. We've
- 3 discussed them in evidence which I need to make an
- 4 in-camera inspection of to determine whether the
- 5 substance that was redacted from those exhibits,
- 6 Exhibits 29 and 30, should, in fact, remain
- 7 privileged. I have not obviously, it having come in
- 8 last night, but I will get to that by next week also.
- 9 Fair enough?
- 10 MR. REDMOND: And then we also had submitted in
- 11 the same letter to Your Honor the Web site from the
- 12 Norfolk Southern Corporation containing the
- information that is presented in Petitioner's
- 14 Exhibit 28 which were the Norfolk Southern guidelines
- 15 that appear on its current Web site.
- 16 JUDGE JACKSON: I just now see that's mentioned
- 17 in the August 3, 2009 letter. I did not see that
- 18 though previously.
- 19 MR. REDMOND: And I believe that complies with
- 20 your request when we were here last week. The
- 21 privilege log, the original e-mail messages, as well
- 22 as proof of the Norfolk Southern Corporation's Web

- 1 site.
- JUDGE JACKSON: All right. And that was
- 3 Petitioner's Exhibit No. 28, correct?
- 4 MR. REDMOND: That's correct.
- 5 JUDGE JACKSON: All right. Fair enough.
- 6 Okay. Mr. Horn, you're in the chair.
- 7 I would remind you, please, that you are still under
- 8 oath, and I will give the floor to Ms. Lemley.
- 9 MS. LEMLEY: Thank you, Your Honor.
- 10 JUDGE JACKSON: You're welcome.
- 11 GREG HORN
- 12 recalled as a witness herein, on behalf of
- 13 Petitioner, having been previously sworn on his oath,
- 14 was examined and testified as follows:
- 15 CROSS-EXAMINATION
- 16 BY MS. LEMLEY:
- 17 Q. Good morning.
- 18 Taking you back to your testimony last
- 19 Thursday, you had testified that the NF lines, that's
- 20 the Norfolk Southern lines that are adjacent to the
- 21 Terminal Railroad lines on the Wiggins Ferry are
- 22 similar to Terminal Railroad's lines.

- 1 Do you recall saying that?
- 2 A. Yes.
- 3 Q. How are they similar?
- A. Well, there's storage tracks. There's more
- 5 than three tracks from what I see.
- 6 Q. So your assessment of them being similar is
- 7 that cars are stored on the lines and that there are
- 8 three tracks?
- 9 A. That is my understanding.
- 10 Q. Are the Kansas City Southern lines adjacent
- 11 to the Terminal Railroad lines similar to the
- 12 Terminal Railroad lines?
- 13 A. Yes. There are two tracks there also.
- 14 O. So the fact that there are more than one
- track is what you're drawing as a similarity?
- 16 A. Yes. From what I understand, they're yard
- 17 tracks, not through tracks.
- 18 Q. And on what do you base that understanding?
- 19 A. Just from talking to our engineers that
- 20 have been developing plans.
- 21 Q. The Union Pacific operations near Wiggins
- 22 Ferry, are those similar to the Terminal Railroad's

- 1 operations?
- 2 A. I believe our plans show those as through
- 3 tracks.
- 4 Q. And how many tracks?
- 5 A. I believe there are two.
- 6 Q. We talked a lot about the overpass that
- 7 traverses the Wiggins Ferry yard over the Terminal
- 8 Railroad operations, but we didn't talk about what in
- 9 particular the measurements are of that overpass as
- 10 it sits atop the Wiggins Ferry yard, and I'd like to
- 11 go through that information with you.
- We have a drawing that we submitted as
- 13 an exhibit. Would you like to refer to it or do you
- 14 have it in your memory?
- I'll be happy to show it to you.
- May I approach, Your Honor?
- JUDGE JACKSON: Yes, by all means.
- 18 Q. I'm handing you what was marked as Exhibit
- 19 T.
- 20 Can you tell me what that document is?
- 21 A. Yes.
- 22 MR. REDMOND: Objection, Your Honor. I guess

- 1 since counsel has identified an exhibit that we
- 2 received -- well, actually, I got the e-mail at 7:10
- 3 last night with these additional exhibits and this
- 4 motion.
- JUDGE JACKSON: Please don't tell me that.
- 6 MR. REDMOND: That is correct.
- 7 MS. LEMLEY: Your Honor, I can certainly speak
- 8 to this.
- 9 JUDGE JACKSON: Please, because I had asked
- 10 that the exhibits be exchanged by last Friday at
- 11 noon.
- MS. LEMLEY: Last Thursday we came in and in
- 13 previous discussions with the DOTs, they had not
- 14 mentioned any of the claims that they made on
- 15 Thursday previously. It was the first time we'd ever
- 16 heard of it.
- 17 We left Thursday evening with a noon
- 18 deadline to submit all of our exhibits. We
- 19 diligently attempted to put together all of our
- 20 exhibits, including rebuttal exhibits to those
- 21 claims, to submit by midday on Friday.
- 22 Our investigation is continuing. Many

- of the claims that they make are very difficult to
- 2 investigate the truth of the matter, and it was just
- 3 yesterday that we were able to collect some
- 4 additional rebuttal information.
- I do not expect, depending on how far
- 6 we get today, to use many of these exhibits. The
- 7 Exhibit T that I've shown Mr. Horn today is a drawing
- 8 by the Missouri Department of Transportation
- 9 submitted to Terminal Railroad. I can't imagine that
- 10 they have an objection to me using that exhibit at
- 11 this point.
- 12 JUDGE JACKSON: I have sitting up here on the
- 13 rail from this morning TRRA's second amended exhibit
- 14 list for July 30, 2009 hearing, and I believe that
- includes Exhibits T, Z, AA, and BB; is that correct?
- MS. LEMLEY: It's T through Z, AA and BB.
- 17 JUDGE JACKSON: Oh, T through Z.
- MS. LEMLEY: Yes.
- 19 JUDGE JACKSON: And these were just provided to
- 20 Mr. Redmond and his people last night?
- 21 MS. LEMLEY: Yes, that's the case.
- I can tell Your Honor that it's

- 1 doubtful that we will be using those exhibits today
- with the exception of Exhibit T, and we certainly
- 3 would give them the opportunity to review them with
- 4 their people.
- 5 However, it's extremely prejudicial to
- 6 us to not allow us to submit rebuttal exhibits to the
- 7 claims we first heard on Thursday or to require us to
- 8 do all of our investigation by noon on Friday for
- 9 those rebuttal exhibits.
- 10 And I'll tell you also, our
- investigation is continuing. There's a lot of
- 12 information, particularly about crash testing and
- 13 some of the other claims that they made, that's
- 14 difficult for a private citizen to investigate, so we
- do still have calls in to people to try to ascertain
- 16 the truth of the claim that they're making.
- 17 JUDGE JACKSON: All right.
- 18 MR. REDMOND: Your Honor, we have several
- 19 different levels of objection.
- 20 JUDGE JACKSON: You have what?
- 21 MR. REDMOND: Several different levels of
- 22 objections.

- 1 JUDGE JACKSON: I imagine you do. I'm a
- 2 reasonable man. I'm going to eventually allow the
- 3 exhibits to be used.
- I have the case on a very fast track.
- 5 We all understand that, and we know why.
- 6 I'm eventually at some point going to
- 7 let Ms. Lemley proceed because I want a full record
- 8 here. I don't need to tell you how important it is.
- 9 You know. You've been telling me. I'm going to
- 10 eventually let her do it with all these exhibits. I
- 11 haven't seen them.
- Having said that, I also don't think
- 13 it's fair to question Mr. Horn on exhibits that
- 14 Mr. Redmond and the petitioner haven't had a chance
- 15 to read, look at, and talk to their witness about.
- 16 So what do we do? You tell me. Do we
- 17 hold Mr. Horn? We're going to have to have another
- 18 hearing anyway, folks. I mean, I'm not pleased but I
- 19 understand. I understand you've only had four days,
- 20 and that was a weekend.
- 21 MS. LEMLEY: And no discovery, Your Honor.
- 22 We've been compliant with the schedule

- 1 that IDOT has requested. However, they came in on
- 2 Thursday with a stack of exhibits and new claims that
- 3 we never heard before. We have to be able to protect
- 4 our client's interests and have a full hearing on
- 5 this.
- 6 JUDGE JACKSON: Yes, they did. Absolutely,
- 7 unquestionable, yes, they did.
- 8 MS. LEMLEY: And we haven't been able to do any
- 9 discovery on this.
- 10 JUDGE JACKSON: Okay.
- 11 MS. LEMLEY: May I respond, Your Honor?
- 12 JUDGE JACKSON: I'll give you a second. Take
- 13 whatever time you want.
- 14 MR. REDMOND: I think this bit of revision is
- 15 history. As Your Honor is aware, this case was
- 16 scheduled for a hearing to commence last Thursday.
- 17 JUDGE JACKSON: Right.
- MR. REDMOND: There was a schedule, an order
- 19 entered by Your Honor to produce documents by a
- 20 certain date.
- JUDGE JACKSON: Yes, there was.
- 22 MR. REDMOND: We complied. TRRA did not. TRRA

- 1 came with their documents on Tuesday before the
- 2 Thursday hearing.
- 3 So our objection was that we've got to
- 4 go ahead with the hearing. It gives them a technical
- 5 advantage. Okay. Let's go ahead. So we were under
- 6 the gun.
- 7 Then on Thursday, it was by agreement
- 8 of the parties that we were going to exchange all
- 9 additional exhibits on Friday. We gave documents.
- 10 They gave documents. I understand Your Honor wants a
- 11 full record, but there comes a point where we
- 12 would -- I guess we're going to have to come back
- 13 here a second day.
- 14 JUDGE JACKSON: You know it.
- MR. REDMOND: I will have no objection, just
- 16 for purpose of expediency because my client desires
- 17 expediency, having Mr. Horn questioned off the MoDOT
- document that has been presented. Presumably he's
- 19 aware of that document.
- 20 Beyond that, I would ask for the same
- 21 courtesy that you afforded TRRA and that's that we'd
- 22 have a reasonable chance to take a look at the

- 1 exhibits, but this whole thing started by late
- 2 filings on the part of TRRA.
- JUDGE JACKSON: Well, and we don't have -- we
- 4 are not a U.S. district court. We are not even a
- 5 circuit court in the sense that we've had the benefit
- 6 of substantial pretrial discovery, substantial
- 7 depositions. I've bent over backwards giving
- 8 petitioner the opportunity, in spite of the
- 9 railroad's objections, to put forth and question
- 10 witnesses on its documents which the railroad didn't
- 11 have for that much time. I'm going to do the same
- 12 thing for the railroad.
- 13 MR. REDMOND: I would like to, if we can,
- 14 finish the hearing today. We have relevancy
- objections to other of these exhibits that we can
- 16 present when feasible, but my own goal is to finish
- 17 this today because --
- JUDGE JACKSON: Well, then withdraw your
- 19 objections because if you persist in the objections,
- 20 I'm continuing this hearing now. I'm ready to.
- 21 Has everyone exchanged their documents
- to our knowledge?

- 1 Mr. Redmond?
- 2 MR. REDMOND: To our knowledge, yes.
- JUDGE JACKSON: Ms. Lemley?
- 4 MS. LEMLEY: Your Honor, we have exchanged
- 5 everything that we have been able to collect in our
- 6 investigation. We have been extremely diligent over
- 7 the last few days.
- JUDGE JACKSON: I know you have.
- 9 I'm not going to point fingers at
- 10 anyone people. I'm not. Let's understand that,
- 11 okay? I don't need excuses anymore. I need to know
- 12 what you can do today, and I'm asking that to
- 13 Ms. Lemley, and, Mr. Redmond, what you can do, and
- 14 then I'm going to ask Mr. Blair if he can live with
- 15 that.
- MR. REDMOND: Well, Your Honor, our position is
- 17 that I believe we will waive the objection to these
- documents that are being presented in terms of late
- 19 presentation if we can get the hearing done today,
- 20 and we'll still preserve relevancy objections because
- 21 I think that's fair, but we have, as we announced,
- 22 Mr. Horn, two other witnesses. They have two

- 1 witnesses. I don't see why we can't conclude the
- 2 hearing today. That's my goal.
- 3 So to the extent that we're put under
- 4 a little pressure, we're willing to live with that
- 5 because of this issue that's been discussed.
- 6 JUDGE JACKSON: Well, let's continue and see
- 7 how far we get.
- 8 MR. REDMOND: But we're really going to object,
- 9 Your Honor, if they start pulling in more documents,
- 10 attempt to get other witnesses. Then I think that
- 11 would be highly irrelevant.
- JUDGE JACKSON: Well, we'll deal with those
- objections as they come.
- I want to finish today also but I
- understand where we are presently.
- 16 Okay. Ms. Lemley, continue your
- 17 questioning. Exhibit T is it?
- MS. LEMLEY: Yes, Your Honor.
- 19 JUDGE JACKSON: All right. And remind me, has
- 20 the witness identified what Exhibit T is or have you,
- 21 counsel?
- MS. LEMLEY: I think we can start over.

- JUDGE JACKSON: Yeah, let's do, please.
- Q. BY MS. LEMLEY: Mr. Horn, I've handed you
- 3 what is marked as Exhibit T.
- 4 Do you recognize that document?
- 5 A. It looked like our preliminary plans for
- 6 the bridge, cross-section of the bridge.
- 7 O. Are these the plans that were submitted to
- 8 Terminal Railroad to give them the indication on what
- 9 would be spanning their yard?
- 10 A. I believe they are.
- 11 Q. All right. Do they accurately represent
- what is planned to span the Terminal Railroad's yard?
- 13 A. They're very close. We have more details
- 14 now that our final plans are close, but these are
- 15 what we gave them back as the type, size and location
- 16 drawings.
- 17 We refined them a little bit in our
- 18 final plans, but I believe these are fairly accurate.
- 19 Q. Did your refinement of those plans in any
- 20 way impact the measurements of the pavement, girders
- 21 or span of the overpass?
- 22 A. You know, I don't know the details. Like

- 1 this talks about the maximum girder length, and we
- 2 may have more details now, but it's very close,
- 3 within a few inches I'm guessing.
- 4 Q. So within a few inches, the measurements
- 5 indicated on Exhibit T are accurate?
- 6 A. Yes. I would believe there's no big
- 7 changes here.
- Q. Can you tell me when the drawing on Exhibit
- 9 T was edited by Missouri Department of
- 10 Transportation?
- 11 A. Well, this drawing was January, and we've
- 12 been updating them ever since in our final plans, and
- 13 we have a lot of little revisions throughout the
- 14 whole plans as we do our final plans.
- 15 Q. Have those revisions been submitted to
- 16 Terminal Railroad?
- 17 A. We have submitted some revisions during the
- 18 time frames as we move farther in the type, size and
- 19 location drawings, and I don't know exactly when we
- 20 gave them this and what we've given them since this
- 21 because I don't know, I haven't been able to look at,
- 22 you know, find out from our people, go back and

- 1 review when this was given to them.
- 2 MS. LEMLEY: Your Honor, I request permission
- 3 to use the easel.
- 4 JUDGE JACKSON: Sure.
- 5 MS. LEMLEY: Thank you.
- 6 Q. What I'd like to do is question you on the
- 7 particular measurements of the different portions of
- 8 the overpass that specifically spans the Terminal
- 9 Railroad's yard, and feel free to reference Exhibit
- 10 T.
- 11 So first we have the barrier rail
- 12 height that I believe you testified before is
- 13 42 inches?
- 14 A. That's correct.
- Q. To accommodate snow removal issues?
- 16 A. Yes.
- 17 Q. You testified to that, correct?
- 18 A. Yes.
- 19 Q. And I will label that barrier here.
- 20 And you said that's 42 inches?
- 21 A. That is correct.
- Q. And what is the depth of the pavement?

- 1 A. It's roughly a foot. I believe this shows
- 2 nine inches but I can't see.
- 3 Q. Do you know what the depth is?
- 4 A. I believe our depth is between nine inches
- 5 and a foot right now.
- 6 Q. So nine to twelve inches?
- 7 A. Yes.
- 8 Q. What would you need to review to confirm
- 9 the accuracy of that pavement depth?
- 10 A. I'd have to look at our latest updated
- 11 plans.
- 12 Q. What is the depth of the girder?
- 13 A. About ten feet.
- 14 O. Let's talk about the span. How wide is the
- 15 total span?
- 16 A. The total span is 86 feet for the whole
- 17 thing, but from the center of the bridge are you
- 18 talking about, from barrier wall in the center to
- 19 barrier wall on the outside?
- Q. The entire depth of the span, how many
- 21 feet, the entire span from edge to edge.
- 22 A. Okay. I believe it's 86 feet, 86'4";

- 1 6 inches.
- Q. I'm sorry. You said --
- 3 A. I'm sorry. 85 feet. I can't read it.
- 4 It's 85'6" it looks like on here.
- 5 Q. 85'6"?
- 6 A. That's what it shows on this.
- 7 Q. So the halfway point then in the span would
- 8 be what?
- 9 A. It's 42'8" it looks like.
- 10 Q. There is some space in between the two
- 11 roadways, correct?
- 12 A. Yes, there is.
- 13 Q. So how wide are the two structures?
- 14 Let's just back up.
- This is a two-structure overpass,
- 16 correct?
- 17 A. That is correct.
- Q. And they're just a few inches apart?
- 19 A. That is correct.
- Q. Can you describe for me what the different
- 21 measurements are of the two roadways and how much
- 22 space is in between?

- 1 A. You have a 6-foot shoulder. You have a
- 2 barrier wall that goes out about 16 inches from the
- 3 center. You have a 6-foot shoulder on the inside.
- 4 Then you have a 12-foot lane, another 12-foot lane, a
- 5 10-foot shoulder, another 16-inch barrier; so that's
- 6 the 42'8" on one half.
- 7 Q. How much space in between the two
- 8 directions of roadway?
- 9 A. Just a few inches.
- 10 Q. And how tall or how much fencing is
- 11 Terminal Railroad requesting?
- 12 A. They're asking for the barrier wall and the
- 13 fencing to be 10 foot minimum height.
- 14 O. Okay. So we have 42 inches on the barrier
- 15 rail, correct, and the fencing then is above that
- 16 barrier rail limit?
- 17 A. Yes.
- 18 Q. So how much fencing is that to make it ten
- 19 feet?
- 20 A. 78 inches.
- 21 O. So the total of the barrier rail and fence
- 22 requested by Terminal Railroad is ten feet?

- 1 A. That is correct.
- Q. And the total of the pavement and the
- 3 girder is what?
- 4 A. About 11 feet.
- 5 Q. And you were present last Thursday during
- 6 the opening statement by counsel for IDOT, were you
- 7 not?
- 8 A. Yes, I was.
- 9 Q. And you heard him tell the judge that
- inspection of this bridge would be impossible by a
- 11 snooper?
- 12 A. Yes.
- 13 Q. If it had the fence on it that Terminal
- 14 Railroad has requested?
- 15 A. I don't know the exact wording, but I know
- 16 that I said we would not use a snooper because it
- 17 doesn't work.
- 18 Q. It doesn't work.
- So it would be impossible to inspect
- 20 the bridge by a snooper with the fence that Terminal
- 21 Railroad has requested. That's your testimony?
- 22 A. My testimony was that it would be -- yeah,

- 1 my testimony is that it would not work, and we would
- 2 not use the snooper. It's very impractical to try to
- 3 use that in this location.
- I didn't say...
- 5 Q. It's impractical.
- 6 A. I don't know if I used the word impossible.
- 7 Q. I'm handing you the transcript of the
- 8 hearing dated Thursday, July 30, 2009 here in
- 9 Springfield, Illinois before the Illinois Commerce
- 10 Commission. I'll ask you to identify that document.
- 11 A. Yes.
- 12 Q. If you would turn to page 101, line 19, and
- 13 could you read into the record the question and
- 14 answer through to page 102, line 15?
- 15 A. "Is it fair..." You want me to read it?
- 16 O. Yes.
- 17 A. "Is it fair to say that your understanding
- 18 is that TRRA was requesting fencing on top of the
- 19 heightened barrier, the barrier that had already been
- 20 heightened by the Department of Transportation?"
- The answer is: "Yes."
- 22 "There has been discussion in my

- 1 opening statement about difficulties that a fence of
- 2 this height would present for inspection and
- 3 maintenance."
- 4 "Yes.
- 5 "Are you familiar with those issues?"
- 6 "Yes."
- 7 Q. I'm sorry. This is not -- I'll just
- 8 interrupt the witness. This is not where I was
- 9 asking you to read from.
- 10 A. Oh, I'm sorry.
- 11 Q. Let me take that back and highlight the
- 12 portion for you.
- 13 I'm handing the transcript back to you
- 14 with the portion highlighted.
- MR. REDMOND: Can we identify that for the
- 16 record?
- 17 JUDGE JACKSON: Yes; sure.
- 18 MS. LEMLEY: Yes. I had previously identified
- 19 it as page 101, line 19 through 102, line 15.
- THE WITNESS: Would you like me to read that?
- MS. LEMLEY: Yes, please.
- 22 THE WITNESS: Okay. "Now, did you make an

- 1 analysis to try to determine whether or not the
- 2 provision of the fence of this nature requested by
- 3 TRRA would affect the ability to operate the
- 4 snooper?"
- 5 "Yes, I did."
- 6 "What did you do?"
- 7 "I called our engineer and our
- 8 headquarters that is responsible for this, and I
- 9 talked to him about what would happen if we had a
- 10 fence on top of this bridge and would we be able to
- 11 use our snoopers."
- "And what were you advised?"
- 13 "He was advised that the ten-foot
- 14 fence with the size of large girders would be
- 15 problematic, and they would not be able to use the
- 16 snoopers."
- 17 MR. REDMOND: Your Honor, I'm going to object
- 18 to any attempt to use this as impeachment.
- 19 JUDGE JACKSON: Overruled.
- 20 MR. REDMOND: That's exactly what he said. The
- 21 impeachment was to say that he had mentioned in his
- 22 testimony the word "impossible."

- 1 JUDGE JACKSON: I don't think we're finished
- 2 yet.
- 3 MR. REDMOND: Okay.
- Q. BY MS. LEMLEY: So you testified that the
- 5 bridge engineer who you relied upon in your testimony
- 6 regarding the ability of the snooper to inspect the
- 7 bridge told you that they would not be able to use
- 8 the snoopers?
- 9 A. That's correct.
- 10 Q. And so is it your testimony that it is
- impossible to inspect this bridge by a snooper?
- 12 A. No. My testimony is that we would not use
- 13 the snoopers on the bridge.
- 14 O. So when you heard counsel for the Illinois
- 15 Department of Transportation in his opening statement
- 16 say that it was impossible to inspect that bridge by
- 17 a snooper, you disagreed with that statement?
- 18 A. My statement is that we would not use the
- 19 snoopers to inspect this bridge. They can be very
- 20 problematic, and what I have been told is that we
- 21 would not use the snoopers to inspect this bridge.
- Q. Is it impossible to inspect this bridge by

- 1 a snooper?
- 2 A. It is not impossible, but we would not do
- 3 it because of a lot of other constraints.
- 4 Q. What are those constraints?
- 5 A. All right. I have talked to our operators
- of these machines. We have an Aspen 40 and an Aspen
- 7 50 here at St. Louis, and I have actually this week
- 8 gone out on the job and met with them and looked at
- 9 this.
- 10 The Aspen 40 does not reach around the
- 11 barrier wall fence. I was told by the operator that
- 12 with Aspen 50, we would be able to inspect the first
- 13 girder and the second girder fairly easy, but he said
- 14 by the time you get into the third girder and the
- 15 fourth girder, that would be very, very difficult.
- 16 It would be very time-consuming because you don't
- 17 have the movement in your machine to inspect the big
- 18 section. The hydraulics would be all the way out.
- 19 You know, there's a lot of safety issues with trying
- 20 to work on this bridge with, you know, there's bounce
- on the bridge and there's sway in these booms, and
- 22 you're still standing, and still, the inspection,

- 1 about the closest you can get is six and a half to
- 2 seven feet above your head, and you need to be closer
- 3 than that.
- 4 So he told me we would not be using
- 5 the snooper to inspect the bridge. It would be hard
- 6 enough to use the snooper without a fence, but with a
- 7 fence, they would definitely not be using the
- 8 snoopers to inspect this bridge.
- 9 Q. Did they tell you that it was impossible to
- inspect the bridge by snooper?
- 11 A. No, not by snooper.
- 12 Q. Do you hold yourself out to be an expert on
- 13 bridge inspection?
- 14 A. No, I do not.
- Q. What specifications did you give the bridge
- 16 engineer you relied upon as far as what the bridge
- 17 measurements are that a snooper would have to
- 18 traverse?
- 19 A. We gave them something similar to this, and
- 20 we talked about a ten-foot fence with a foot thick
- 21 deck and a ten-foot girder.
- 22 Q. When you pointed to something similar to

- 1 this, you meant Exhibit T?
- 2 A. Yes, Exhibit T. I'm sorry.
- 3 Q. And you specified a -- could you go back
- 4 and tell me what you specified to him regarding the
- 5 barrier rail and fence?
- 6 A. I told him we would have a barrier wall and
- 7 fence that goes ten foot over the roadway. Then we
- 8 have a foot thick deck, like we've drawn here, and
- 9 about a ten-foot girder.
- 10 Q. What else did you tell him to consider?
- 11 A. That we'd have four girders and we'd have
- 12 about 40 feet, you know, over 40 feet to look on this
- 13 bridge.
- 0. What exactly -- strike that.
- 15 You testified that the Missouri
- 16 Department of Transportation has the obligation to
- 17 maintain the bridge?
- 18 A. Yes, I did.
- 19 Q. And that included in that obligation is the
- 20 obligation to inspect the bridge?
- 21 A. That is correct.
- 22 Q. I am handing you now what has been marked

- 1 as Exhibit 23, Petitioner's Exhibit 23. Can you
- 2 identify that?
- 3 A. That is our snooper.
- 4 Q. And that's exactly how you testified to
- 5 that photo on Thursday, "our snooper."
- 6 By "our," who are you referring to?
- 7 A. Missouri Department of Transportation.
- 8 Q. Does Missouri Department of Transportation
- 9 own that piece of equipment?
- 10 A. I believe so. Actually, I've asked them to
- 11 send me a picture of the snooper but they did not
- 12 label which one it was, so I can't tell you exactly
- 13 which one this is.
- 14 O. So you can't tell me the make or model of
- that particular snooper pictured in Exhibit 23?
- 16 A. Not this particular one.
- Q. And by virtue of that, you can't testify to
- 18 the capabilities of that particular snooper pictured
- 19 on Exhibit 23?
- 20 A. No. I can testify to the snoopers that I
- 21 know that we have here in St. Louis.
- 22 Q. Who provided you with that picture?

- 1 A. Pat Martins, our bridge engineer.
- Q. I show you -- the top of the picture is cut
- 3 off where the arm would go over the fence and go
- 4 beyond or below the bridge girder, correct?
- 5 A. Yes, correct.
- 6 Q. Where is the rest of this picture?
- 7 A. I don't know.
- What I asked for is a copy of a
- 9 picture of a snooper so we could show the judge what
- 10 a snooper looks like. I did not specify -- this was
- 11 over two weeks ago -- I did not specify give me a
- 12 special snooper, and this is what they sent me.
- Q. So this photo doesn't show anything with
- 14 regard to the capabilities of a snooper to go over a
- 15 fence on a bridge, correct?
- 16 A. That is correct.
- 17 Q. I am handing you what has been marked as
- 18 Petitioner's Exhibit 24.
- Do you recognize that document?
- 20 A. Yes, I do.
- Q. What is it?
- 22 A. That's the state structures on interstate

- 1 bridges over railroads. It's from our bridge
- 2 listing, our inventory of all our bridges that we
- 3 keep in our headquarters office.
- 4 Q. This indicates I think you testified to 126
- 5 interstate overpasses over rail lines in Missouri?
- 6 A. That is correct.
- 7 Q. And this is the complete list?
- 8 A. That is the list that they gave me when
- 9 I've asked them to query bridges over, interstate
- 10 bridges over railroads, and I believe it is a
- 11 complete list.
- 12 Q. I know that many of these bridges are from
- the '60s and '70s by the "year built" column.
- 14 Can you tell me how many were built
- 15 from 2000 forward?
- 16 A. I count three or two.
- 17 Q. You count two?
- 18 A. Yes.
- 19 O. Out of the 126 on this list?
- 20 A. That is correct.
- Q. Let's start with the first one.
- What's the first one on the list built

- 1 2000 forward?
- 2 A. It's in St. Louis. It was built in 2008
- 3 and it was over Metrolink, I-64 over Metrolink.
- 4 Q. Is that over a through route of Metrolink?
- 5 A. I believe so.
- 6 Q. So there's no switching at or near that
- 7 overpass?
- 8 A. Not that I am aware of.
- 9 Q. The next one?
- 10 A. It was in Phelps County over the Little
- 11 Piny River and the BNSF Railroad.
- 12 Q. Is that a mainline through track?
- 13 A. I do not know.
- Q. Do you know if there's any switching at or
- 15 near that overpass?
- 16 A. I do not know that either.
- 17 Q. There's one that you passed over on page 1
- 18 constructed in the year 2000 in Marion County.
- 19 A. Oh, I see it.
- Q. Can you identify that?
- 21 A. Yes. Marion County, Mississippi River, it
- looks like it's the CST 410 over BNSF Railroad in

- 1 2000.
- Q. Is that a mainline through track?
- 3 A. I have no idea.
- 4 Q. So you don't know whether or not there's
- 5 any switching at or near that overpass?
- A. I do not.
- 7 Q. And it's your testimony that there is no
- 8 fencing on any interstate highway overpass that spans
- 9 a railroad line in the State of Missouri?
- 10 A. I'm testifying that I've asked for this
- list and no fencing shows up, so I believe this list
- 12 is correct.
- Q. You testified regarding the Kansas City
- 14 Southern and their request for fencing last Thursday,
- 15 correct?
- 16 A. Yes.
- Q. And you testified that the Kansas City
- 18 Southern reserved for future consideration fencing on
- 19 the overpass structure over its rail line to the
- 20 extent that it determines necessary for safety
- 21 reasons, correct?
- 22 A. Yes.

- 1 O. You testified that the Union Pacific
- 2 Railroad likewise reserved fencing in the future if
- 3 it deems necessary for safety purposes?
- 4 A. I believe it says if it is deemed
- 5 necessary. I don't know that it says if the railroad
- 6 deems it necessary.
- 7 Now, I'm not -- you know, you'd have
- 8 to go back to the exhibits and read those.
- 9 Q. So the Kansas City Southern and the Union
- 10 Pacific Railroads, and tell me if this is incorrect,
- 11 they stated that at this time they would not require
- 12 fencing, but if they required fencing in the future,
- 13 they would require fencing for safety purposes. Is
- 14 that accurate?
- 15 A. I don't have it in front of me, but I
- 16 believe what they said was if it is deemed necessary,
- 17 not if they deem it necessary.
- 18 And I take that as the Department of
- 19 Transportation, if they have some proven data that
- 20 shows it's a safety issue, then you know, that we
- 21 would fence it, yes.
- 22 Q. So the Missouri Department of

- 1 Transportation's position is that those railroads
- 2 would receive fencing only if the Missouri Department
- 3 of Transportation deemed it necessary for safety
- 4 purposes?
- 5 A. That if together we deemed that it's
- 6 necessary and there is some proven data that shows
- 7 that.
- Q. I am handing you what was marked as
- 9 Petitioner's Exhibit 29.
- 10 You can take a moment to review it if
- 11 you need.
- 12 A. All right.
- 13 Q. If you turn to page 2, first of all, this
- 14 exhibit is a string of e-mail correspondence between
- 15 you and others at the Departments of Transportation
- 16 and a representative of the Union Pacific Railroad,
- 17 correct?
- 18 A. KCS?
- 19 Q. Oh, I'm sorry. Yes, the KCS.
- 20 A. Yes.
- 21 Q. Is that correct?
- 22 A. Uh-huh.

- 1 Q. If you turn to page 2, can you read for the
- 2 record paragraph 2 at the top of the page?
- 3 A. "KCS's stand on safety fencing is that the
- 4 agreement language includes something to the effect
- 5 that safety fencing will be added at a later date if
- 6 there becomes a safety concern."
- 7 Q. Was that language incorporated into the
- 8 grade separation agreement with Kansas City Southern?
- 9 A. Not at this point.
- 10 Q. And you read this paragraph to indicate
- 11 that the Missouri Department of Transportation has to
- 12 deem it necessary before safety fencing would be
- 13 erected there?
- 14 A. I deem it that it says if there becomes a
- 15 safety concern. It doesn't say KCS. It doesn't say
- 16 Missouri Department of Transportation.
- 17 Q. I am handing you what was marked as
- 18 Petitioner's Exhibit 30. This constitutes e-mails
- 19 back and forth been yourself and a representative of
- 20 the Union Pacific Railroad, correct?
- 21 A. That is correct.
- 22 Q. And if you turn to the second paragraph,

- 1 second sentence, I'll read it for the record. "We
- 2 have determined that the preliminary plans meet
- 3 UPRR's grade separation guidelines with the following
- 4 exceptions."
- 5 And then if you drop to paragraph 4,
- 6 "Provide language in the agreement stating that
- 7 fencing will be provided at no expense to UPRR if
- 8 deemed necessary in the future."
- 9 Do you see that language on the
- 10 exhibit?
- 11 A. I do.
- 12 Q. Is that language incorporated into the
- 13 grade separation agreement with Union Pacific
- 14 Railroad?
- 15 A. Not at this time.
- 16 O. You read that to mean that the Missouri
- 17 Department of Transportation has to deem it necessary
- 18 to put fencing there for safety purposes before
- 19 fencing would be erected there?
- 20 A. I read it that if it's deemed necessary by
- 21 both; both parties agree.
- 22 Q. What exactly would have to be present for

- 1 the Missouri Department of Transportation to deem it
- 2 necessary to provide protective fencing on an
- 3 overpass spanning a railroad yard?
- 4 A. I can't answer that. I mean, you know, the
- 5 Missouri Department of Transportation may have some
- 6 reason in the future to want to put the fence up
- 7 also.
- If there's incidents, you know, if
- 9 there's some proof that there is a safety concern out
- 10 there, but I can't say exactly what that is because,
- 11 you know, we'd have to review it.
- 12 Q. You testified that to your knowledge, there
- is no instance of fencing on any interstate overpass
- 14 spanning a railroad track?
- A. As far as I'm aware, that's correct.
- 16 Q. So as far as you know, there has been no
- 17 determination that safety fencing is advisable over a
- 18 railroad track?
- 19 A. That is correct.
- 20 Q. Do you know of any instance whether or not
- 21 it's an interstate highway where protective screening
- 22 fences have been erected in the State of Missouri

- 1 over a railroad track?
- 2 A. I do not know of any.
- 3 Q. I am now handing you what has been marked
- 4 as Exhibit L. I will direct you to page 3 of that
- 5 exhibit, the second photo.
- 6 Can you identify what that is?
- 7 A. It says fences on Chouteau Avenue overpass
- 8 with no pedestrian walkway.
- 9 Q. Are you familiar with this overpass?
- 10 A. I am.
- 11 Q. This overpass was constructed would you say
- in the last year?
- 13 A. Within the last two years.
- 14 O. So it's recent?
- 15 A. It is.
- 16 Q. And correct me if I'm wrong, there is a
- 17 pedestrian curbtop fence on one side where the
- 18 pedestrian walkway is, correct?
- 19 A. That is correct.
- 20 O. And there is a chain link fence above the
- 21 barrier rail that is vertical, not curved, on the
- 22 other side?

- 1 A. That is correct.
- Q. And there's no pedestrian walkway on that
- 3 side?
- 4 A. That is correct.
- 5 Q. You testified on Thursday regarding the
- 6 cost of the fencing?
- 7 A. Yes.
- 8 Q. And I believe you made a statement that the
- 9 cost of the fencing outweighed the risk of the debris
- 10 leaving the roadway onto Terminal Railroad's
- 11 property, correct?
- 12 A. I don't recall exactly what I said.
- Q. But is that your opinion?
- 14 A. My opinion was that the fencing is not
- 15 necessary because the risk is very minimal.
- 16 Q. You talked about the estimating guide you
- 17 used to develop your estimate of the cost of the
- 18 fencing requested by Terminal Railroad, correct?
- 19 A. Yes.
- 20 Q. What in particular is that estimating
- 21 guide?
- 22 A. Our bridge engineers have an inventory of

- 1 items, of bridge items, and it's updated every few
- 2 months, and the last time it was updated was in
- 3 April, and I took my information off of that bridge
- 4 inventory.
- 5 Q. What exactly did you cost out in your
- 6 estimate?
- 7 A. I cost out 1,400 linear feet of fencing at
- 8 78 inches on top of barrier wall.
- 9 Q. Did you include in your estimate the
- 10 barrier wall itself?
- 11 A. I did not.
- 12 Q. So all that you costed out was the chain
- 13 link fencing?
- 14 A. That is correct.
- Q. And you costed out 78 inches height of
- 16 chain link fencing?
- 17 A. Yes.
- 18 Q. Anything else you include in that costing?
- 19 A. There is one piece of that costing that
- 20 talks about -- typically we slipform the barrier
- 21 wall, but if we put fencing on top, it's very
- 22 possible we'd have to form that piece up by hand to

- 1 put the bolts in, and so there's a cost there that's
- 2 associated with the fencing.
- 3 Does that make sense?
- 4 Q. What was that cost?
- 5 A. I think I added ten dollars a foot for
- 6 that.
- 7 Q. Did you consult with a contractor regarding
- 8 your estimate?
- 9 A. Our bridge engineer that reviews estimates.
- 10 O. And what is his name?
- 11 A. Greg Sunday.
- Q. What is the contingency in this project?
- 13 A. The contingency?
- 14 O. The amount held in contingency on the
- 15 project for design changes, negotiations with owners.
- 16 Are you aware of that?
- 17 A. We have a limit, we have a \$640 million
- 18 budget, and that's what we plan on our project.
- 19 That's all we have.
- 20 You know, as we progress with the
- 21 plans, you know, we did start out with a contingency
- 22 of maybe ten percent, and you reduce that as you get

- 1 to the final details.
- Q. So the contingency on the project is ten
- 3 percent?
- 4 A. At one point it was, yes.
- 5 Q. Do you hold yourself out to be an expert on
- 6 lighting?
- 7 A. I do not.
- 8 Q. Are you an expert on lighting of railroad
- 9 tracks?
- 10 A. I am not.
- 11 Q. Are you an expert on the reasons why a
- 12 railroad would want their tracks lighted?
- 13 A. I am not.
- Q. You spent some time last Thursday
- 15 testifying about maintaining the lights that are
- 16 requested by Terminal Railroad and what a hardship
- 17 that would be on Missouri Department of
- 18 Transportation operationally and functionally to
- 19 maintain the lights.
- Do you recall that testimony?
- 21 A. Yes, I do.
- Q. Have you been privy to discussions with

- 1 Terminal Railroad where they agreed to maintain those
- 2 lights?
- 3 A. They --
- 4 MR. REDMOND: Objection, Your Honor. Those are
- 5 settlement discussions.
- 6 JUDGE JACKSON: Say again.
- 7 MR. REDMOND: I object those are settlement
- 8 discussions.
- 9 MS. LEMLEY: I'll ask the question in a
- 10 different way.
- 11 JUDGE JACKSON: All right.
- Q. BY MS. LEMLEY: Would it alleviate your
- 13 concerns if Terminal Railroad agreed to maintain the
- 14 lights?
- 15 A. Just for maintaining the lights, but we
- 16 still believe the lights are unnecessary cost to the
- 17 taxpayer.
- 18 Q. Is that yes to my question, it would
- 19 alleviate your concerns?
- 20 A. No.
- 21 MR. REDMOND: Objection, Your Honor.
- JUDGE JACKSON: I think it's a fair question.

- 1 Q. Would it alleviate your concerns regarding
- 2 maintenance of the lighting which you testified to
- 3 last Thursday if Terminal Railroad agreed to maintain
- 4 those lights?
- 5 A. Yes, regarding maintenance of the lighting,
- 6 yes.
- 7 MS. LEMLEY: If I could take one moment.
- 8 JUDGE JACKSON: Sure.
- 9 (Pause)
- 10 MS. LEMLEY: Just one final question, Mr. Horn.
- 11 Q. We talked about the snoopers so I want to
- 12 go back to your discussion about that.
- 13 You indicated that in your opinion you
- 14 would choose not to use a snooper if the fence was
- 15 erected.
- 16 A. That is correct.
- 17 Q. Does the Missouri Department of
- 18 Transportation intend to use a snooper to inspect the
- 19 bridge?
- 20 A. I talked to our engineer about that, and
- 21 they would have to look at several options. They'd
- 22 have to look at going down underneath and doing it

- 1 from underneath or leasing a larger snooper because
- there are snoopers out there that can do this.
- 3 So they would have to weigh those two
- 4 options to see which one is the most economical.
- 5 Q. Let me back up to my question and I'll
- 6 clarify.
- 7 In the areas without the fence, does
- 8 the Missouri Department of Transportation intend to
- 9 inspect the bridge by snooper?
- 10 A. Yes, they do.
- 11 Q. And that is from the Illinois side over to
- the Missouri side, that entire span?
- 13 A. Not over the river.
- 14 O. What will be used over the river?
- 15 A. We have what's called a traveler built into
- our project that is a scaffolding underneath the
- 17 cable stay bridge that is run with an engine, so we
- 18 are building that into our project as we inspect
- 19 underneath the cable stay portion of the bridge.
- 20 O. And where does that run to and from?
- 21 A. It runs between the two river piers.
- MS. LEMLEY: That's all I have. Thank you.

- 1 JUDGE JACKSON: Mr. Blair, do you have any
- 2 questions for the witness?
- 3 MR. BLAIR: Yes.
- 4 JUDGE JACKSON: Please.
- 5 MR. REDMOND: Your Honor, just a point of
- 6 order. Do I have yet redirect?
- JUDGE JACKSON: Oh, yes.
- 8 MS. LEMLEY: Your Honor, may I take care of one
- 9 housekeeping matter.
- 10 I'd like to mark this as an exhibit
- just so that we can refer to it as an exhibit in the
- 12 future; if I can be permitted to do that.
- Do you have any objection to that?
- 14 MR. REDMOND: As a demonstrative exhibit?
- JUDGE JACKSON: For demonstrative purposes?
- MS. LEMLEY: Right.
- 17 MR. REDMOND: We have no objections.
- 18 JUDGE JACKSON: All right. Sure.
- 19 MS. LEMLEY: All right. Thank you.
- I'm marking this as Exhibit CC.
- 21 JUDGE JACKSON: Exhibit which?
- MS. LEMLEY: Exhibit CC.

- 1 (Whereupon Exhibit CC was marked
- 2 for identification as of this
- date.).
- 4 JUDGE JACKSON: Mr. Blair?
- 5 CROSS-EXAMINATION
- 6 BY MR. BLAIR:
- 7 Q. With regards to standard engineering
- 8 practices concerning the design of interstate
- 9 bridges, you've testified I believe that fencing when
- there's no walkways is not used, is that correct?
- 11 A. That is correct.
- 12 Q. And you've testified to your knowledge that
- 13 you're unaware of any interstate bridges located in
- 14 Illinois or Missouri that currently have fencing as
- requested by the respondent TRRA, is that correct?
- 16 A. Yeah, over railroad bridges.
- 17 I'm not sure about Illinois because I
- don't know, I haven't looked at all their stuff, but
- 19 in Missouri, yes.
- 20 Q. You are though aware of interstate bridges
- 21 that span areas where there's pedestrian traffic, is
- 22 that correct?

- 1 A. Yes, many.
- Q. In fact, you testified, and I believe
- 3 petitioner submitted exhibits showing pedestrian
- 4 traffic underneath interstate bridges located in
- 5 St. Louis.
- A. Yes, many of them.
- 7 Our contention is that we have not had
- 8 an issue of people throwing things out of the car
- 9 onto any of these pedestrians that has not been an
- 10 issue with the Missouri State Highway Transportation
- 11 Department.
- 12 Q. In your capacity as engineer, would you be
- 13 aware of those if there was a pronounced incident of
- 14 pedestrians being hit by debris?
- 15 A. Yes.
- I'm not saying that it never happened,
- 17 but it has not been an issue, you know, throughout
- 18 the state. I mean, at some point someplace it may
- 19 have happened, but obviously, we have not fenced all
- 20 of our highways because we have determined that it's
- 21 not been an issue.
- 22 Q. Do you belong to any national organizations

- 1 as an engineer?
- A. No, I do not.
- 3 Q. So basically it's your testimony that
- 4 you're unaware of any pronounced number of incidents
- 5 where pedestrians have been struck from debris from
- 6 an overhead interstate bridge?
- 7 A. That is correct. I mean, there have been
- 8 cases where I guess a pedestrian has dropped
- 9 something off, but that's why we fence bridges over
- 10 interstates. But exactly what you said, no, I have
- 11 not been aware of any on interstate bridges.
- 12 Q. You also testified earlier that the design
- 13 was changed from a 32-inch barrier wall to a 42-inch
- 14 barrier wall in an attempt to accommodate
- 15 respondent's concerns, is that correct?
- 16 A. That is correct.
- 17 Q. The standard barrier height is 32 inches
- 18 high, is that correct?
- 19 A. That is correct.
- 20 Q. How often have you increased the height to
- 21 42 inches at a location?
- 22 A. I don't know, you know, statewide how often

- 1 we do that. We did it specifically here because at
- one of our first railroad meetings, the railroads had
- 3 requested that because they're concerned about snow
- 4 plow and things like that, so we accommodated them
- 5 with that.
- 6 Q. Are you aware where you've increased the
- 7 height at any other locations, the 42 inches on
- 8 interstate bridges?
- 9 A. You know, I'm not familiar. I mean, I'm
- 10 sure we have in certain locations but, you know, I
- 11 can't tell you.
- 12 Q. You testified that an agreement has been
- 13 reached in your exhibit; IDOT's exhibit, one of their
- 14 exhibits shows that an agreement has been reached
- 15 with the Union Pacific Railroad concerning the
- 16 fencing issue, is that correct?
- 17 A. We have a grade separation agreement that
- has not been signed by either party, but we have
- 19 incorporated their comments so far. We have received
- 20 their comments, and we sent them the agreement two
- 21 months ago, and they have not commented back on the
- 22 agreement.

- But, yes, on our type, size and
- 2 location plans, they have given us all of their
- 3 comments, and we have incorporated them or we've
- 4 talked to them about incorporating them all into the
- 5 plans and the agreement.
- 6 Q. So, in essence, and correct me if I'm
- 7 wrong, but essentially what the agreement is is on UP
- 8 portion where you span UP's tracks, there's been an
- 9 agreement not to install fencing.
- 10 However, if deemed necessary after the
- 11 bridge is constructed and debris flying over the
- 12 bridge becomes a problem, you agree to install the
- 13 fencing?
- 14 A. That is correct.
- O. Does Illinois and Missouri DOTs also agree
- 16 to do the same with the TRRA span; in other words,
- 17 would you agree that if fencing is not installed now,
- 18 that after the bridge is constructed and there is
- 19 evidence of a pronounced number of incidents where
- 20 debris is flying over the bridge and hitting railroad
- 21 employees, that you would agree to install the
- 22 fencing?

- 1 A. Yes.
- Q. But essentially what you're saying is your
- 3 position now is that based on both the departments'
- 4 past experiences with interstate bridges spanning
- 5 areas where there's pedestrian traffic where fencing
- 6 has not been used, there has not been a pronounced
- 7 incidence of that type of problem?
- 8 A. That is correct.
- 9 Q. Last question is more of a structural
- 10 question.
- 11 When you add the fencing, I assume you
- 12 have to recalculate your wind load, the effect that
- 13 that would have on a bridge, is that correct?
- 14 A. That's a detail that I'm not aware of. I
- 15 mean, I'm not a bridge engineer per se so that's a
- 16 detail I wouldn't have an answer to.
- 17 Q. It wouldn't be for you, that question
- 18 wouldn't be for you?
- 19 A. No.
- 20 MR. BLAIR: Okay. That's all I have. Thank
- 21 you.
- JUDGE JACKSON: Redirect, Mr. Redmond?

## 1 REDIRECT EXAMINATION

- 2 BY MR. REDMOND:
- 3 Q. Mr. Horn, you were shown an exhibit that
- 4 was marked as Exhibit T in the recently submitted
- 5 additional exhibits by TRRA.
- Do you have that exhibit in front of
- 7 you or should I show it to you?
- A. Yes, I have it.
- 9 Q. Is it fair to say that that exhibit depicts
- 10 a shoulder on the outside lane of the bridge, on both
- outside lanes of the bridge of ten feet wide?
- 12 A. That is correct.
- 13 Q. And is that the current plan proposed for
- the Mississippi River bridge?
- 15 A. That is correct.
- Q. Now, there was a question of you and use of
- 17 the word snooper.
- 18 Would it be fair to say that snooper
- is, the word snooper is somewhat like the word
- 20 Kleenex in that it was a firm's designation for
- 21 something that then grew to include a description of
- 22 many different devices?

- 1 A. Yes.
- Q. Would it be fair to say that the technical
- 3 term for this instrument is a bridge inspection
- 4 crane?
- 5 A. Yes.
- 6 JUDGE JACKSON: A bridge what?
- 7 MR. REDMOND: Inspection crane.
- 8 Q. Now, you've testified about two bridge
- 9 inspection cranes that the Missouri Department of
- 10 Transportation owns, the Aspen 40 and the Aspen 50.
- 11 A. Yes.
- 12 Q. And is it your testimony that an inspection
- of this bridge, proposed bridge by the Aspen 40 would
- 14 be physically impossible if this additional fencing
- 15 were installed?
- 16 A. That is correct.
- 17 Q. Why is that?
- 18 A. The Aspen 40 is a smaller unit, and I don't
- 19 believe you could get over the fence and below the
- 20 girder with the second boom.
- Q. Now, the other one you've testified about
- is the Aspen 50, is that correct?

- 1 A. That is correct.
- Q. And you said in that one, it is a larger
- 3 unit than the Aspen 40, is that correct?
- 4 A. That is correct.
- 5 Q. And in that one, you were advised that you
- 6 could use that or the fence in place to inspect the
- 7 first girder and the second girder but the third and
- 8 fourth girders would become much more problematic?
- 9 A. That is correct.
- 10 Q. And could you elaborate on the reason for
- 11 that?
- 12 A. Yeah. The boom, when you're getting
- 13 farther underneath the bridge, if there's no fence
- 14 there, you can bring the first boom down and you
- 15 could come up from the bridge from below.
- 16 With a fence there, the first boom has
- 17 to go over the fence. The second boom only goes down
- 18 to just barely below the bottom of the girder, and so
- 19 you're not coming up from below the girders to
- 20 inspect the bridge.
- 21 So you have a problem if the boom is
- 22 extended, it will be extended all the way out,

- 1 straight flat out, and all the boom extensions will
- 2 be basically at the maximum extensions, and it would
- 3 be very -- it's very difficult they said and very
- 4 problematic because you're not able to move the boom
- 5 around to cover any wide area for one.
- 6 Like in the first and second girders,
- 7 your arm would be farther away from the bridge so you
- 8 could inspect a wider section, but as you get farther
- 9 back, you're pretty much stuck to the one spot, and
- 10 so you'd have to inspect, come back out and move the
- 11 truck ten feet, inspect again and get all back under
- 12 there to inspect again.
- 13 It would be very time-consuming, and
- 14 there's also a problem with the extension of the boom
- 15 being straight out all the way. The top bucket is
- 16 still six and a half to seven feet above your head,
- 17 and it doesn't get close enough. What the bridge
- 18 engineers are looking for, inspectors are looking for
- is cracks in the steel, and so they say it would
- 20 still be problematic because you can't get as close
- 21 as you need.
- 22 And, of course, there's a safety

- 1 concern because there is sway in those booms when
- 2 it's extended all the way out and there is a bounce
- 3 on the bridge.
- 4 So there's a lot of issues, and they
- 5 told me that they would not want to use the UB50, the
- 6 Aspen UB50 inspecting this bridge with a fence.
- 7 Q. Now, you did mention in your testimony that
- 8 there is an item that Aspen makes that could be used
- 9 to do this work but the Missouri Department of
- 10 Transportation does not own it, and that's the Aspen
- 11 62, is that correct?
- 12 A. I believe it's the Aspen 75 is what they
- 13 told me.
- 14 O. Okay. Aspen 75.
- What is the cost of purchasing an
- 16 Aspen 75? Is it over \$500,000?
- 17 A. Yes, I believe so. I've asked that
- question, and they said somewhere between 600,000 and
- 19 a million, but I don't have any hard data.
- 20 Q. And on the Aspen 75, you also mentioned
- 21 rental.
- Were you given any information on how

- 1 much it would cost to rent such a piece of equipment
- 2 even if it were available for one day?
- 3 A. I asked that question, and they said they
- 4 believed it would be \$20,000 but they didn't know,
- 5 but they also said if it's billed for a longer time,
- 6 the price goes down, but they did not do any checking
- 7 and give me real numbers. That was their feel, the
- 8 people that work on the bridges, inspectors that
- 9 understand this stuff.
- 10 Q. When you undertake a project of this
- 11 nature, do you make a cost benefit analysis in
- 12 determining what is reasonable to build and put on a
- 13 bridge such as this?
- 14 A. Yes, engineering judgment. We use
- 15 engineering judgment.
- 16 Q. At the time you made your judgment about
- 17 the request by TRRA, had TRRA given you any
- information other than what was given to you in the
- 19 letter back from TRRA that was introduced or the
- 20 request in TRRA's letter?
- 21 A. No.
- 22 Q. Now, there was questioning of you on

- 1 Exhibit L which we have introduced which I've been
- 2 told it's pronounced Chouteau Avenue if you're in
- 3 St. Louis -- if you're elsewhere it may be pronounced
- 4 differently -- but Chouteau Avenue.
- 5 And if Your Honor can turn to --
- 6 JUDGE JACKSON: I don't have that with me.
- 7 MR. REDMOND: Oh, okay.
- 8 JUDGE JACKSON: Or I don't see it here but
- 9 there's a lot of paper.
- 10 MR. BORGMANN: Your Honor, we have a copy of
- 11 those exhibits if you'd like.
- 12 JUDGE JACKSON: Yes, please.
- Q. If you could take a look at page 4 of 7 of
- 14 Chouteau Avenue, are you familiar with that street?
- 15 A. Yes, I am.
- Q. And you live in St. Louis, right?
- 17 A. Yes, I do. Well, I live in St. Charles
- 18 County.
- 19 Q. But you are familiar with the City of
- 20 St. Louis?
- 21 A. Yes.
- 22 Q. Now, this depicts Chouteau Avenue, and I

- 1 believe it shows a fence on one side of Chouteau
- 2 Avenue and no fence on the other side of Chouteau
- 3 Avenue; is that correct?
- 4 A. Yes, from this picture, there is a piece of
- 5 a fence on Chouteau Avenue.
- 6 Q. On the right-hand side, there is fencing on
- 7 Chouteau Avenue, but on the left-hand side, there is
- 8 no fencing, is that correct?
- 9 A. Not at this location on Chouteau.
- 10 Q. And at this location, Chouteau Avenue goes
- 11 over tracks, is that correct?
- 12 A. Yes, I believe so but I can't tell.
- 13 Q. Now, is the side where fencing is on the
- 14 side where there's pedestrians.
- 15 A. Yes, but let me explain also, this is an
- 16 urban setting, and I have seen people riding on both
- 17 sides of Chouteau Avenue. It is not an interstate
- 18 highway. It's a city street, and I have seen people
- 19 on both sides riding their bike and stuff on both
- 20 sides, so there again, that's not a -- I mean, that's
- 21 basically a city street, not an interstate highway.
- 22 Q. Would you agree that if this bridge

- 1 included pedestrian walkways, there would be fencing
- on the side of the bridge?
- 3 A. Yes.
- 4 MR. REDMOND: Those are all the questions I
- 5 have.
- 6 JUDGE JACKSON: Thank you.
- 7 Anything further for this witness?
- 8 MS. LEMLEY: Yes, Your Honor. We'd like to
- 9 recross.
- 10 JUDGE JACKSON: We'll allow that.
- 11 Maybe let me ask just a couple
- 12 questions real quick.
- MS. LEMLEY: Sure.
- JUDGE JACKSON: Does anybody have any
- 15 objections to that?
- MS. LEMLEY: No, Your Honor.
- 17 MR. REDMOND: Can't object to what a judge
- 18 wants to do, Your Honor.
- 19 JUDGE JACKSON: Well, sure you can.
- 20 EXAMINATION
- 21 BY JUDGE JACKSON:
- Q. I just want to refer to Exhibit No. 21,

- 1 Petitioner's Exhibit No. 21, all right, five or six
- 2 feet long engineering drawing.
- Just for clarification, I am wondering
- 4 whether you have any knowledge -- I'm looking at
- 5 let's say the spans between pier 18 and 19 which has
- 6 TRRA track 1, 2, 3 and 4 underneath, the span pier 19
- 7 to pier 20 which has TRRA Wiggins No. 23 track
- 8 underneath.
- 9 A. Uh-huh.
- 10 Q. Between pier 20 and pier 21 which has TRRA
- 11 Wiggins #24 track, 25, and 26, as well as KCS yard
- 12 track #4, KCS yard track #1, KCS Brooklyn main track,
- existing UP #1 main track, and existing UP #2 main
- 14 track underneath, and lastly, between pier 21 and 22
- which shows Norfolk Southern yard track #1, D main,
- 16 NSD main track #1. They're two separate tracks,
- 17 those are, NS yard track #2, NS yard track #3, NS
- 18 yard track #4 and NS yard track #5.
- Do you have any knowledge what actual
- 20 train traffic is on any or each of those tracks under
- 21 those four spans such as numbers of trains, speeds of
- 22 trains, makeup of trains? Do you have any knowledge

- 1 on that issue?
- 2 A. No. My only knowledge would be whenever
- 3 I've been out there which has been, you know, 15
- 4 times, that there have been trains parked along many
- of those tracks, but, you know.
- 6 Q. All right. So you cannot say or you don't
- 7 have specific knowledge that say on KCS yard track #4
- 8 which is underneath span pier 20 and pier 21 that
- 9 there are ten trains per day, switching trains at ten
- 10 mile an hour or less on that track?
- 11 A. No.
- 12 JUDGE JACKSON: Okay. That's all I have.
- 13 Thank you.
- 14 All right. Ms. Lemley?
- MS. LEMLEY: Thank you, Your Honor.
- 16 RECROSS-EXAMINATION
- 17 BY MS. LEMLEY:
- 18 Q. In questioning by Mr. Blair, you stated
- 19 that it was a matter of standard engineering design
- 20 not to put fencing on interstate overpasses spanning
- 21 rail tracks?
- 22 A. I'm saying it's Missouri interstate design

- 1 that we don't put fencing on interstate tracks.
- Q. Can you speak to any other state?
- 3 A. No. Every state is going to be different.
- 4 Q. So there's no industry standard on fencing
- 5 on interstate overpasses?
- 6 A. Not that I know of.
- 7 Q. And you stated that you don't subscribe to
- 8 a national group of engineers?
- 9 A. That is correct.
- 10 Q. You testified regarding overpasses with
- 11 pedestrians underneath.
- 12 A. Yes.
- Q. And you were referring to the Exhibit
- 14 No. 26 that you testified to on Thursday in
- 15 connection with your answers?
- 16 A. Yes.
- Q. And these are the photos of pedestrian
- 18 sidewalks under highways in downtown St. Louis?
- 19 A. That is correct.
- 20 Q. Are these areas under the overpass work
- 21 sites? You spoke about pedestrians traveling. Are
- they work sites?

- 1 A. I do not believe so. They're parking lots
- 2 and sidewalks.
- 3 Q. Are there rails under the overpasses
- 4 pictured?
- A. No, there are not.
- 6 Q. So these aren't overpasses spanning rail
- 7 yards?
- A. No. They're overpasses spanning where
- 9 people are underneath them.
- 11 Transportation accommodating a railroad request that
- 12 the barrier rail be increased from 32 inches to
- 13 42 inches, is that correct?
- 14 A. That is correct.
- Q. And you testified last Thursday that that
- 16 was due to snow removal concerns?
- 17 A. That's what the railroad had asked us early
- 18 on.
- 19 O. Which railroad was that?
- 20 A. I believe it was UP; David McKernan was the
- 21 one that asked that.
- Q. I'm handing you what's been marked as

- 1 Exhibit B.
- 2 Can you identify that document?
- 3 A. That's the BNSF Railway-Union Pacific
- 4 Railroad Guidelines for Railroad Grade Separation
- 5 Projects.
- 6 Q. Have you seen this document before today?
- 7 A. I have.
- 8 Q. Have you reviewed it?
- 9 MR. REDMOND: Your Honor, this is going beyond
- 10 the scope of cross-examination.
- 11 JUDGE JACKSON: You know, in a sense it is and
- in a sense it's not given the fact that there were
- 13 redirect questions about fencing on various
- overpasses, so I'm going to let her continue for now.
- Q. BY MS. LEMLEY: Would you turn to page 26
- of these guidelines? Are you there?
- 17 A. Yes.
- 18 Q. And turn to Section 5.4.1 relating to
- 19 barrier rail.
- 20 A. Yes.
- 21 Q. And if you want to follow along with me,
- the first sentence of the first paragraph states,

- 1 "Cast-in-place concrete barrier rail without openings
- 2 and a minimum height of 30 inches shall be provided
- 3 on both sides of the superstructure to retain and
- 4 redirect errant vehicles."
- 5 Do you see where I just read?
- 6 A. Yes.
- 7 Q. And if you drop down to the next paragraph,
- 8 it states, "Barrier rail for overhead structures
- 9 which may be subject to snow removal shall be a
- 10 minimum of 42 inches in height with a four-foot wide
- 11 shoulder or 30 inches in height with a six-foot wide
- 12 shoulder."
- Do you see that?
- 14 A. I do.
- 15 Q. So the 42-inch barrier rail comports with
- the UP guidelines for safety, correct?
- 17 A. Well, that --
- 18 MR. REDMOND: Objection.
- 19 JUDGE JACKSON: What's the objection?
- 20 MR. REDMOND: It says 42 inches in height with
- 21 a four-foot wide shoulder. There's a ten-foot wide
- 22 shoulder here.

- Q. BY MS. LEMLEY: You stated previously that
- 2 you increased the height of the barrier rail to
- 3 42 inches per the request of Union Pacific, correct?
- 4 A. That is correct.
- 5 Q. And isn't it correct that the Union Pacific
- 6 railroad safety guidelines, Exhibit B, states that
- 7 for snow removal, a 42-inch barrier rail is required?
- 8 MR. REDMOND: Again, our objection.
- 9 JUDGE JACKSON: Overruled.
- 10 A. It states that with a four-foot shoulder.
- 11 It says 30 inches with a six-foot. We're at a
- 12 ten-foot shoulder.
- 13 Q. Does it state for snow removal a 42-inch
- 14 barrier?
- A. With a four-foot shoulder, that's what it
- 16 states.
- Q. Okay. You've stated in response to
- 18 questioning by Mr. Blair a moment ago that you were
- 19 not aware of pronounced incidents of debris hitting
- 20 pedestrians on overpasses.
- 21 A. That is correct.
- 22 Q. But I think you said you are aware of

- 1 incidences of debris hitting pedestrians.
- 2 A. Well, pronounced has not been an issue is
- 3 what I'm saying.
- 4 O. Pronounced.
- A. It's not statewide. It's not been, you
- 6 know, deemed a safety hazard to have debris throwing
- 7 from the highway.
- 8 Q. You would agree that debris from the
- 9 highway naturally travels over the side of an
- 10 interstate overpass from time to time?
- 11 A. It's possible, yes.
- 12 MS. LEMLEY: That's all I have, Your Honor.
- 13 Thank you.
- 14 JUDGE JACKSON: Last chance, Mr. Blair.
- 15 Anything?
- MR. BLAIR: Two things.
- 17 RECROSS-EXAMINATION
- 18 BY MR. BLAIR:
- 19 O. Clarification. In Missouri, it's standard
- 20 engineering practice not to put fencing on interstate
- 21 bridges, is that correct?
- 22 A. That is correct.

- 1 Q. And so that would be for any reason,
- 2 period?
- 3 A. As far as I know, yes.
- Q. Okay. And in regards to what you just
- 5 testified, the Union Pacific's criteria with the
- 6 design of a ten-foot shoulder, based on your
- 7 understanding of their criteria, what would the
- 8 barrier height be required?
- 9 A. 30 inches because we have a ten-foot
- 10 shoulder. It calls for a 30-inch barrier with a
- 11 six-foot shoulder, and we have a ten-foot shoulder,
- so I believe we've gone above and beyond.
- 13 MR. BLAIR: Okay. That's all I have. Thank
- 14 you.
- 15 JUDGE JACKSON: Last chance, Mr. Redmond.
- MR. REDMOND: I'll pass.
- 17 JUDGE JACKSON: All right. Thank you.
- MS. LEMLEY: Your Honor, we do have an
- 19 additional question. I apologize.
- 20 MR. REDMOND: I object, Your Honor.
- JUDGE JACKSON: I think that's probably
- 22 sustainable.

- 1 Let me hear the question because we
- only had Mr. Blair ask a couple very simple
- 3 questions.
- 4 MS. LEMLEY: If you can give me one moment.
- 5 (Pause)
- 6 MS. LEMLEY: Okay. We pass. Thank you.
- 7 JUDGE JACKSON: Okay. Thank you.
- 8 Thank you, Mr. Horn. Appreciate it.
- 9 (Witness excused.)
- 10 MR. REDMOND: Your Honor, our next witness is
- 11 Ms. Gwen Lagemann.
- 12 JUDGE JACKSON: Why don't we take 15 minutes
- 13 since we're between witnesses.
- 14 (Recess taken.)
- 15 JUDGE JACKSON: Back on the record.
- I believe you've been sworn, is that
- 17 correct?
- MS. LAGEMANN: Yes, I have.
- 19 JUDGE JACKSON: All right. You are still
- 20 sworn.

21

22 GWEN LAGEMANN

- 1 called as a witness herein, on behalf of Petitioner,
- 2 having been first duly sworn on her oath, was
- 3 examined and testified as follows:
- 4 DIRECT EXAMINATION
- 5 BY MR. REDMOND:
- 6 Q. Please state your name and spell your last
- 7 name.
- 8 A. Gwen Lagemann (L-a-g-e-m-a-n-n).
- 9 Q. Ms. Lagemann, what is your present
- 10 employment?
- 11 A. I work for the Illinois Department of
- 12 Transportation.
- Q. What is your position at IDOT?
- 14 A. MRB programming engineer.
- Q. And does MRB mean Mississippi River Bridge?
- 16 A. Yes, it does.
- Q. What are your duties as the MRB program
- 18 engineer?
- 19 A. I coordinate within the various sections
- 20 within IDOT to ensure the Illinois projects are on
- 21 schedule and the required funding is programmed in
- 22 the appropriate fiscal year.

- 1 Q. How long have you held this position?
- 2 A. Since February 2008.
- Q. What position did you hold at IDOT -- well,
- 4 let's go back.
- 5 What is your educational background?
- 6 A. I have a Bachelor's of Science and a
- 7 Master's of Science in civil engineering from
- 8 Southern Illinois University-Edwardsville.
- 9 Q. And following receipt of your Master's of
- 10 Science degree in engineering, did you start work?
- 11 A. I began after completion of my Bachelor's
- 12 of Science.
- Q. And have you worked for IDOT throughout
- 14 your career?
- 15 A. Yes, I have.
- 16 Q. Do you hold any professional
- 17 qualifications?
- 18 A. I'm a licensed professional engineer in
- 19 Illinois and Missouri.
- Q. Do you belong to any engineering
- 21 organizations?
- 22 A. No, I don't.

- Q. Are you familiar with the Illinois
- 2 Department of Transportation Bureau of Design Manual
- 3 on Highway Lighting?
- 4 A. Yes.
- 5 Q. I would like to show you what I have marked
- 6 as Petitioner's Exhibit 33 for identification.
- 7 Can you tell me what this document is?
- 8 A. This is an excerpt from our Bureau of
- 9 Design & Environment Manual on highway lighting.
- 10 Q. And by "our," are you referring to IDOT's
- 11 Bureau of Design?
- 12 A. Yes.
- Q. What is this manual?
- 14 A. It is a policy guide on all design elements
- for roadways within the State of Illinois.
- 16 Q. Is it your understanding that the Illinois
- 17 Department of Transportation follows this policy
- 18 guideline?
- 19 A. Yes.
- 20 Q. Is there a provision in the Bureau of
- 21 Design Manual for highway lighting?
- 22 A. Yes.

- 1 Q. Is that provision found at Chapter 56,
- 2 Section 2.06?
- 3 A. Yes.
- 4 O. And does the Petitioner's Exhibit 33
- 5 correctly depict that part of the manual that refers
- 6 to highway lighting?
- 7 A. Yes.
- 8 Q. Now, what I'm going to ask you to do is
- 9 first read the particular provision and then explain
- 10 how it operates in connection with this particular
- 11 bridge, the proposed Mississippi River bridge, so
- 12 first, could you read it?
- 13 A. It's Chapter 56-2.06, Bridge Structures and
- 14 Underpasses. Because of a typical configuration and
- 15 length to height ratio, underpasses generally have
- 16 good daylight penetration and do not require
- 17 supplemental daytime lighting. Underpass lighting
- 18 generally is installed to enhance driver visibility
- 19 after daylight hours.
- 20 When a length to height ratio of the
- 21 underpass exceeds approximately 10 to 1, it is
- 22 usually necessary to analyze specific geometry and

- 1 roadway conditions, including vehicular and
- 2 pedestrian activity, to determine the need for
- 3 supplemental daytime lighting.
- 4 On highways that are not continuously
- 5 lighted, consider providing underpass lighting where
- 6 frequent nighttime pedestrian traffic exists through
- 7 the underpass or where unusual or critical geometry
- 8 exists within or on an approach to the underpass.
- 9 Provide highway lighting on all
- 10 highways that are continuously lighted. Favorable
- 11 positioning of conventional highway luminaires
- 12 adjacent to a relatively short underpass often can
- 13 provide adequate illumination within the underpass
- 14 without a need to provide supplemental lighting.
- 15 If this action is considered, ensure
- 16 that shadows cast by the conventional luminaires do
- 17 not become a visibility problem within the underpass.
- 18 Q. Are you familiar with this provision in
- 19 your experience at the Illinois Department of
- 20 Transportation?
- 21 A. Yes.
- 22 Q. Now, in the first paragraph there is a

- 1 statement with respect to length to height ratio. Do
- 2 you see that provision?
- 3 A. Yes, I do.
- 4 Q. Could you explain how that works?
- 5 A. The length to height ratio for an
- 6 underpass, the length of the underpass would be in
- 7 the direction of the traveled way for the vehicle
- 8 traveling underneath the bridge, so that would be the
- 9 length.
- 10 For our situation, the bridge overhead
- is approximately 86 feet wide, so that would be the
- 12 length of the underpass in the direction of travel
- 13 for the train in this case.
- Q. So the length in this equation is 86 feet,
- 15 is that correct?
- 16 A. Yes.
- 17 Q. Okay. Now, the other part of the ratio is
- 18 the number 1. What does that refer to?
- 19 A. 1 refers, it's a 10 to 1 ratio referring to
- 20 length to height; in this case, the height. It's my
- 21 understanding the height of clearance from the top of
- 22 rail to the bottom of the bridge varies from

- 1 approximately 32 feet to 42 feet, so taking the worst
- 2 case being 32 feet, that would replace the 1 in this
- 3 equation.
- 4 Q. So what is the length to height ratio for
- 5 the proposed Mississippi River bridge in the vicinity
- 6 between the piers that encompass the TRRA tracks?
- 7 A. It would be an 86 to 32 ratio which is 2
- 8 point something.
- 9 Q. But certainly it's far less than 10 to 1,
- 10 is that correct?
- 11 A. Yes.
- 12 Q. So does the proposed Mississippi River
- 13 bridge meet the 10 to 1 ratio referenced in
- 14 Section 56-2.06?
- 15 A. No.
- 16 Q. Was IDOT aware of TRRA's request to provide
- 17 lighting underneath the proposed Mississippi River
- 18 bridge?
- 19 A. Not until their comments back to MoDOT.
- 20 Q. Again, if you can talk a little slower.
- 21 Like Mr. Horn, you tend to talk quickly.
- So my question is, was IDOT made aware

- of TRRA's request for lighting under the bridge at
- 2 some time?
- 3 A. Yes.
- 4 Q. When were they made aware of it?
- 5 A. When they responded to the TS&L provided by
- 6 Modot.
- 7 Q. You've used the word TS&L. What does that
- 8 mean?
- 9 A. That is type, size and location.
- 10 Q. And is that a common engineering term for
- 11 the specifications related to the proposed bridge?
- 12 A. Yes.
- Q. So as I understand it, TRRA's response to
- 14 the proposed type, size and location drawings that
- 15 were sent to them by MoDOT included this request for
- 16 lighting, and then MoDOT shipped this request to the
- 17 Illinois Department of Transportation, is that
- 18 correct?
- 19 A. They shared those comments with us.
- 20 Q. And did you analyze those comments?
- 21 A. Yes.
- Q. Did you take a position with respect to the

- 1 request of TRRA for lighting underneath the bridge?
- 2 A. Yes.
- 3 Q. What was your position?
- 4 A. We believe lighting was not warranted.
- 5 Q. Why did you believe lighting was not
- 6 warranted?
- 7 A. Based on our BDE highway lighting policy.
- 8 Q. And can you be specific on your reasoning
- 9 behind this?
- 10 A. Because the length to height ratio is far
- 11 below the 10 to 1 as indicated in the policy, the
- 12 total span of the bridge is very far apart, they're
- 13 not closed piers, they're actually open columns, we
- 14 believe adequate daylight penetration would be
- 15 provided.
- 16 Q. Did you give any consideration as to
- 17 whether lighting in this area would be an attractive
- 18 nuisance?
- 19 A. We did.
- Q. And what was your consideration and your
- 21 conclusion?
- 22 A. That was based off a response actually from

- 1 the Kansas City Southern where they had indicated
- 2 they believed this would be an attractive nuisance in
- 3 this area.
- 4 Q. By this, you're referring to the lighting?
- 5 A. Yes.
- 6 Q. Did you consider the question of
- 7 maintenance if a light went out?
- 8 A. Yes.
- 9 Q. What was your consideration and what was
- 10 your conclusion?
- 11 A. We felt that for the DOTs to maintain the
- 12 lighting would be problematic. First off, the DOTs
- would not be underneath the bridge regularly. We
- 14 would rely on the railroad to tell us when a light
- 15 was extinguished.
- 16 Sometimes the DOTs contract out, you
- 17 know, fixing the lights, so it's my understanding any
- 18 contractors entering railroad property would have to
- 19 go through their process of obtaining right-of-entry
- 20 permits and necessary insurances.
- Q. Again, please slow down in your testimony
- 22 for the benefit of the court reporter.

- 1 A. They would need to acquire the necessary
- 2 right-of-entry permits and insurances every time a
- 3 bulb needed replaced.
- Q. Now, have you been shown pictures of
- 5 lighting that have been identified as Exhibit L in
- 6 the subsequent amended exhibits submitted by TRRA?
- 7 A. Yes.
- 8 Q. And do those purport to show at various
- 9 places lighting underneath the TRRA trackage under
- 10 Jefferson Avenue?
- 11 And I'm referring to page 2 of 7.
- 12 A. Yes.
- Q. Do those pictures change your mind with
- 14 respect to your opinion concerning lighting under the
- 15 proposed MRB bridge?
- 16 A. No.
- 17 Q. Why not?
- 18 A. This photograph on page 2 was taken during
- 19 the daytime, and the light is not illuminated.
- 20 Q. Is there lighting in the northern portion
- 21 of the property where the bridge is crossing the TRRA
- 22 tracks currently?

- 1 A. I don't believe so.
- Q. I would like to show you what has been
- 3 submitted as Exhibit N by TRRA, a document entitled
- 4 "TRRA Wiggins South Lighting Locations."
- 5 Are you familiar with this exhibit?
- 6 A. Yes.
- 7 Q. And what does it depict?
- 8 A. It depicts --
- 9 Q. Well, let me back up.
- 10 Are you familiar with the TRRA yard?
- 11 A. Yes.
- 12 Q. In this area?
- 13 A. Yes.
- Q. Is that what is known as the Wiggins #2
- 15 yard?
- 16 A. Yes.
- 17 Q. How are you familiar with it?
- 18 A. On a previous project, we located Illinois
- 19 Route 3 project, we worked with all the railroads to
- 20 potentially relocate many of their tracks for that
- 21 project, and I was provided with plans showing many
- of the existing railroad lines and facilities in the

- 1 area.
- Q. And have you made personal visits to the
- 3 TRRA Wiggins #2 yard?
- 4 A. Yes.
- 5 Q. Now, Exhibit N has identifications which,
- 6 pictures which presumably show lights of some sort in
- 7 an area which is presumably the TRRA yard, is that
- 8 correct?
- 9 A. Yes.
- 10 Q. Where are those lights located?
- 11 A. The lights shown in the exhibit are at the
- 12 south end of the Wiggins 2 yard.
- Q. Where is the proposed Mississippi River
- 14 bridge to be placed?
- 15 A. Towards the north end of the Wiggins 2
- 16 yard.
- 17 Q. And if you can take a look at what has been
- 18 previously marked as Petitioner's Exhibit 3, can you
- 19 identify from Petitioner's Exhibit 3 where the lights
- 20 are located that are depicted on the first page of
- 21 TRRA's Exhibit N?
- 22 A. The lights are located at the south end of

- 1 the yard towards the bottom of the page.
- Q. And is that near the area identified in the
- 3 bottom of Petitioner's Exhibit 3 as proposed PE?
- A. Proposed PE, yes.
- 5 Q. Are you aware of the Illinois standards for
- 6 bridges?
- 7 Let me rephrase the question.
- 8 Does the Illinois Bureau of Design &
- 9 Environment Manual include standards for bridges?
- 10 A. Yes.
- 11 Q. Are you aware of those standards?
- 12 A. Yes.
- 13 Q. I would like to show you what we have
- 14 marked as Petitioner's Exhibit 35 and ask you if you
- 15 are familiar with this document.
- 16 A. Yes.
- 17 Q. What is it?
- 18 A. This would be an excerpt from Chapter 58 of
- 19 our Bureau of Design & Environment Manual.
- 20 Q. And does this provide that the districts of
- 21 the Illinois Department of Transportation are to
- 22 provide an evaluation on the need for fencing when

- 1 requested?
- 2 A. Yes.
- Q. Do you work in a particular district of the
- 4 Illinois Department of Transportation?
- 5 A. Yes.
- 6 Q. What district?
- 7 A. District 8.
- 8 Q. Is District 8 the district that covers the
- 9 area where the proposed Mississippi River bridge is
- 10 to be located?
- 11 A. Yes.
- 12 Q. Has District 8 provided for fencing on any
- interstate bridges crossing railroad tracks within
- 14 District 8?
- 15 A. No.
- 16 Q. Why not?
- 17 A. According to the manual, fencing is to be
- 18 provided when pedestrians or bicyclists are present.
- 19 Q. Are pedestrians or bicyclists going to be
- 20 permitted on the proposed Mississippi River bridge
- 21 project?
- 22 A. No.

- 1 Q. Why not?
- 2 A. There is a law in Illinois that the
- 3 Department may prohibit pedestrians and bicyclists
- 4 from using fully accessed controlled roadways, and we
- 5 do prohibit them.
- 6 Q. And is the law you referred to 625 ILCS
- 7 5/11-711?
- 8 A. Yes.
- 9 Q. I'm going to show you what is marked as
- 10 Petitioner's Exhibit 36 and ask you if this is the
- 11 statute, if this is a copy of the statute that you
- 12 just referred to?
- 13 A. Yes.
- 14 O. And what does -- first of all, this refers
- 15 to controlled access highways.
- 16 Is the proposed Mississippi River
- 17 bridge to be a controlled access highway?
- 18 A. Yes.
- 19 Q. And, in fact, it's to be a fully controlled
- 20 access highway, is that correct?
- 21 A. Yes.
- Q. What does that mean?

- 1 A. That means ingress and egress from the
- 2 interstate is only allowed at ramp terminals from
- 3 connecting roadways.
- 4 Q. And how does IDOT notify the public that
- 5 bicyclists and pedestrians are not allowed on
- 6 interstate highways?
- 7 A. There is a regulatory sign posted at the
- 8 top of the ramp right as you get on the ramp terminal
- 9 from the state highway or county road, whatever it
- 10 may be, that notifies you that bicyclists and
- 11 pedestrians along with some other vehicles are
- 12 prohibited.
- Q. And is IDOT and District 8 going to post
- 14 these signs at all the entrances to I-70 after it's
- 15 placed on the Mississippi River, new Mississippi
- 16 River bridge?
- 17 A. Yes.
- 18 Q. Did you take at our request a survey of
- 19 highway bridges that cross TRRA tracks?
- 20 A. Yes.
- Q. Are you a resident of the area where the
- 22 Mississippi River bridge is going to be constructed?

- 1 A. Yes.
- Q. How long have you lived in that area?
- 3 A. My whole life.
- 4 Q. Are you familiar with the bridges that
- 5 currently cross TRRA tracks?
- 6 A. Yes.
- 7 Q. And what was the result -- tell us what you
- 8 did and tell us the result of your survey.
- 9 A. I drove all of the bridges that our
- 10 inventory indicated cross TRRA tracks and found no
- 11 fencing on any of the bridges.
- 12 Q. And was the first bridge or one of the
- 13 bridges that you drove the Poplar Street bridge
- 14 across the TRRA tracks which are part of the Wiggins
- 15 #5 yard?
- 16 A. Yes.
- 17 Q. What did you find?
- 18 A. No fencing.
- 19 Q. Was another bridge that you crossed the
- 20 McKinley bridge on the Missouri side?
- 21 A. Yes.
- Q. Does it cross TRRA tracks?

- 1 A. Yes.
- Q. What did you observe?
- 3 A. No fencing.
- 4 Q. Was the third bridge that you crossed the
- 5 Eads (E-a-d-s) bridge which the City of St. Louis
- 6 owns?
- 7 A. Yes.
- 8 Q. What was your observation?
- 9 A. No fencing over the railroad tracks.
- 10 Q. Was the next bridge that you crossed the
- 11 MLK or Martin Luther King bridge?
- 12 A. Yes.
- Q. That crosses the TRRA tracks twice, is that
- 14 correct?
- 15 A. Yes.
- Q. What did you observe?
- 17 A. No fencing.
- 18 Q. Was the next bridge that you crossed in
- 19 your area the I-55/I-70 B&O bridge?
- 20 A. Yes.
- O. Does that cross TRRA tracks?
- 22 A. Yes.

- 1 Q. What did you observe?
- 2 A. No fencing.
- Q. Was the next bridge that you crossed the
- 4 Interstate 64 bridge between 20th and 25th Street?
- 5 A. Yes.
- 6 Q. Does that cross TRRA tracks?
- 7 A. Yes.
- 8 Q. What did you observe?
- 9 A. No fencing.
- 10 Q. Was the next bridge that you crossed the
- 11 Broadway Bridge?
- 12 A. Yes.
- Q. Does that cross TRRA tracks?
- 14 A. Yes.
- Q. What did you observe?
- 16 A. No fencing.
- Q. And finally, did you cross the 19th Street
- 18 bridge in Granite City?
- 19 A. Yes.
- 20 Q. Does that cross the TRRA tracks?
- 21 A. Yes.
- Q. And what did you observe?

- 1 A. No fencing.
- Q. And by no fencing, are you referring to any
- 3 fencing on the side of the bridge?
- 4 A. Yes.
- 5 Q. So am I correct in stating that having
- 6 crossed all these eight bridges that themselves cross
- 7 TRRA tracks, you did not see any fencing of the
- 8 nature requested by TRRA here on those bridges?
- 9 A. That's correct.
- 10 Q. And, Ms. Lagemann, did we request that you
- 11 review the files of the Illinois Department of
- 12 Transportation that relate to the MRB project?
- 13 A. Yes.
- 14 O. I would like to show you what I have marked
- 15 as Petitioner's Exhibit 40.
- Can you identify that document?
- 17 A. This is a letter from Design Nine to the
- 18 Terminal Railroad regarding several structures that
- 19 were part of the original design of the MRB project
- 20 and I believe also some of the Route 3 project.
- 21 Q. Is there any reference in this letter to
- the proposed MRB project, in this document I should

- 1 say?
- 2 A. Yes.
- 3 Q. Where is the reference?
- 4 A. The reference is made in the October 18,
- 5 2002 letter from Dale Zurliene (Z-u-r-l-i-e-n-e) to
- 6 Mr. Dan Morton.
- 7 Q. And is that the last letter attached to
- 8 this exhibit?
- 9 A. Yes.
- 10 Q. Could you point out where in that letter a
- 11 reference is made to the MRB project?
- 12 A. References are made at No. 1, No. 2, No. 3,
- 13 and the additional requirements and recommendations
- 14 within No. 4 would also apply to those.
- 15 Q. Do any of those references contain
- 16 statements with respect to the fencing issue?
- 17 A. Yes.
- 18 Q. Can you identify those references?
- 19 A. Item 4G.
- Q. Would you state what item 4G states? Just
- 21 read it, please.
- 22 A. Pedestrian fencing should be provided for

- 1 all overhead structures designed to carry pedestrian
- 2 or bicycle traffic.
- Q. Are there any other references to fencing
- 4 in this October 18, 2002 letter?
- 5 A. I did not see any.
- 6 Q. Was this letter found in the files of the
- 7 Illinois Department of Transportation related to the
- 8 MRB project?
- 9 A. Yes.
- 10 Q. Was it your understanding, was this
- 11 letter's statement concerning fencing consistent with
- 12 your understanding of TRRA's position with respect to
- 13 fencing before the TRRA letter of February 13, 2009
- 14 which is identified as Petitioner's Exhibit 13? And
- 15 I will show that to you. This is the letter from
- 16 TRRA to Greg Horn dated February 13, 2009 in which
- 17 they do request fencing.
- 18 Are you familiar with that document?
- 19 A. Yes.
- 20 Q. So was it your understanding that TRRA was
- 21 not requesting fencing before you saw this letter of
- 22 February 2009 in which they did request fencing?

- 1 A. That's my understanding.
- Q. Did TRRA provide to you any information
- 3 supporting its request for fencing other than what's
- 4 stated in that letter?
- 5 A. I am not aware of any.
- 6 Q. Ms. Lagemann, at our request, did you
- 7 inquire of the Department of Transportation as to
- 8 whether they had historic photography of the Wiggins
- 9 #2 yard?
- 10 A. Yes.
- 11 Q. And were you provided pictures of the
- 12 Wiggins #2 yard that are identified with certain
- 13 documents?
- 14 A. Yes.
- Q. I would like to show you what I have marked
- 16 as Petitioner's Exhibit 48 for identification and ask
- 17 you if you can recognize that.
- 18 A. Yes.
- 19 Q. Are these the photographs that were sent to
- 20 you by IDOT in response to your request?
- 21 A. Yes.
- Q. Is one of IDOT's obligations and part of

- 1 its business to take photographs of either rails or
- 2 highways in the State of Illinois?
- 3 A. Yes.
- 4 Q. Do you rely upon IDOT aerial photography
- from time to time in your work?
- 6 A. Yes.
- 7 Q. Have you found the photography to be
- 8 accurate?
- 9 A. Yes.
- 10 Q. The first photograph, can you tell us what
- 11 the first photograph depicts?
- 12 A. The first photograph depicts the railroad
- operations in the area of the proposed Mississippi
- 14 River bridge as of April 30, 1958.
- Q. And I think just for orientation purposes,
- 16 the first photograph at the bottom left-hand corner
- 17 has a building with four cylinder structures on the
- 18 top of the building.
- 19 Is that a good way to orient
- 20 ourselves?
- 21 A. Yes.
- 22 Q. And do you know, on this photograph, have

- 1 you been able to determine where the proposed bridge
- 2 crosses?
- 3 A. Yes.
- 4 Q. Where does it cross on the photograph
- 5 that's the 1958 photograph?
- 6 A. It crosses at the S-curve just near the
- 7 round house that's about in the upper middle of the
- 8 photograph.
- 9 Q. And my finger, is it pointing correctly to
- 10 the S-curve that you refer to?
- 11 A. Just to the south; yeah, right there.
- 12 Q. I will mark -- why don't you mark it. Do
- 13 you have a pen?
- 14 A. I do not.
- Q. Can you mark on Petitioner's Exhibit 48
- 16 approximately where the bridge crosses, the proposed
- 17 bridge?
- 18 And, Your Honor, if I can have your
- 19 exhibit, we'll have that marked as well.
- 20 JUDGE JACKSON: Sure. Please.
- 21 (Whereupon the witness made the
- 22 requested marking.)

- 1 MR. REDMOND: And can you mark these others?
- 2 (Whereupon the witness made the
- 3 requested marking.)
- 4 MS. LEMLEY: Your Honor, we would like to
- 5 request a clearer picture than what we have, and we
- 6 would like to have a marked copy for ourselves on the
- 7 locations that Ms. Lagemann is marking.
- 8 MR. REDMOND: Sure.
- 9 MS. LEMLEY: Thank you.
- 10 JUDGE JACKSON: I believe Mr. Redmond will
- 11 accommodate you for the record.
- Q. BY MR. REDMOND: Have you marked on the
- 13 1958 photograph the approximate location of the
- 14 proposed Mississippi River bridge?
- 15 A. Yes.
- 16 O. Is it a fair statement that there are
- 17 currently far fewer tracks, TRRA tracks there now
- than there were depicted in the 1958 photograph?
- 19 A. Yes.
- Q. How many tracks are there now?
- 21 A. Eight.
- Q. Is there a round house now?

- 1 A. No.
- 2 Q. Now I would like to show you the next
- 3 picture which is a 1968 photograph marked
- 4 ASCSSK-333-111.
- 5 Are you familiar with this photograph?
- 6 A. Yes.
- 7 Q. And does it show the TRRA yard as it
- 8 appeared in 1968?
- 9 A. Yes.
- 10 Q. And would you be able to mark on this
- 11 photograph as well the proposed location of the
- 12 bridge?
- 13 (Whereupon the witness made the
- 14 requested marking.)
- Q. And could you mark these others?
- 16 (Whereupon the witness made the
- 17 requested marking.)
- Q. Now, what other photographs are located in
- 19 this exhibit?
- 20 A. There are two photographs dated July 16,
- 21 2009.
- Q. And what do they depict?

- 1 A. They depict the TRRA Wiggins 2 yard but
- 2 you've got to put them together.
- 3 Q. Now, how do you put them together?
- 4 (Witness indicating.)
- 5 Q. So is the building with the four cylinders
- 6 to the south of the other photograph? The photograph
- 7 that's marked on the right-hand side, ST170, is the
- 8 southern end, and the photograph ST172 is the
- 9 northern end, is that correct?
- 10 A. Yes.
- 11 Q. Would it be a fair statement based upon
- 12 these photographs that the number of railroad tracks
- 13 at this particular yard has decreased significantly
- 14 since 1958?
- 15 A. Yes.
- 16 MR. REDMOND: Those are all the questions I
- 17 have.
- 18 JUDGE JACKSON: Counsel?
- MS. LEMLEY: Can I have a brief moment, Your
- Honor?
- JUDGE JACKSON: Sure.
- MR. REDMOND: Your Honor, I do have two more

- 1 questions if I can just ask them.
- JUDGE JACKSON: Sure.
- Q. BY MR. REDMOND: Ms. Lagemann, you did
- 4 provide testimony with respect to the various bridges
- 5 that you crossed?
- 6 A. Yes.
- 7 O. That crossed TRRA tracks?
- 8 A. Yes.
- 9 Q. And one of those is the McKinley bridge, is
- 10 that correct?
- 11 A. Yes.
- 12 Q. Was the McKinley bridge rehabbed?
- 13 A. Yes.
- 0. When was it rehabbed?
- 15 A. I believe it went to construction in 2005.
- Q. And when it was rehabbed, was fencing put
- 17 up as part of the rehabilitation?
- 18 A. No.
- 19 Q. Does the McKinley bridge cross TRRA tracks?
- 20 A. Yes.
- Q. Now, in your testimony with respect to your
- 22 trips across the TRRA tracks, were any of those

- 1 tracks underneath those bridges parts of switching
- 2 yards?
- 3 A. Yes.
- 4 Q. Can you recall what TRRA switching yards or
- 5 what bridges cross tracks that are TRRA switching
- 6 yards?
- 7 A. The Broadway Bridge crosses the north end
- 8 of their Madison hump yard, and the Poplar Street
- 9 Bridge crosses their Wiggins 5 yard which I believe
- 10 to be a storage yard.
- 11 Q. And when you say a hump yard, what do you
- mean by a hump yard?
- 13 A. The hump yard is what the railroads use to
- 14 take trains apart and make new ones utilizing a hump,
- 15 you know, a vertical curb if you will to cut the
- 16 trains loose, and they go down the tracks and they
- 17 make new trains, and it's all controlled by people in
- 18 the tower.
- 19 MR. REDMOND: Those are all the questions I
- have.
- 21 JUDGE JACKSON: All right.
- 22 (Pause)

- JUDGE JACKSON: Did you want five minutes?
- MS. LEMLEY: Yes, I would. Thank you.
- 3 JUDGE JACKSON: Sure. We'll take five minutes.
- 4 (Recess taken.)
- 5 MS. LEMLEY: Okay, Your Honor, I think we're
- 6 ready.
- 7 JUDGE JACKSON: All right. Cross-examination.
- 8 MS. LEMLEY: Good morning.
- 9 I'd like to ask you a few questions
- 10 about your testimony just a moment ago.
- 11 CROSS-EXAMINATION
- 12 BY MS. LEMLEY:
- Q. You referred to Exhibit 33. Do you have
- that in front of you still?
- 15 A. Yes.
- 16 Q. And that is the section on highway
- 17 lighting, and I believe you said it's from a
- 18 standards guide.
- 19 Can you relate to me again where this
- 20 section is from? It's two pages.
- 21 A. This is an excerpt from IDOT's Bureau of
- 22 Design & Environment Manual.

- 1 O. How thick is the manual?
- 2 (Witness indicating.)
- Q. And you just indicated how high?
- 4 A. Probably two feet when you put it all
- 5 together.
- 6 Q. So you're submitting what is two pages out
- 7 of it?
- 8 A. Yes.
- 9 Q. Are there any standards within that manual
- 10 specifically relating to overpasses over railroad
- 11 tracks?
- 12 A. I am not aware of any section specifically
- 13 related to that.
- Q. How about generally related to that?
- 15 A. There may be several sheets that, you know,
- 16 depict our standard when we cross a railroad track,
- 17 but there wouldn't be an entire section or chapter.
- 18 Q. Is this your standard when you cross a
- 19 railroad track, Exhibit 33?
- 20 A. This is only in reference to highway
- 21 lighting.
- 22 Q. Is there a particular standard in the

- 1 two-foot high manual specifically relating to
- 2 overpasses that span work areas?
- 3 A. There is a general section in the Bureau of
- 4 Design & Environment Manual related to general
- 5 structures, but it does not go into a detailed
- 6 structural design.
- 7 Q. Can you elaborate on what you mean by that?
- A. It is used more for planning purposes.
- 9 In the district, we do not have any
- 10 structural engineers that design bridges, so this
- 11 manual would be referenced for general locations of
- 12 span lengths to be used in more of a Phase I
- 13 capacity.
- 14 O. Are there any standards regarding lighting
- of overpasses spanning railroad tracks in the
- two-foot high manual?
- 17 A. I am not aware of it.
- 18 Q. Are there any standards regarding lighting
- of overpasses over work areas within that two-foot
- 20 high manual?
- 21 A. I am only aware of the highway lighting
- 22 section provided here.

- 1 Q. So the only section -- and that is
- 2 Exhibit 33 -- of that manual relating to lighting and
- 3 overpasses is this Exhibit 33?
- 4 A. That I can locate.
- 5 Q. Does it reference lighting of work areas
- 6 underneath an overpass?
- 7 A. No, it does not.
- Q. Does it reference lighting of railroad
- 9 tracks under a railroad overpass?
- 10 A. No, it does not.
- 11 Q. I'll direct you to the second sentence of
- 12 the particular section that you submitted in
- 13 Exhibit 33 as 56-2.06. The second sentence states,
- 14 "Underpass lighting generally is installed to enhance
- driver visibility after daylight hours."
- 16 Are we talking about driver visibility
- in this matter?
- 18 A. Yes.
- 19 Q. We are talking about driver visibility?
- 20 A. In that sentence, yes.
- Q. In this matter today, is driver visibility
- 22 an issue?

- 1 A. No.
- Q. The second paragraph states, "On highways
- 3 that are not continuously lighted, consider providing
- 4 underpass lighting where frequent nighttime
- 5 pedestrian traffic exists."
- Is that the situation that's present
- 7 today at this hearing?
- 8 A. No.
- 9 Q. We're talking today about what lighting is
- 10 required for the railroad yard, for workers on that
- 11 railroad yard, correct?
- 12 A. Yes.
- Q. Can you tell us of any lighting on
- 14 overpasses which do not comply specifically with
- 15 Petitioner's Exhibit 33?
- 16 A. I am not aware of any.
- Q. So as far as you know, every overpass in
- the State of Illinois complies with this Exhibit 33?
- 19 A. I do not work in a position where I would
- 20 have that knowledge.
- Q. You talked about the lighting and the span
- length and, you know, some of that technical

- 1 information a minute ago, and your conclusion was
- 2 that Terminal Railroad had adequate daylight
- 3 lighting; correct?
- 4 A. Yes.
- 5 Q. Did you analyze the lighting after dark?
- 6 A. No.
- 7 O. You discussed the maintenance of the
- 8 lighting and the difficulties associated with the
- 9 maintenance of the lighting.
- 10 A. Yes.
- 11 O. Would it alleviate those concerns if
- 12 Terminal Railroad offered to maintain the lighting?
- 13 A. I believe that would eliminate the
- 14 maintenance concern, yes.
- 15 Q. Do you have before you exhibit L?
- 16 A. I do not.
- 17 Q. Let me hand it to you then.
- I'm handing you what was marked as
- 19 Exhibit L, and if you turn to the second page I
- 20 believe in your testimony prior, you identified the
- 21 lighting that is attached to the underside of the
- Jefferson Avenue overpass, correct?

- 1 A. Yes.
- Q. And that overpass spans tracks that are
- 3 owned by Terminal Railroad, correct?
- 4 A. That is my understanding.
- 5 Q. You stated with respect to those lights
- 6 that it doesn't change your opinion regarding the
- 7 need for lighting because those lights are off in the
- 8 daytime.
- 9 Is that a fair statement of your
- 10 opinion?
- 11 A. Yes.
- Q. Are those lights on at night, do you know?
- 13 A. I have no knowledge at this structure.
- Q. And you have no opinion regarding the
- 15 nighttime illumination needs of the overpass at the
- 16 Wiggins Ferry yard?
- 17 A. I would refer back to our BDE manual where
- 18 it states that we would provide lighting if it was
- 19 continuously lit.
- 20 Q. Do you have before you Petitioner's Exhibit
- 21 No. 35?
- 22 A. Yes.

- 1 Q. Is this the -- can you repeat what you call
- 2 this?
- 3 A. The Bureau of Design & Environment Manual.
- 4 Q. BD&E is how you refer to it?
- 5 A. BDE.
- 6 Q. This manual, you pointed to the fact that
- 7 in Section 58-4.04(c) that it requires fencing on
- 8 pedestrian bridges. Is that --
- 9 A. I don't believe I made any previous
- 10 testimony to that section. That section is
- 11 specifically for pedestrian bridges.
- 12 Q. Okay. I'm sorry.
- To what section did you direct your
- 14 testimony?
- 15 A. It was in reference to Section 58-4.04(a).
- Q. And what portion of that section are you
- 17 relying upon in your opinion that lighting is not
- 18 necessary?
- 19 A. This is in regard to fencing.
- Q. Did you submit a section of BDE regarding
- 21 lighting?
- 22 A. That was Exhibit 33.

- 1 Q. Okay. Well, let's talk about this
- 2 Exhibit 35 for a moment.
- 3 Do these standards relate to
- 4 overpasses over railway lines?
- 5 A. We believe this applies to all highway
- 6 overpasses.
- 7 Q. Does it specifically reference overpasses
- 8 over railway lines?
- 9 A. I believe it does not specifically mention
- 10 railroads.
- 11 Q. Does it mention overpasses over work areas?
- 12 A. It does not specifically mention work
- 13 areas.
- 14 O. Are there sections of the BDE Manual that
- 15 relate to fencing on overpasses spanning railway
- 16 lines?
- 17 A. I am not aware of any.
- 18 Q. Are you aware of any sections in that
- 19 manual relating to fences on overpasses spanning work
- 20 areas?
- 21 A. I am not aware of that.
- 22 Q. So the totality of the information in the

- 1 two-foot high manual relating to fencing of highway
- 2 overpasses is the section that you directed us to in
- 3 your direct testimony?
- 4 A. Yes.
- 5 Q. You stated in connection with your
- 6 testimony regarding Exhibit 35 that the Illinois
- 7 Department of Transportation provides evaluation on
- 8 the need for fencing when it's requested.
- 9 Do you recall that?
- 10 A. We provided an evaluation based on the
- 11 criteria evaluated in the BDE Manual.
- 12 Q. Are you aware of any overpasses with
- 13 fencing that would not strictly comply with the
- 14 section of the BDE Manual?
- 15 A. I am not aware of any.
- Q. You discussed during your direct testimony
- 17 eight bridges that you observed in the area crossing
- 18 Terminal Railroad tracks.
- 19 Let's start with the Poplar Street
- 20 bridge. That's the first one that you noted.
- 21 What was the year in which that bridge
- 22 was constructed?

- 1 A. I don't know for sure. I believe it was
- 2 sometime in the mid '60s.
- 3 O. Has it been reconstructed since then?
- 4 A. There have been projects out there. I
- 5 don't know if it would classify as a reconstruction.
- 6 Q. Has the area spanning the Terminal Railroad
- 7 tracks been reconstructed?
- 8 A. I do not know that.
- 9 Q. And you stated that that crosses the
- 10 Wiggins 5 yard storage area?
- 11 A. Yes.
- 12 Q. Did you observe whether or not there are
- 13 any workmen on the ground under the Poplar Street
- 14 overpass?
- 15 A. I did not.
- Q. Are you aware of the activities of Terminal
- 17 Railroad on the ground under that portion of the
- 18 overpass?
- 19 A. No.
- Q. Did you observe or look to observe any
- 21 debris on the ground from the highway above?
- 22 A. I did not go to the ground.

- 1 Q. How did you observe this area?
- 2 A. I drove over the Poplar Street bridge.
- 3 Q. You were driving at a good clip on the
- 4 highway?
- 5 A. At the speed limit.
- 6 Q. And you said no fencing. That's all you
- 7 testified to so that's all you did?
- 8 A. Yes.
- 9 Q. The second one that you talked about was
- 10 the McKinley bridge?
- 11 A. Yes.
- 12 Q. And you said that it was reconstructed in
- 13 2005?
- 14 A. I believe it was 2005.
- 15 Q. Are you aware of the Terminal Railroad
- operations under that portion of the overpass that
- 17 span the Terminal Railroad tracks?
- 18 A. I have witnessed trains on those tracks.
- 19 Q. Do you know what type of operation it is?
- 20 A. It appeared to be through trains.
- 21 Q. Did you observe the ground level for debris
- 22 falling off of that highway overpass onto the

- 1 Terminal Railroad property beneath?
- 2 A. I did not look for that. I did not go
- 3 beneath in my recent drivethrough.
- 4 Q. You had talked about the Eads Bridge. How
- old is the Eads Bridge?
- A. Again, I do not know for sure. I believe
- 7 it was constructed in the late 1800s.
- 8 O. Has it been reconstructed?
- 9 A. I believe the city did have a project maybe
- in the late '90s. Once again, I'm not familiar with
- 11 that though.
- Q. Was it a reconstruction, do you know?
- 13 A. I'm not for sure.
- 14 O. And where are the Terminal tracks under the
- 15 Eads Bridge? Where are those located?
- 16 A. I believe they call it the Front Street
- 17 tracks.
- Q. On the Missouri side.
- 19 A. On the Illinois side.
- 20 On the Illinois side.
- 21 What are the Terminal Railroad's
- 22 operations under that portion of the overpass?

- 1 A. I do not know for sure. I have seen parked
- 2 trains.
- Q. Did you observe the ground level for debris
- 4 falling off of the Eads Bridge onto Terminal
- 5 Railroad's property?
- 6 A. I did not look.
- 7 Q. Do you know backing up to the McKinley
- 8 Bridge whether or not Terminal Railroad has workmen
- 9 on the ground at those tracks underneath the McKinley
- 10 bridge overpass?
- 11 A. I do not know.
- Q. With regard to the Eads Bridge, do you know
- 13 if Terminal Railroad has workmen on the ground in
- that area under the overpass?
- 15 A. I'm not aware of their operations.
- 16 Q. The next one you talked about was the
- 17 Martin Luther King Bridge.
- 18 How old is that bridge?
- 19 A. I really have no idea on that one.
- Q. Would you say more than 20 years?
- 21 A. Yes.
- Q. What operations of the Terminal Railroad

- 1 fall under the overpass associated with the McKinley
- 2 Bridge?
- 3 A. It has the same -- oh, I'm sorry. McKinley
- 4 Bridge?
- 5 Q. I'm sorry. The Martin Luther King Bridge.
- 6 A. The Martin Luther King compared to which
- 7 bridge? I'm sorry.
- 8 Q. What is your understanding of Terminal
- 9 Railroad's operations under the overpass associated
- 10 with the MLK Bridge?
- 11 A. It would be the same as the Eads Bridge.
- 12 Q. Can you elaborate on what your
- 13 understanding is?
- 14 A. I believe there's two tracks that they call
- 15 their Front Street tracks.
- 16 Q. What is your understanding of their
- 17 operations there?
- 18 A. Like I say, I have seen parked trains in
- 19 the area but I am not familiar with the operations.
- 20 Q. Do you know whether or not Terminal
- 21 Railroad has workmen on the ground underneath that
- 22 railroad overpass?

- 1 A. I do not know.
- Q. Did you observe debris on the property from
- 3 the Martin Luther King Bridge overpass?
- 4 A. I did not look underneath.
- 5 Q. The next one you discussed was the
- 6 I-55/I-70 bridge.
- 7 Can you describe in particular where
- 8 that is? I'm not familiar with that.
- 9 A. It's the structure just west of Gateway
- 10 International Raceway, and it would be east of
- 11 Exchange Avenue.
- 12 Q. How old is that overpass?
- 13 A. Once again, I would speculate that it was
- 14 probably built in maybe the late '50s or early '60s.
- 15 Q. What is your understanding of Terminal
- Railroad's operations under that overpass?
- 17 A. I believe they have two tracks.
- Q. Do you know how they use those tracks?
- 19 A. I do not.
- Q. Do you know whether or not they have
- 21 workmen under that overpass?
- 22 A. I do not know.

- 1 Q. Did you observe any debris from the highway
- on the ground level underneath that overpass?
- 3 A. I did not go beneath it.
- 4 O. Has that structure been reconstructed
- 5 recently or since its construction?
- 6 A. I'm not aware of that. I wouldn't have
- 7 knowledge of that.
- Q. You discussed the I-64 overpass between
- 9 20th and 25th Street.
- 10 Can you describe more particularly
- 11 where that is?
- 12 A. That is in the City of East St. Louis.
- Q. How old is that overpass?
- 14 A. Once again, I would speculate it was
- 15 constructed in the '60s or possibly early '70s.
- 16 O. Has it been reconstructed since?
- 17 A. I do not know.
- 18 Q. Do you have any understanding of Terminal
- 19 Railroad's operations underneath that structure?
- 20 A. I believe they have two tracks.
- Q. Do you know how they use those tracks?
- 22 A. I do not.

- 1 Q. Do you know if they have workers on the
- 2 ground underneath that overpass?
- 3 A. No.
- Q. Did you observe any debris on the ground
- 5 underneath that overpass?
- 6 A. I did not go beneath.
- 7 Q. The Broadway Bridge you discussed, you said
- 8 it's at the north end of the Madison hump yard, and
- 9 that's owned by Terminal Railroad?
- 10 A. Yes. That's my understanding.
- 11 Q. What is your understanding of Terminal
- 12 Railroad's operations underneath that overpass?
- 13 A. I believe trains come off of the Merchants
- 14 Bridge and cross underneath the Broadway Bridge to
- 15 enter the yard from the north.
- 16 Q. So the trains enter the yard from the
- 17 north, correct, and they leave --
- 18 A. And I would assume they leave that way
- 19 also.
- Q. And they go north.
- 21 And this overpass is in the north end
- of the hump yard, correct?

- 1 A. I would call it the north end of the hump
- 2 yard, yes.
- 3 Q. Which is the entrance and exit area of the
- 4 trains?
- 5 A. Yes.
- 6 Q. Do you know whether or not Terminal
- Railroad has workers on the ground underneath that
- 8 overpass?
- 9 A. I do not know for sure.
- 10 Q. Did you observe any debris on the ground
- 11 underneath that overpass?
- 12 A. I did not go underneath.
- Q. Finally, the 19th Street, well, let's back
- 14 up.
- The Broadway Bridge, do you know when
- 16 that was constructed?
- 17 A. I believe that is a city street, and I do
- 18 not know.
- 19 Q. Are any of the other bridges that we talked
- 20 about city streets versus interstate crossings?
- 21 A. The Eads Bridge I believe is owned by the
- 22 City of St. Louis, so I guess I would classify that

- 1 as a city street.
- 2 The Martin Luther King Bridge is not
- 3 an interstate, and McKinley Bridge is not an
- 4 interstate.
- 5 Q. The 19th Street bridge in Granite City, is
- 6 that a city street?
- 7 A. I believe it is.
- 8 Q. Do you know how old that overpass is?
- 9 A. I don't know.
- 10 O. Do you know what Terminal Railroad's
- 11 operations are under that overpass?
- 12 A. No, I do not.
- Q. Did you observe any workers on the ground
- 14 under that overpass?
- 15 A. I did not go beneath.
- Q. Did you observe any debris under there?
- 17 A. I did not go beneath.
- Q. Do you still have before you what was
- 19 marked as Petitioner's Exhibit 40?
- 20 A. I do.
- 21 Q. You testified that this was correspondence
- 22 to the Illinois Department of Transportation

- 1 regarding the Missouri River bridge project, correct?
- 2 A. It was ultimately provided to IDOT, yes.
- 3 Q. And you specifically referred in your
- 4 testimony to the October 18, 2002 letter which is on
- 5 page 3 of the exhibit?
- 6 A. Yes.
- 7 Q. What is the date of that letter?
- 8 A. October 18, 2002.
- 9 Q. So that was a number of years ago?
- 10 A. Yes.
- 11 Q. Let's talk about what has happened since
- 12 October 18 of 2002.
- How many revisions to the design of
- 14 the Mississippi River bridge were made between
- 15 October 18, 2002 and present?
- 16 A. In 2002, the design would have been for the
- 17 eight-lane structure, and now we have gone to a
- 18 four-lane structure, so there was one change
- 19 recently.
- 20 Q. How many different design drawings did you
- 21 provide to Terminal Railroad for their approval after
- 22 2002?

- 1 A. I do not have that information.
- Q. Would you say more than two?
- 3 A. I really couldn't say. I was not in the
- 4 river bridge squad at that time.
- 5 Q. When did you become part of the river
- 6 bridge squad?
- 7 A. In February of 2008.
- 8 Q. So you were not with the Illinois
- 9 Department of Transportation regarding the Missouri
- 10 River bridge when this letter arrived? And by this
- 11 letter, I mean the October 18, 2002 letter.
- 12 A. That's correct.
- Q. So you're not privy to any of the
- 14 discussions regarding the comments in the letter?
- 15 A. No.
- 16 Q. Are you privy to the reasoning of Terminal
- 17 Railroad with regard to its position stated in that
- 18 letter?
- 19 A. I was not involved in those discussions.
- Q. Are you aware of what the railroad
- 21 guidelines were as of October 18, 2002?
- 22 A. No, I'm not.

- 1 Q. So you can testify to changes in design
- 2 after you became part of the group in 2008?
- 3 A. 2008.
- 4 Q. And can you testify to what happened
- 5 design-wise from 2002 forward?
- 6 A. No.
- 7 Q. You would agree that Terminal Railroad
- 8 wasn't presented with the final design drawing for
- 9 the bridge prior to the October 18, 2002 letter?
- 10 Wouldn't you agree?
- 11 A. I do not know exactly what was provided.
- 12 The letter references TS&Ls.
- 13 Q. When was the last version of TS&Ls sent to
- 14 Terminal Railroad with regard to the Mississippi
- 15 River bridge, the most recent?
- 16 A. The most recent? That would have been
- 17 provided by the Missouri Department of Transportation
- 18 I believe March of this year.
- 19 O. Of 2009?
- 20 A. 2009.
- 21 Q. Do you still have before you what was
- 22 marked as Petitioner's Exhibit 13?

- 1 A. I do not.
- 2 Q. Let me hand you a copy.
- 3 Exhibit 13 is a letter dated
- 4 February 13, 2009, correct?
- 5 A. Yes.
- 6 Q. Were you with the Mississippi River bridge
- 7 group at that point?
- 8 A. Yes, I was.
- 9 Q. This letter is in response to the TS&Ls
- 10 sent to Terminal Railroad in January of 2009,
- 11 correct?
- 12 A. Yes.
- Q. Are you aware of the railroad standards in
- 14 effect as of the date of the February 13, 2009
- 15 letter?
- 16 A. I have seen copies. I would not say I'm
- 17 familiar with them, no.
- 18 Q. You talked about the original design
- 19 indicating eight lanes and it changing to a four-lane
- 20 structure.
- 21 Are there plans currently for
- 22 additional lanes being added sometime in the future?

- 1 A. The bridges as designed could be re-striped
- 2 to provide six lanes.
- 3 Q. The space provided for the re-striping
- 4 would relate to this ten-foot shoulder that's on the
- 5 design currently, correct?
- 6 A. That area would be utilized.
- 7 Q. Would there be pedestrians ever on the
- 8 overpass?
- 9 A. No.
- 10 Q. What about cars parked on the shoulder?
- 11 A. I would assume that could be a case of an
- 12 emergency.
- Q. Have you ever been involved with the design
- of any other overpasses that span railroad property
- other than the Mississippi River bridge project?
- 16 A. Not the design.
- 17 Q. Have you ever made a decision regarding
- 18 fencing of an overpass over a railroad yard?
- 19 A. I have never made those decisions.
- 20 Q. Have you ever made a decision regarding
- 21 lighting of an overpass spanning a railroad yard?
- 22 A. No.

- 1 Q. So it would suffice it to say that this is
- 2 your first experience with those issues? And I'm
- 3 meaning by "this" the Missouri River bridge. Your
- 4 experience with the Missouri River bridge is your
- 5 first experience with lighting and fencing of
- 6 overpasses spanning railroad yards?
- 7 A. The Mississippi River Bridge, yes.
- 8 Q. I would like to show you what is marked as
- 9 Petitioner's Exhibit 48.
- 10 And I'm wondering if I could obtain a
- 11 good copy of that, another copy that I could give to
- 12 the witness?
- MS. WESTAPHER: Sure.
- 14 MS. LEMLEY: Do you have a copy with you?
- 15 THE WITNESS: I do not.
- 16 MS. WESTAPHER: I have one that has her
- 17 markings on it.
- 18 MS. LEMLEY: Thank you.
- 19 Q. I'm handing you what was marked as
- 20 Petitioner's Exhibit 74.
- 21 If you would turn to the last two
- 22 pages of the exhibit which you testified is a photo

- 1 taken as of July 16, 2009?
- 2 A. Yes.
- Q. Are you familiar on this picture of which
- 4 lines are Terminal Railroad's and which lines are the
- 5 other railroads?
- 6 A. Yes.
- 7 Q. Can you tell me what the operations are of
- 8 the Kansas City Southern Railroad shown in this
- 9 picture?
- 10 A. I believe they have two tracks that they
- 11 use for storage and one track that comes down to the
- 12 jug handle to go east. That's my understanding.
- 13 Q. On what do you base this understanding?
- 14 A. Just previous conversations with the Kansas
- 15 City Southern for the Route 3 project.
- 16 Q. Does the Kansas City Southern have workmen
- on the ground in that area under the proposed
- 18 overpass area?
- 19 A. I do not know.
- 20 Q. The Union Pacific operations on Exhibit 74,
- 21 are you familiar with the Union Pacific's operations
- 22 at that location?

- 1 A. I am not familiar with them.
- Q. Have you ever observed Union Pacific
- 3 workmen on the ground during your visits to that
- 4 property?
- 5 A. I do not recall seeing any workers.
- 6 Q. The Norfolk Southern operations, are you
- 7 familiar with their operations near the Terminal
- 8 Railroad's property?
- 9 A. I'm not familiar with their operations.
- 10 O. You testified that in connection with
- 11 lighting requests from other railroads that the KCS
- 12 opined that lighting would be an attractive nuisance.
- 13 Do you recall testifying to that?
- 14 A. I'm not sure what opined means.
- Q. You stated that someone at the KCS Railroad
- 16 stated that lighting underneath the overpass would be
- 17 an attractive nuisance.
- 18 A. Yes.
- 19 Q. Was that conveyed to you personally?
- 20 A. No, it was not.
- Q. Who was it conveyed to?
- 22 A. I believe it was an e-mail from the Kansas

- 1 City Southern to Greg Horn.
- Q. Did you have any discussions with anyone
- 3 from the Kansas City Southern regarding lighting
- 4 being an attractive nuisance over their tracks?
- 5 A. I did not.
- 6 Q. Can you tell me the date of that e-mail
- 7 transmission?
- A. I do not recall.
- 9 MS. LEMLEY: One moment, Your Honor.
- 10 JUDGE JACKSON: Sure.
- 11 (Pause)
- Q. BY MS. LEMLEY: Ms. Lagemann, do you
- 13 consider yourself to be an expert in lighting?
- 14 A. No.
- Q. Do you consider yourself to be an expert in
- 16 the lighting of railroad operations?
- 17 A. No.
- Q. Do you consider yourself to be an expert in
- 19 lighting of workplace operations?
- 20 A. No.
- Q. And that includes outdoor workplace
- 22 operations?

- 1 A. No.
- Q. Do you consider yourself an expert in
- 3 fencing on overpasses over railroad yards?
- A. Not an expert, no.
- 5 Q. Do you consider yourself an expert in
- 6 fencing over outdoor workplaces?
- 7 A. No.
- 8 MS. LEMLEY: That's all we have. Thank you
- 9 very much.
- 10 JUDGE JACKSON: Thank you.
- 11 Mr. Blair?
- MR. BLAIR: Thank you.
- 13 CROSS-EXAMINATION
- 14 BY MR. BLAIR:
- 15 Q. Ms. Lagemann, regarding your testimony, in
- 16 Illinois, based on your understanding of the Illinois
- 17 Department of Transportation's guidelines and design
- 18 standards, is fencing used on interstate bridges?
- 19 A. No.
- Q. Anywhere?
- 21 A. Not that I'm aware, no.
- Q. I know you're familiar with District 8, but

- 1 regarding statewide, have you had conversations with
- 2 other districts regarding this subject?
- A. No, I haven't.
- 4 Q. With regards to pedestrian traffic
- 5 underneath interstate bridges, are you familiar with
- 6 areas that that exists?
- 7 A. I'm sure there are locations where
- 8 pedestrians do exist. I cannot think of any off the
- 9 top of my head where I would consider high volume
- 10 pedestrian generators like what exists in St. Louis.
- 11 Q. Okay. With regards to the 32-inch versus
- 12 42-inch barrier walls, do you have any knowledge of
- 13 that?
- A. As far as the upgrade from 32 to 42?
- 15 Q. Yes.
- 16 A. Yes.
- 17 Q. How common is it to increase the vertical
- length to 42 inches?
- 19 A. I am not familiar with how common it would
- 20 be.
- Q. Are you aware of anywhere other than this
- 22 design?

- 1 A. I am not.
- Q. So all other interstate bridges that you
- 3 are aware of have 32 inch?
- 4 A. I am not aware of height on the other
- 5 interstates.
- 6 Q. Are you aware of the ten-foot shoulders on
- 7 the proposed design? You're aware of that dimension?
- 8 A. Yes.
- 9 Q. The bridges that you testified to, the Eads
- and the Martin Luther King, McKinley, those bridges,
- do you know what the shoulder width was on any of
- 12 those?
- 13 A. For Martin Luther King -- I don't know the
- 14 exact dimensions for any of those. I do not believe
- 15 Martin Luther king has any shoulders. McKinley may
- 16 have a small shoulder. I'm not aware of the
- 17 dimension.
- 18 Q. Were any of the bridges that you went over,
- 19 did any of them have at least ten foot of shoulder
- 20 width?
- 21 A. The Interstate 55-70 and Interstate 64
- 22 bridges may have ten-foot shoulders, but I am not

- 1 positive on the dimension.
- Q. The non-interstate bridges, would they have
- 3 less than ten feet shoulders then?
- 4 A. The city streets, you know, the Broadway
- 5 for example, just kind of seem to be, you know, wide
- 6 lanes if you will.
- 7 I'm not aware of how wide the
- 8 shoulders were.
- 9 Q. Okay. Does the width of the shoulder have
- 10 an impact on debris? In other words, if you have a
- 11 shoulder width of five feet versus a shoulder width
- 12 of ten feet, would you expect more or less debris
- 13 flying over the bridge?
- 14 A. I would expect less debris to go over a
- 15 taller parapet.
- 16 O. What about the shoulder width of ten feet?
- 17 A. Yeah. I'm sorry. The shoulder width,
- 18 yeah, I would think the more shoulder you have, the
- 19 more room it would have to catch the debris on the
- 20 shoulder than to make it over.
- 21 Q. I assume you don't know anything about wind
- 22 loading, do you?

- 1 A. I do not.
- Q. With regards to lighting, as a practicing
- 3 engineer, do you agree with Mr. Horn's testimony that
- 4 based on the vertical design distance and the
- 5 horizontal distance between the piers that there
- 6 won't be a tunnel effect and there will be sufficient
- 7 daylight lighting?
- 8 A. I agree.
- 9 Q. Do you think there's a need for light at
- 10 this location?
- 11 A. My opinion is there is not given that there
- 12 is not lighting at the location of the bridge today
- in the yard.
- MR. BLAIR: Okay. Thank you.
- 15 JUDGE JACKSON: Thank you.
- Mr. Redmond, redirect?
- 17 MR. REDMOND: Yes.
- 18 REDIRECT EXAMINATION
- 19 BY MR. REDMOND:
- 20 Q. Ms. Lagemann, you were just asked a
- 21 question about lighting.
- This is called the Wiggins Ferry #2

- 1 yard, is that correct?
- 2 A. Yes.
- 3 Q. Is this a continuously lit yard?
- 4 A. No.
- Q. Why is it not a continuously lit yard?
- A. I don't know.
- 7 Q. Well, what is a continuously lit yard?
- 8 A. It would be lighting all the way up and
- 9 down the entire length of the yard.
- 10 Q. Does this yard have lighting all the way up
- and down the entire length of the yard?
- 12 A. No.
- Q. So would it be fair to say that this is not
- 14 a continuously lit yard?
- 15 A. Yes.
- 16 Q. If it were a continuously lit yard, is it
- 17 your testimony that IDOT would reconsider this
- 18 request for lighting under the proposed bridge?
- 19 A. Yes.
- Q. Why is that?
- 21 A. Following our own standards of highway, if
- 22 lighting was continuously provided, we would

- 1 accommodate that under the bridge.
- Q. And now, you were asked questions on
- 3 cross-examination about your reference to the IDOT
- 4 manual, specifically lighting under bridges that
- 5 cross highways, and a point was made that there was
- 6 no specification for bridges that cross railroad
- 7 tracks.
- 8 In your professional judgment, do more
- 9 people go under, do more people traverse a highway
- 10 than possible workers cross under a bridge where
- 11 there's a railroad underneath?
- 12 MS. LEMLEY: I'll object to that question. I
- 13 think he's drawing a line between car traffic and
- 14 people traffic, and I'd like to make that
- 15 distinction.
- If you'd rephrase.
- MR. REDMOND: Well, only as a basis for an
- 18 objection.
- 19 JUDGE JACKSON: I need the question back.
- 20 MR. REDMOND: I'll rephrase it, Judge, if I
- 21 can.
- 22 JUDGE JACKSON: Okay. He'll rephrase it.

- 1 Q. BY MR. REDMOND: The IDOT manual speaks of
- 2 bridges over highways, is that correct?
- 3 A. Yes.
- 4 Q. That portion that you referred to in
- 5 connection with lighting, is that correct?
- 6 A. Yes.
- 7 Q. Now, in your professional judgment, are
- 8 there more people that pass on a highway underneath a
- 9 bridge than would pass on railroad tracks underneath
- 10 a bridge?
- 11 A. I would think so, yes.
- 12 Q. Substantially more, correct? Is that
- 13 correct?
- 14 A. Yes.
- Q. And if there were hazards from things
- 16 coming off a bridge, then is it your professional
- 17 judgment that those hazards could affect car traffic
- 18 underneath a bridge?
- 19 A. Yes.
- 20 Q. So are there parallels between the
- 21 considerations given to lighting over a highway on a
- 22 bridge and considerations given to lighting over

- 1 railroad tracks underneath a bridge?
- 2 A. I believe there will be parallels, yes.
- 3 Q. You were also asked questions about the
- 4 history of the Mississippi River bridge project since
- 5 October 18th of 2002.
- 6 Is it your understanding that the
- 7 proposed Mississippi River bridge has always been a
- 8 bridge to accommodate an interstate highway?
- 9 A. Yes.
- 10 Q. In fact, that's the whole reason for it is
- 11 to take I-70 away from downtown St. Louis and to put
- it on the Illinois side, is that correct?
- 13 A. Yes.
- 14 O. And has that been the reason for the
- 15 project since the start to the best of your
- 16 knowledge?
- 17 A. Yes.
- 18 Q. Finally, you were asked questions about the
- 19 current plans for the Mississippi River bridge.
- 20 Is it your understanding that the
- 21 current plans of the Mississippi River bridge depict
- 22 a ten-foot wide shoulder on either side of the lanes

- of traffic, on the outside of the lanes of traffic?
- 2 A. Yes.
- 3 MR. REDMOND: Those are all the questions I
- 4 have.
- JUDGE JACKSON: Ms. Lemley, any recross?
- 6 MS. LEMLEY: Yes, Your Honor, I do have a few
- 7 questions.
- 8 JUDGE JACKSON: We'll go around one more time.
- 9 Go ahead.
- 10 RECROSS-EXAMINATION
- 11 BY MS. LEMLEY:
- 12 Q. Ms. Lagemann, you talked about the ten-foot
- 13 shoulder now.
- 14 The shoulder is inside the barrier
- 15 rail, correct?
- 16 A. Yes.
- 17 Q. And the reason for the ten-foot shoulder
- is, like we discussed a moment ago, it allows room
- 19 for expansion for re-striping in additional lanes,
- 20 correct?
- 21 A. That's not the reason for providing the
- 22 shoulder initially.

- 1 Q. What is the reason for providing the
- 2 shoulder?
- 3 A. All interstates have shoulders for safety.
- 4 Q. The ten-foot shoulder, is the ten-foot
- 5 shoulder provided for safety for cars let's say with
- 6 a flat tire to pull over?
- 7 A. It could be used for that.
- 8 O. What other uses will the ten-foot shoulder
- 9 be used or be put to?
- 10 A. It could be used for avoidance maneuvers,
- 11 something in the roadway that the car would need to
- 12 avoid. They could utilize some of that area to
- 13 safely get around it.
- Q. And also it allows space for re-striping an
- 15 additional lane, correct?
- 16 A. It will.
- Q. You testified to your opinion that lighting
- is not needed at the Terminal Railroad Wiggins Ferry
- 19 yard.
- 20 Have you ever visited the yard at
- 21 night?
- 22 A. Not at night.

- 1 Q. So you can't say what light is at that
- 2 particular location where the overpass will travel
- 3 across the yard?
- 4 A. I do not recall seeing any overhead
- 5 lighting in that area.
- Q. You testified about more people passing
- 7 under an overpass on a highway versus pedestrians.
- 8 People passing under a highway
- 9 overpass on the highway would be in their cars,
- 10 correct?
- 11 A. They could also be bicyclists and
- 12 pedestrians.
- Q. So if they're traveling, car or bike, where
- would their eyes be focused?
- 15 A. Well, typically straight ahead. Some
- 16 cyclists look down for road hazards such as grades
- 17 and other objects.
- 18 Q. Are you familiar with what the workers do
- on the Terminal Railroad yard?
- 20 A. I'm not familiar.
- Q. So you can't state where the workers' eyes
- 22 would be directed during their work shifts on the

- 1 ground?
- 2 A. No.
- Q. On what do you base your opinion that there
- 4 are parallels between the overpasses specifically
- 5 dealt with in the BDE Manual and the overpass over a
- 6 rail yard?
- 7 A. Both would involve the movement of vehicles
- 8 underneath the bridge for a highway. There would be
- 9 pedestrians in most situations. In the rail yard
- 10 there could be workers, so there could be people on
- 11 foot in both situations.
- 12 Q. So there could be people on foot in both
- 13 situations; that's the parallel you're drawing?
- 14 A. Yes.
- 15 Q. To the extent that the overpass structure
- 16 spanning the Terminal Railroad yard is re-striped for
- 17 an additional lane, what would the shoulder width be
- in that circumstance?
- 19 A. I believe it would be two feet.
- 20 MS. LEMLEY: That's all the questions I have.
- 21 Thank you.
- JUDGE JACKSON: Mr. Blair, last chance.

- 1 MR. BLAIR: Just a follow-up.
- 2 RECROSS-EXAMINATION
- 3 BY MR. BLAIR:
- 4 O. What would be two feet?
- 5 A. Should the bridge be re-striped for three
- 6 lanes in the future, the shoulder would be two feet.
- 7 Q. Is there any plans of that that you're
- 8 aware of?
- 9 A. At this time there is not. It would be
- 10 dependent upon traffic volumes warranting and
- 11 available funding to widen the remaining portion of
- 12 the interstate.
- 13 MR. BLAIR: Okay. That's all I have.
- 14 JUDGE JACKSON: Counselor, one more shot.
- MR. REDMOND: No thank you.
- 16 JUDGE JACKSON: Okay. Thank you.
- 17 All right. Thank you, Ms. Lagemann.
- 18 (Witness excused.)
- 19 JUDGE JACKSON: I think we should be at a good
- 20 place to stop.
- 21 MR. REDMOND: Yes. We have one more witness,
- 22 and I understand TRRA has two.

1 JUDGE JACKSON: Yes, and you don't need to tell 2 me how long because I'm going to give you as long as you need anyway. 3 4 All right. Let's come back at a 5 quarter of 2; let's say a little over an hour we'll come back. 6 (Whereupon the lunch recess was 7 8 taken from 12:45 p.m. to 1:45 9 p.m.) 10 11 AFTERNOON SESSION 12 JUDGE JACKSON: All right. Mr. Redmond, I 13 believe you have a third witness. 14 MR. REDMOND: We do, Your Honor. 15 JUDGE JACKSON: Please. 16 And you've been sworn? 17 MR. ANDERSON: No, I have not. 18 JUDGE JACKSON: Oh, you have not. 19 Could you please raise your right hand? 20 21 (Whereupon the witness was sworn 22 by Judge Jackson.)

- 1 RALPH ANDERSON
- 2 called as a witness herein, on behalf of Petitioner,
- 3 having been first duly sworn on his oath, was
- 4 examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. REYNOLD:
- 7 Q. Would you please state your name and spell
- 8 your last name?
- 9 A. Ralph Anderson (A-n-d-e-r-s-o-n).
- 10 Q. Mr. Anderson, by whom are you employed?
- 11 A. Illinois Department of Transportation.
- 12 Q. What position do you hold at the
- 13 Department?
- 14 A. I am the engineer of bridges and
- 15 structures.
- 16 Q. What is the engineer of bridges and
- 17 structures, what position is that?
- 18 A. It deals with the planning, design,
- 19 construction, inspection load rating, hydraulics,
- 20 foundations, almost everything in design of a bridge
- 21 and its existence in the inventory is pretty much my
- 22 staff's, my and my staff's assignment.

- 1 Q. So does IDOT have in a sense a bridge
- 2 section within IDOT?
- A. Correct.
- 4 Q. And are you the head of the bridge section?
- 5 A. Yes, I am.
- 6 Q. And is your formal title bureau chief of
- 7 bridges and structures?
- 8 A. Yes.
- 9 Q. How long have you held this position?
- 10 A. I have had that position since December of
- 11 1989.
- 12 Q. What is your educational background?
- 13 A. Bachelor of Science, University of
- 14 Illinois, Urbana-Champaign.
- Q. What year?
- 16 A. In '77.
- Q. And do you hold any professional licenses?
- 18 A. Yes. I'm a registered professional
- 19 engineer in Illinois and also structural engineer in
- 20 Illinois.
- 21 Q. Have you worked for the department since
- 22 you graduated from school?

- 1 A. Yes, I have.
- Q. And would it be fair to say you worked your
- 3 way up to your present position?
- 4 A. Yes, that's correct.
- 5 Q. How many people are in your department?
- 6 A. Currently the bridge office has
- 7 approximately 85 staff.
- Q. And are you a member of any associations
- 9 that are concerned with the construction of bridges?
- 10 A. As the bridge engineer as it's referred to,
- I am the sole voting member for the AASHTO
- 12 subcommittee on bridges and structures to represent
- 13 Illinois.
- 14 O. Okay. Now, you've referred to the AASHTO
- 15 subcommittee on bridges and structures, is that
- 16 correct?
- 17 A. Yes.
- 18 Q. Is AASHTO an acronym?
- 19 A. Yes, it is.
- 20 O. What does it stand for?
- 21 A. American Association of State Highway
- 22 Transportation Officials.

- 1 Q. And what is the subcommittee that you are
- 2 on?
- 3 A. It's the subcommittee on bridges and
- 4 structures.
- 5 Q. What do you do on that subcommittee?
- 6 A. I serve several technical committees.
- 7 There currently are I believe 20, and you can serve
- 8 on a maximum of four, and I do serve on four.
- 9 Q. What four do you serve on right now?
- 10 A. They're referred to as Ts. T-2 is
- 11 bearings. T-3 is seismic loads. T-14 is steel
- 12 bridges, and T-18 is like load ratings of structures.
- Q. And in the past, have you been a member of
- 14 other committees?
- 15 A. Yes. There has been several opportunities
- 16 over that approximately 20 years time that I have
- 17 served on a variety of extra committees and
- 18 assignments given to me.
- 19 Q. And have you had the opportunity to, in
- 20 fact, go overseas as a part of your membership in
- 21 AASHTO?
- 22 A. Yes.

- 1 On two occasions I was asked by FHWA
- 2 to represent the state DOTs AASHTO on two occasions,
- 3 and I was fortunate enough to visit I believe Japan,
- 4 South Korea, Taiwan, Italy, Germany and Great
- 5 Britain.
- 6 Q. And what did you do on those visits?
- 7 A. There were various assignments. We were
- 8 instructed to discuss with those countries their ways
- 9 of dealing with bridge issues, and we gathered
- 10 information. We gave reports.
- 11 Part of my assignment was to convey
- 12 the United States way of doing business, and then we
- 13 also did many seminars and follow-up educational
- 14 opportunities here in the United States.
- 15 Q. Now, going back to your licenses, are you a
- 16 licensed structural engineer?
- 17 A. That is correct.
- 18 Q. Are you also a licensed professional
- 19 engineer?
- 20 A. Yes.
- 21 Q. Now, at our request, did you undertake or
- 22 have your staff undertake an analysis of interstate

- 1 bridges crossing railroad operations in Illinois?
- 2 A. Yes.
- Q. And is there a database that you were able
- 4 to access to do that?
- 5 A. Yes. We have a database similar to
- 6 MoDOT's -- every state has one -- where you have
- 7 inventory information gathered on every structure in
- 8 the state.
- 9 Q. Is this information gathered by Department
- 10 employees under your supervision?
- 11 A. Some are under my supervision. Many are
- 12 under the district or under local owners. Illinois
- has 26,000 bridges, so many are under different
- 14 jurisdictions, but that database is the
- 15 responsibility of the state to report to FHWA every
- 16 year.
- 17 Q. So are there federal requirements that
- 18 required Illinois, like other states, to keep a
- 19 database of information concerning bridges?
- 20 A. That is correct.
- Q. And do you comply with those requirements?
- 22 A. Yes, we do.

- 1 Q. Do you do this in the normal and ordinary
- 2 course of business of the Department of
- 3 Transportation?
- A. Yes. It's part of our assignment.
- 5 Q. And did we ask you to make an inquiry into
- 6 the database of interstate bridges crossing railroads
- 7 in the State of Illinois?
- 8 A. Yes, I was asked.
- 9 Q. Did you do that?
- 10 A. Yes, we did.
- 11 Q. I would like to show you what has been
- 12 marked and previously tendered as Petitioner's
- 13 Exhibit 41 and ask you if you recognize this
- 14 document?
- 15 A. Yes, I do.
- 16 Q. Would you tell the court what it is or the
- 17 hearing officer what it is?
- 18 A. It is an inquiry into the database to see
- 19 how many structures, interstate structures in
- 20 Illinois cross some type of railroad.
- Q. By interstate structures, are you referring
- 22 to bridges that carry an interstate?

- 1 A. Correct.
- 2 Q. How many interstate structures cross
- 3 railroads in Illinois?
- A. There are currently 423 crossings.
- 5 Q. Do any of those crossings to the best of
- 6 your knowledge have fencing on them?
- 7 A. No; to the best of my knowledge, they do
- 8 not.
- 9 Q. Did you ask your staff to make a random
- 10 check to ensure that this was the case?
- 11 A. Yes.
- 12 Q. What did they do?
- 13 A. They took a look at approximately 150
- 14 actual structures. They went out and took a look to
- 15 see what the photographs were. The database includes
- 16 photos, so it takes an effort to get to those points,
- 17 but on every one of those 150, they did not find a
- 18 fence.
- 19 O. Does Illinois permit pedestrians or
- 20 bicyclists on its interstate highways?
- 21 A. No, they do not.
- Q. And is that as a result of a statute 625

- 1 ILCS 5/11-711?
- 2 A. Yes.
- 3 Q. And does Illinois, pursuant to that
- 4 statute, post signs on entrances to interstates
- 5 saying no pedestrian or bicycle traffic allowed?
- A. Yes, they do.
- 7 Q. Now, I would like to draw your attention to
- 8 a document that TRRA has identified as Exhibit D as
- 9 in David, and this is a February 21, 2001 memorandum
- 10 from the U.S. Department of Transportation to
- 11 Division Administrators.
- 12 Are you familiar with this document?
- 13 A. Yes, I am.
- 14 O. And who is the author of the document?
- 15 A. The author of the document is James Cooper
- 16 from the FHWA.
- Q. Did you know Mr. Cooper?
- 18 A. Yes, I did.
- 19 O. Is he still alive?
- 20 A. No; unfortunately he's deceased.
- Q. Now, how, in your experience, has IDOT
- 22 interpreted this letter?

- 1 A. Our understanding of the meaning of the
- 2 letter is to refer to the Code of Federal Regulations
- 3 in various places, and it's an attempt to try to
- 4 bring a policy from the FHWA to the assistants to the
- 5 state bridge engineers or to the DOTs.
- 6 Q. Now, since that letter was written in the
- 7 year 2001, has IDOT constructed interstate bridges
- 8 over railroad tracks?
- 9 A. Yes, they have.
- 10 Q. Did you make a determination of how many
- 11 interstate bridges over railroad tracks have been
- 12 constructed by IDOT since Exhibit D was written in
- 13 2001?
- 14 A. Yes.
- Q. How many?
- 16 A. There were seven individual structures.
- Q. Were all these structures approved by the
- 18 FHWA?
- 19 A. The normal process of FHWA is to get
- 20 involved with interstates, so, yes, they were
- 21 approved by FHWA.
- Q. Do any of these interstate structures built

- 1 since 2001 over railroad tracks have fences on them?
- 2 A. No, they do not.
- 3 Q. Did you ask your staff to photograph some
- 4 of these structures built since 2001 over railroad
- 5 tracks?
- A. Yes, I do have photos that I'm aware of.
- 7 Q. I'd like to show you what we've marked as
- 8 Petitioner's Exhibit 42 and ask you if you recognize
- 9 this document?
- 10 A. Yes, I do.
- 11 Q. Would you tell His Honor what it is?
- 12 A. These are photos of the structures that
- 13 have been built since 2001 that have interstate
- 14 structures on Illinois highways that go over
- 15 railroads.
- 16 Q. Okay. And again, let's just go through
- 17 these photos in series.
- What is the first one?
- 19 A. Okay. This one, I-74, is over the LA and
- 20 TP&W Railroad. It's near East Peoria.
- Q. Was that bridge built in 2006?
- 22 A. Yes, 2006.

- 1 O. What is the second one?
- 2 A. The second one is a combination of I-70 and
- 3 57 near Effingham over U.S. 40 and the CSXT Railroad.
- 4 They were built in 2006.
- 5 Q. What's the third one?
- 6 A. I-70 over Illinois 140 and the CSXT
- 7 Railroad built in 2005. This is in Fayette County.
- 8 O. And what's the last one?
- 9 A. I-90 skyway over the Dan Ryan, and I
- 10 believe that is the Metra below and built in 2004.
- 11 Q. Okay. I think since I'm from that area,
- it's the probably the el, the CTA.
- 13 A. Okay.
- 14 O. Now, Exhibit D, going back to this 2000
- 15 letter, refers to a provision in the Code of Federal
- Regulations identified as 23 CFR 646.214 which has
- 17 been marked as Exhibit H by the defendants, and I
- 18 want to show that to you.
- 19 Are you familiar with this?
- 20 A. Yes, I am.
- Q. And this letter deals with two particular
- 22 provisions in the Code of Federal Regulations, is

- 1 that correct?
- 2 A. Yes.
- Q. And those provisions are
- 4 Section 646.214(a)(1) and 646.214(a)(2).
- 5 Do you see that?
- A. Yes, I do.
- 7 Q. Could you just read in the record those
- 8 provisions?
- 9 A. Yes.
- The first in (a)(1), "Facilities that
- 11 are the responsibility of the railroad for
- maintenance and operation shall conform to the
- 13 specifications and design standards used by the
- 14 railroad in its normal practice subject to approval
- 15 by the state highway agency and FHWA."
- 16 Q. Okay. Read Section (a)(2).
- 17 A. (a)(2). Facilities that are the
- 18 responsibility of the highway agency for maintenance
- 19 and operations shall conform to the specifications
- 20 and design standards and guides used by the highway
- 21 agency in its normal practice for federal aid
- 22 projects."

- 1 Q. Is this facility, the proposed Mississippi
- 2 River bridge, a facility that is going to fall into
- 3 Section (a)(1) or into Section (a)(2)?
- 4 A. It's my understanding it's to be maintained
- 5 by the state, so it's (a)(2).
- 6 Q. What is the practice of Illinois with
- 7 respect to installing fences on interstate bridges
- 8 over railroads? Does Illinois have a practice?
- 9 A. We currently do not use fences on
- 10 interstates over railroads.
- 11 Q. Now, does the Federal Highway
- 12 Administration require the Department of
- 13 Transportation to follow AASHTO's guidelines?
- 14 A. Generally that is the case, correct.
- 15 Q. I would show you what has been marked as
- 16 Exhibit 44.
- 17 I'm going to ask you if you are
- 18 familiar with this provision of the Code of Federal
- 19 Regulations.
- 20 A. Yes, I am.
- Q. And it's Part 625. It says design
- 22 standards for highways, is that correct?

- 1 A. Yes.
- Q. I'd like to direct your attention to 625.4.
- 3 Are you familiar with this section?
- 4 A. Yes, I am.
- 5 Q. And basically, what does this section say?
- 6 Can you summarize it?
- 7 A. It's a listing of the various standards and
- 8 codes, specifications that are used in the United
- 9 States to design bridges.
- 10 Q. And does this listing include the AASHTO
- 11 bridge design standards?
- 12 A. Yes, it does.
- 13 Q. I'd like to refer you to what has been
- 14 marked as Petitioner's Exhibit 45 and ask you if you
- 15 are familiar with this document?
- 16 A. Yes, I am.
- 17 Q. Would you tell His Honor what this document
- 18 is?
- 19 A. This is the current or at least a portion
- of the current AASHTO LRFD, which is load resistance
- 21 factor design.
- Q. Now, can you slow down?

- 1 Just for the court reporter, that's
- A-A-S-H-T-O and then L-R-F-D.
- 3 A. Load resistance factor design, bridge
- 4 design specifications, and it's the 4th Edition 2007,
- 5 and I believe there are 2009 interims.
- 6 Q. Now, I'd like to direct your attention to
- 7 Section 13.4 of this design specification document.
- 8 A. Okay. That's on page 13-3. It's near the
- 9 back.
- 10 Q. And can you just read that?
- 11 A. Yes. 13.4. The owner shall develop the
- 12 warrants for the site.
- Q. Now, the owner, in this case, the owner is
- 14 the Missouri Department of Transportation and the
- 15 Illinois Department of Transportation, is that
- 16 correct?
- 17 A. That is correct.
- 18 Q. Okay. And what are warrants?
- 19 A. Warrants is a legal term to permit the
- 20 bridge to be built.
- Q. Okay. And then continue, please.
- 22 A. A bridge railing should be chosen to

- 1 satisfy the concerns of the warrants as completely as
- 2 possible and practical.
- Q. Now, in the context of AASHTO, a bridge
- 4 railing includes not only what a lay person would
- 5 think of as a railing but it also includes things
- 6 like parapet walls and fences, is that correct?
- 7 A. That is correct.
- 8 O. So it's an all inclusive term that includes
- 9 the 42-inch parapet wall on the proposed bridge as
- 10 well as TRRA's demand for additional fencing above
- 11 that parapet wall, is that correct?
- 12 A. That's correct.
- 13 Q. Continue reading, please.
- 14 A. Yes. Railings shall be provided along the
- 15 edges of the structure for protection of traffic and
- 16 pedestrians. Other applications may be warranted on
- 17 bridge length culverts.
- 18 Q. Continue, please.
- 19 A. A pedestrian walkway may be separated from
- 20 an adjacent roadway by a barrier curve, traffic
- 21 railing or combination railing as indicated in Figure
- 22 1, which is shown on the page.

- On high speed urban expressways where
- 2 a pedestrian walkway is provided, the walkway area
- 3 shall be separated from the adjacent roadway by a
- 4 traffic railing or combination railing also shown in
- 5 the drawing.
- 6 Q. So is it your understanding that as a
- 7 result of this, it is the owner that shall develop
- 8 the specifications for the bridge site in terms of
- 9 railings?
- 10 A. That's correct.
- 11 Q. Now, can I direct your attention to
- 12 Section 13.7.2 that's on page 13-7?
- 13 A. Yes, I have it.
- 14 O. That section refers to test level selection
- 15 criteria, is that correct?
- 16 A. That is correct.
- 17 Q. Okay. And there is indicated there six
- 18 different test level selection criteria, is that
- 19 correct?
- 20 A. That is correct.
- Q. It runs from TL-1 to TL-6?
- 22 A. Yes.

- 1 Q. Can you just generally tell His Honor what
- those criteria mean and what they are?
- A. As you go increasing from 1 to 6, it's a
- 4 more severe loading on the barrier system or the
- 5 railing combination, 1 being the least and 6 being
- 6 the greatest.
- 7 Q. And by loading on the barrier system, what
- 8 do you mean?
- 9 A. Again, the criteria for a railing or
- 10 barrier is to maintain the occupants or the vehicles
- 11 on top. So we deal with like 1 and 2 as mainly like
- 12 work areas, construction zones.
- I think when you get into vehicular,
- 14 it actually starts at TL-3 and works your way up from
- 15 there.
- 16 Q. With TL-6 being the highest?
- 17 A. That's correct.
- 18 Q. And the higher you go is it fair to say
- 19 that the stronger the barriers must be?
- 20 A. Yes. The actual test is like a truck at a
- 21 certain angle, a certain size and speed, and yes, as
- 22 you go higher, there are higher loads that cause the

- 1 load to be across the structure; the barrier that is.
- Q. Who is to decide what is the barrier level,
- 3 the TL level that is to be installed on the bridge?
- 4 A. It's the next portion in the code. "It
- 5 shall be the responsibility of the user agency to
- 6 determine which of the test levels is most
- 7 appropriate for the bridge site."
- Q. For this bridge, has Missouri decided what
- 9 is the test level that is most appropriate for this
- 10 bridge?
- 11 A. Yes, they have.
- 12 Q. And what test level is the most
- 13 appropriate?
- 14 A. They have decided on TL-5.
- Q. And would you just read into the record
- 16 what test level TL-5 is?
- 17 A. TL-5, test level 5, taken to be generally
- 18 acceptable for the same applications as TL-4 and
- 19 where large trucks make up a significant portion of
- 20 the average daily traffic or when unfavorable site
- 21 conditions justify a higher level of rail resistance.
- 22 Q. Do you agree with that test level?

- 1 A. Yes, Illinois agrees.
- Q. Now, does a 42-inch parapet wall as
- 3 proposed for this bridge meet test level TL-5?
- 4 A. Yes, it does.
- 5 Q. Is it fair to say that the 32-inch parapet
- 6 wall that was originally proposed for the bridge only
- 7 meets test level 4?
- 8 A. That is correct.
- 9 Q. So when you go from 32-inch parapet wall to
- 10 42-inch parapet wall, you're going from test level 4
- 11 to test level 5, is that correct?
- 12 A. That is correct.
- Q. At test level 5, are there any fences that
- 14 meet TL-5 standards?
- 15 A. I am not aware of any fence that meets
- 16 TL-5.
- 17 Q. In fact, I'm showing you Petitioner's
- 18 Exhibit 43. This is a publication of the FHWA which
- 19 shows testing of a fence identified as vertical
- 20 parapet with security fence.
- 21 Are you familiar with that?
- 22 A. Yes.

- 1 Q. What test level is this fence meeting?
- 2 A. This has been tested, it looks like Georgia
- 3 is the state that requested, and it's a TL-4.
- 4 Q. So if something is being requested to be
- 5 installed on a bridge that has not been tested out at
- 6 the TL-5 level, would you consider that proposed
- 7 fence to be crashworthy?
- 8 A. No, I would not.
- 9 Q. What do you mean by the term crashworthy?
- 10 A. Crashworthy is the process of having it
- 11 actually tested by independent people. I mean, there
- 12 are requirements, and if they pass, they get to be on
- 13 a list. If they don't, then they are not.
- 14 The effort is to try to give options
- 15 to the owners that have been crash tested and that
- 16 DOT does not have to do it themselves.
- 17 Q. Okay. Now I would also draw your attention
- 18 back again to Petitioner's Exhibit 45, the AASHTO
- 19 bridge design standards, specifically to
- 20 Section 13.7.3.1.
- JUDGE JACKSON: Can I have that again?
- 22 MR. REDMOND: 13.7.3.1.

- 1 JUDGE JACKSON: Thank you.
- Q. BY MR. REDMOND: Does this come under the
- 3 indication railing design?
- 4 A. Yes, it does.
- 5 Q. And would you read this section?
- 6 A. A traffic railing should normally provide a
- 7 smooth continuous face of rail on the traffic side.
- 8 Steel posts with rail elements should be set back
- 9 from the face of rail. Structural continuity in the
- 10 rail members and anchorages of the end should be
- 11 considered. A railing system and its connection to
- 12 the deck shall be approved only after they have been
- 13 shown through crash testing to be satisfactory for
- 14 the desired test level.
- Q. Now, we've talked about crash testing, and
- 16 are you familiar with examples of crash testing, how
- 17 it's done?
- 18 A. Yes, I am.
- 19 Q. I would like to show you what has been
- 20 marked as Petitioner's Exhibit 47 and ask you if you
- 21 can identify this document?
- 22 A. Yes. This document is some still shots of

- 1 a video that was taken of a vehicle that was used in
- 2 a test of a particular barrier system.
- Q. And do these shots show how -- the purpose
- 4 of this is to show how a vehicle reacts in terms of
- 5 the mechanical forces on it when it hits a parapet
- 6 wall or some other form of barrier, is that correct?
- 7 A. Yes. The intention is to satisfy the code
- 8 where it's to redirect the truck in a smooth manner,
- 9 or vehicle, so it does not fly off the structure or
- doesn't bounce off into oncoming traffic.
- 11 Q. Now, why is crashworthiness an issue for
- 12 you in connection with TRRA's request to install this
- fence on the 42-inch parapet wall?
- 14 A. Well, based on my knowledge of crash
- 15 testing and the requirements from FHWA and the actual
- 16 code, I would find that if there was a fence on top
- of that barrier, then I would imagine, I think
- 18 everyone can see, that the deflection of the truck
- 19 would impact the fence.
- 20 You can see the horizontal deflection
- of the truck would certainly engage the fence, and by
- 22 doing so, I fear that the occupants of the truck

- 1 would be very much in danger, and also, there's a
- 2 good possibility of a snag as we call it. It would
- 3 somewhat slow down the truck. It would maybe
- 4 whiplash the load and cause further accidents out on
- 5 the structure.
- 6 Q. So the concerns are threefold as I
- 7 understand them.
- 8 The first concern is that if you
- 9 introduce a fence on top of a parapet wall that has
- 10 been crash tested but the fence has not, that could
- 11 affect the dynamics of how the truck interacts with
- the parapet wall, is that correct?
- 13 A. Correct.
- Q. And the purpose of the parapet wall and its
- design is that if the truck hits the parapet wall,
- 16 it's supposedly to direct the truck along the parapet
- 17 wall till it comes to rest, is that correct?
- 18 A. Yes. The intent is to allow the truck to
- 19 deflect, slightly tip, dissipate the energy, and then
- 20 be safely slowed down and stopped in the shoulder
- 21 area.
- Q. And is your concern with the crashworthy

- 1 testing to level TL-5 that somehow the installation
- 2 of a fence could affect these dynamics so that a
- 3 truck could be spun out from the traffic or at least
- 4 we don't know what would happen, is that correct?
- 5 A. Exactly. That's why crash testing is done,
- 6 to see if it would pass or fail or have to be
- 7 modified.
- 8 Q. Now, the second concern you've voiced was
- 9 to the occupants inside the truck, is that correct,
- or to any vehicle for that manner?
- 11 A. Yes. My understanding is the weakness of
- 12 the fence, that it would be very fragile. You don't
- 13 really know what kind of control you have over its
- 14 location during the crash. It has not been tested.
- 15 Therefore, various elements of the fence could impact
- or penetrate the windshield or actually fly down onto
- 17 the people down below or people behind. You know, it
- 18 just goes everywhere.
- 19 O. So the fence could, in a sense, either be
- 20 stripped off the barrier wall and go down below or it
- 21 could stay on top and be thrown out into traffic and
- 22 back, is that correct?

- 1 A. Correct, or actually penetrate the
- 2 vehicle's windshield and unfortunately cause injury
- 3 or death.
- 4 Q. Now, as a result of the lack of
- 5 crashworthiness of this proposal, do you have any
- 6 concerns about liability issues for the installer or
- 7 for the agency that would allow for the installation
- 8 of the fence?
- 9 A. Yes. Part of my assignment is always to
- 10 weigh the various risks with the intents of the code.
- 11 We generally try to meet the code as a minimum, and
- we certainly try to use engineering judgment, but in
- 13 this case, we feel that it would cause liability if
- 14 the fence was placed on top of the barrier for the
- 15 reasons we've discussed.
- 16 MR. REDMOND: Give us a minute, Your Honor.
- 17 JUDGE JACKSON: Yes.
- 18 (Pause)
- 19 MR. REDMOND: Those are all the questions I
- have.
- JUDGE JACKSON: All right. Thank you.
- 22 Ms. Lemley?

- 1 MS. LEMLEY: Your Honor, we request a brief
- 2 recess to prepare cross-examination.
- 3 JUDGE JACKSON: All right. Five minutes?
- 4 MS. LEMLEY: Can we take ten?
- JUDGE JACKSON: Sure.
- 6 (Recess taken.)
- 7 MS. LEMLEY: Good afternoon, Mr. Anderson.
- 8 THE WITNESS: Good afternoon.
- 9 CROSS-EXAMINATION
- 10 BY MS. LEMLEY:
- 11 Q. You have testified extensively about crash
- 12 testing.
- How many crash tests have you been
- involved in personally?
- 15 A. I am not aware of any that I have
- 16 personally been involved in. Generally it's done by
- 17 an independent group, and the results are then given
- 18 to the states and the various government FHWAs.
- 19 Q. How many times has a railing been crash
- 20 tested at the request of the Illinois Department of
- 21 Transportation?
- 22 A. I am not aware of any that Illinois has

- 1 asked for.
- Q. Do you still have Petitioner's Exhibit 41
- 3 before you, the chart of bridges?
- 4 A. Yes.
- 5 Q. And the number reaches 423 on the final
- 6 page.
- 7 A. Yes.
- 8 Q. You testified that you located 423
- 9 overpasses of rail lines, correct?
- 10 A. Interstates over some rail, yes.
- 11 Q. Okay. If you look at the first two items,
- 12 it shows that they are at the same mile marker
- 13 eastbound and westbound.
- 14 A. Yes.
- Q. And you're counting those as two
- 16 overpasses?
- 17 A. Yes. Quite often, the way the database
- 18 counts is if, like in this case, we have separate
- 19 superstructures. Like in the proposed I-70 bridge,
- there's a slight opening, and you'll record them as
- 21 two different numbers, usually in sequence.
- Q. And that happens throughout this list quite

- 1 often, doesn't it?
- 2 A. Interstates are normally one of the
- 3 four-lane split highway, and that's the way you
- 4 design your bridges is they're separated.
- 5 Q. So to clarify, many of the overpasses on
- 6 this list, you may have two on the list that are
- 7 actually in the same location?
- A. That's correct.
- 9 Q. When you randomly selected overpasses for
- 10 review by your staff, did you take that into account?
- 11 A. Well, the 150 that they did look at, it
- 12 could have been where there was two, as you call it,
- 13 two structures, yes.
- 14 O. Can you tell me on the list contained on
- 15 Exhibit 41 how many of these cross yards where
- 16 switching occurs?
- 17 A. I would not know that.
- Q. Can you tell me which of those overpasses
- 19 cross railroad tracks where workers are consistently
- 20 on the ground at those tracks?
- 21 A. The database isn't that refined.
- 22 Q. So you didn't do any analysis on what type

- of rail operation travels underneath these
- 2 overpasses?
- 3 A. No. The database just found where
- 4 interstate highway bridges crossed some type of
- 5 track.
- 6 Q. You would agree that many of these are in
- 7 the Chicago area, correct?
- 8 A. Yes.
- 9 O. Does the list on Exhibit 41 also include
- 10 structures that are under construction currently?
- 11 A. I don't believe so.
- 12 Q. Did you do any analysis on the design of
- 13 those structures spanning railway lines?
- 14 A. That are under construction?
- 15 Q. Correct.
- 16 A. No. The database would not have included
- 17 them, and we did not.
- 18 Q. So you can't say with certainty whether or
- 19 not fencing is being affixed to those structures
- 20 under construction?
- 21 A. No. I think I can still say that
- 22 interstate bridges in Illinois will not have fencing

- on them, interstate bridges.
- Q. Interstate bridges crossing railway lines?
- 3 A. Yes.
- 4 Q. Is there any circumstance under which you
- 5 would state that fencing is reasonable on those
- 6 structures over railway lines?
- 7 A. At this time, no.
- 8 Q. So in your mind, the fact that it's a
- 9 workplace underneath the overpass, that is
- insufficient to satisfy a need for fencing?
- 11 A. Yes.
- 12 Q. In Illinois Department of Transportation's
- design of interstate highway overpass structures
- 14 spanning railroad lines, are the railroad safety
- 15 guidelines taken into account?
- 16 A. In what way? I guess can you explain
- 17 safety?
- 18 Q. Are they considered?
- 19 A. Well, they would be considered.
- 20 Q. So you typically review the safety
- 21 guidelines of the railroad prior to finalizing your
- 22 design of the overpass?

- 1 A. Well, as stated before, interstate
- 2 highways, because there's no pedestrians, we don't
- 3 put the fencing on them. That's been already
- 4 explained. Bridges go over many things, interstate
- 5 bridges.
- 6 Q. Interstate bridges spanning railway lines,
- 7 do you consider the railroad safety guidelines in
- 8 your design of those bridges?
- 9 A. That would generally be done in the Phase I
- 10 process which is done at the district level.
- 11 Q. Can you state that that is done?
- 12 A. As far as I know, the district handles that
- 13 portion of the assignment.
- 14 O. You talked about as far as crash testing
- 15 that the Illinois Department of Transportation
- 16 decided to assign the bridge railing at the overpass
- over the Wiggins Ferry yard a TL-5 crash testing
- 18 rating, correct?
- A. Actually, it was MoDOT, Missouri's call.
- 20 Q. Okay. So were you involved in that
- 21 decision?
- 22 A. Yes. The district has been involved in all

- 1 facets.
- Q. What was your involvement in that decision?
- 3 A. The way the process works is if there are
- 4 bridge issues, then they are brought to my staff's
- 5 attention in the planning stage, which we call
- 6 planning, and such as TL-4, TL-5, whenever those
- 7 decisions would be made, we would follow through on
- 8 the actual design of those levels.
- 9 Q. When was the TL-5 set for the railing on
- 10 the MRB bridge project?
- 11 A. That would be at the district level.
- 12 Q. So you can't state when that was assigned?
- 13 A. It's a part of Phase I as they call it.
- Q. So you're saying that Phase I is the early
- 15 stages of design?
- 16 A. Yeah. There's three phases in the project.
- 17 Phase I is basically the agreements,
- 18 the geometry, and Phase II is once those issues are
- 19 established, then you actually get into the design
- 20 phase which is where my office tends to be more
- 21 active, and Phase III is in the construction phase.
- Q. What phase are we in now?

- 1 A. I think we're very close to the end of
- 2 Phase II. We're getting close to construction.
- 3 O. When did Phase I end?
- 4 A. Well, obviously I guess it's still going on
- 5 because of this hearing.
- 6 Q. So you would consider this hearing to be
- 7 Phase I?
- A. I believe so.
- 9 Q. When was the decision to assign the TL-5
- 10 rating to the barrier in this case?
- 11 A. It was done at the district level. I
- 12 couldn't say exactly the date.
- Q. Was it a week ago?
- 14 A. I could not tell you that.
- Q. Was it yesterday?
- 16 A. No.
- 17 MR. REDMOND: Objection, Your Honor. Asked and
- 18 answered.
- 19 JUDGE JACKSON: Go ahead.
- 20 O. BY MS. LEMLEY: What documentation would be
- 21 in the file regarding the assignment of the TL-5
- 22 standard?

- 1 A. Well, there's a record of decision.
- 2 There's Phase I. That's where the railing
- 3 requirements would be, and in the design drawings,
- 4 you already have the TL-5. It's already there. I
- 5 mean, the design is complete.
- 6 Q. What do you mean the TL-5 is already there?
- 7 A. The 42-inch concrete barrier with the
- 8 proper reinforcement.
- 9 Design, you need to know your dead
- 10 loads and live loads, as we refer to them, to do the
- 11 design.
- MR. REDMOND: Can you speak up, please?
- 13 A. You need to know all your loads to finish
- 14 up the design. The TL-5 has a certain weight to it,
- 15 has a certain volume of concrete, so the design needs
- 16 to know those factors to move forward.
- 17 I know the judge is aware that we're
- 18 planning on having a letting in the very near future,
- 19 so the design is basically complete.
- 20 Q. You've been here throughout the entirety of
- 21 the hearing in this matter, correct?
- 22 A. Yes.

- 1 Q. So you've heard testimony from the Missouri
- 2 Department of Transportation, Greg Horn, regarding
- 3 the railroad requesting a 42-inch barrier rail, and
- 4 that being accommodated by the Missouri Department of
- 5 Transportation, correct?
- 6 A. Yes, I'm aware of that.
- 7 Q. So was the TL-5 rating set before or after
- 8 that decision?
- 9 A. I cannot say that. It's Phase I.
- 10 Q. How did you, prior to coming to this
- 11 hearing, determine what the TL rating was on the
- 12 barrier wall?
- 13 A. I knew from the height of the parapet that
- 14 was on the design drawings.
- 15 Q. So you looked at the 42-inch barrier wall,
- and that told you that TL-5 was the rating?
- 17 A. Yes. That generally is the case.
- 18 O. A 42-inch barrier wall could also be a TL-4
- 19 rating, couldn't it?
- 20 A. You wouldn't want to overdesign unless you
- 21 take credit for it.
- 22 Q. Well, Missouri Department of Transportation

- 1 testified here that the 42-inch barrier rail was an
- 2 accommodation to the railroad, so that seems to fit
- 3 your description.
- 4 A. Well, the TL-5 also accounts for the
- 5 traffic patterns that we do expect at this location.
- 6 It was an eight-lane bridge. Now it's a four-lane.
- 7 There's a lot of traffic in the St. Louis area, and
- 8 there is a curve, horizontal curve approaching the
- 9 span that has the tracks below.
- 10 Therefore, a TL-5 in my opinion is a
- 11 much better design for the situation.
- 12 Q. Where on the design plans does it state
- 13 that the bridge railing is a TL-5 or must be a TL-5?
- 14 A. Again, it's the dimensions of the barrier.
- 15 I think in the documents in Phase I, it would
- 16 probably be referred to as a TL-5.
- 17 Q. So just to confirm, you have made an
- 18 educated assumption that the barrier rail is a TL-5
- 19 because of the height of it in the plan?
- 20 A. Yes, and also through conversation with
- 21 MoDOT we're aware that that's the case.
- Q. I wanted to back up to your survey of the

- 1 overpasses that we talked about initially.
- 2 A. The photos?
- Q. Yes, I'm going to back up to the photos.
- 4 We didn't cover that.
- 5 Do you have Exhibit 42 before you?
- A. Yes, I do.
- 7 Q. And you said that these are some photos of,
- 8 this is four pages of photos, and this is a sampling
- 9 of the 150 overpasses that your staff reviewed?
- 10 A. Yes, and it also is I believe the
- 11 structures that have been built since 2001.
- 12 Q. Okay. Well, let's talk about the first
- one.
- 14 You say that this is over -- and you
- 15 can tell me what railroad that is. I don't know that
- 16 particular...
- 17 A. It's just the...
- 18 Q. Okay. LA and TP&W Railroad, do you know
- 19 what the operations are under that overpass?
- 20 A. No, I do not.
- Q. So you don't know if it's a through track
- 22 or what happens there?

- 1 A. I do not know.
- Q. Are you personally familiar with this
- 3 overpass?
- 4 A. I have been at the location, but I really
- 5 didn't observe the operation of the tracks.
- 6 Q. Okay. If you turn to page 2, this looks to
- 7 be a couple of pictures over CSXT Railroad?
- A. Correct.
- 9 Q. What are the railroad operations under that
- 10 overpass?
- 11 A. Well, I do not know for sure, but looking
- 12 at the photo, the second one, the one on the right,
- it does look like one or two tracks, so I assume it's
- 14 a through track.
- Q. Do you know that definitively?
- A. No, I do not.
- 17 Q. Okay. Would you turn to No. 3?
- This looks like again over the CSXT
- 19 Railroad.
- A. Correct.
- 21 Q. Can you tell me about the railroad
- 22 operations under that overpass?

- 1 A. The photo is not real clear, but I believe
- 2 it would be possibly a through track, but I cannot
- 3 say for sure.
- 4 Q. And on the fourth picture with the el
- 5 train, are you familiar with this particular
- 6 overpass?
- 7 A. Yes, I think I have seen this location.
- 8 Q. And do you know what the operation of that
- 9 train is at that location?
- 10 A. It's just the el.
- 11 O. It's a through?
- 12 A. It's a through train I believe.
- Q. You testified with regard to the CFR
- 14 Section 646.214(a)(2) in your testimony?
- 15 A. Yes.
- Q. And you read it into the record. Do you
- 17 recall that?
- 18 A. Yes.
- 19 Q. If you'd like to review it again, that's
- 20 fine.
- 21 Are you there?
- 22 A. I'm aware of it, yes.

- 1 Q. Okay. And you stated, well, you concluded
- 2 that it states that to the extent that the
- 3 transportation agency is maintaining the overpass,
- 4 its standards apply.
- 5 The U.S. Department of Transportation
- 6 memo marked as Exhibit D goes on to interpret the two
- 7 sections that you read from the CFR.
- 8 I'm going to hand you a highlighted
- 9 copy, and I'll ask you to read into the record the
- 10 highlighted portions.
- 11 And for the record, this is on page 2.
- 12 JUDGE JACKSON: Of Exhibit --
- MS. LEMLEY: Of Exhibit D.
- 14 JUDGE JACKSON: Of Exhibit D?
- MS. LEMLEY: Of Exhibit D. It's page 2 under
- the paragraph 1 entitled "Railing Parapet
- 17 Requirements and Fencing, and then in parentheses
- 18 (highway over railroad).
- 19 If you would read these highlighted
- 20 portions, and there's one on the next page as well.
- 21 THE WITNESS: Okay. This is under item 1, the
- 22 second page. For a highway bridge over a railroad,

- the governing regulation is 646.212(a)(2).
- 2 For highways on National Highway
- 3 System (NHS), the states must comply with AASHTO's
- 4 standards which explicitly incorporate railroad
- 5 standards.
- 6 Both AASHTO standard specifications
- 7 for highway bridges and LRFD bridge design
- 8 specifications contain the following provisions:
- 9 Structures designed to pass over a railroad shall be
- in accordance with standards established and used by
- 11 the affected railroad in its normal practice. These
- 12 overpass structures shall comply with applicable
- 13 federal, state, county and municipal laws.
- 14 Regulations, codes and standards should, as a
- 15 minimum, meet the specifications, design standards of
- 16 the American Railroad Engineering Association and the
- 17 Association of American Railroads and AASHTO.
- 18 And following on to the third page:
- 19 Conflicts with these matters should be minimal when
- 20 the project involves NHS highway over a railroad.
- 21 Q. The Missouri River Bridge highway is
- 22 Interstate 70, correct?

- 1 A. That is correct.
- Q. It is a National Highway System roadway,
- 3 correct?
- 4 A. That's correct.
- 5 Q. Now, I'll ask you to look at Petitioner's
- 6 Exhibit 45 which are the AASHTO LRFD bridge design
- 7 specifications. If you would turn to Section 2.3.3.4
- 8 entitled "Railroad Overpass." This is on page 2-6 it
- 9 looks like.
- 10 A. Yes.
- 11 Q. Is that the same language that you read on
- 12 the memo?
- 13 A. Yes, I believe it is exactly the same
- 14 language. 2.3.3.4 is the same as I just read in the
- memo.
- 16 O. Has the memo since it's been written been
- 17 retracted by the U.S. Department of Transportation?
- 18 A. To my knowledge, no.
- 19 O. It has not been overruled?
- A. No, it has not.
- Q. With regard to the -- I'm sorry I'm jumping
- 22 around. I didn't have a lot of time to prepare for

- 1 this so you have to excuse my disorganization.
- 2 Jumping back to the photos of the
- 3 overpasses on the interstate highways over rail lines
- 4 that you said are the recent ones built since I think
- 5 you said 2001...
- 6 A. Correct.
- 7 Q. ...do you know what the standards, the
- 8 safety standards are for the railroads indicated on
- 9 those photos?
- 10 A. I am not personally aware of what the
- 11 standards would be.
- 12 Q. On any of the railroads pictured on that
- 13 exhibit?
- 14 A. No. I'm sure it's in the records for each
- project, but I personally am not aware.
- Q. So you can't tell me whether or not there's
- 17 a fencing requirement for those railroads and their
- 18 safety guidelines?
- 19 A. I cannot.
- 20 Q. You mentioned a database whereby if a
- 21 parapet and railing was crash tested and approved
- 22 previously that you could go and look and see whether

- or not it had been used and had been approved, and in
- 2 that sense, if you have the same design, you have the
- 3 go ahead to add it to your design.
- 4 Is that a fair statement?
- 5 A. Yes, the crash testing would be recorded
- 6 generally by FHWA, and then that would be allowed for
- 7 the various owners to then use off that list.
- 8 O. Where is that database held?
- 9 A. It would be at the FHWA Web site. I
- 10 believe it's in one of the exhibits.
- 11 Q. You believe the list of current approved
- 12 parapet designs is in one of the exhibits?
- 13 A. The Web site I'm sure is in one of the
- 14 exhibits, and then you have to go to that Web site.
- 15 Q. Okay. The address is included in that
- 16 exhibit?
- 17 A. Yes.
- 18 Q. Is that list available to the public?
- 19 A. I believe it would be. I don't think it's
- 20 protected in any way.
- 21 Q. In connection with your crash testing
- 22 analysis, did you review the AASHTO Protective

- 1 Screening Guide for Overpasses?
- 2 A. I am not aware.
- 3 Q. So that's a no?
- 4 A. That's a no.
- 5 Q. What I mentioned with regard to the
- 6 previously tested systems, that's in the AASHTO LRFD
- 7 Bridge Design Specifications, isn't it?
- 8 If you'd turn to page 13-8 of that
- 9 document, and that is exhibit...
- 10 JUDGE JACKSON: 45.
- 11 MS. LEMLEY: ... 45, under 13.7.3.1.1,
- 12 application of previously tested systems.
- 13 A. Yes, the article that offers previously
- 14 tested systems would be applicable.
- Q. Okay. Did you look at the listing or
- 16 database of approved designs to see if the design
- 17 proposed by Terminal Railroad has been approved?
- 18 A. I don't believe it has been approved, but I
- 19 do not see one that had a fence on it, no.
- Q. Did you go to the list prior to your
- 21 testimony today?
- 22 A. Yes, I've visited the list.

- Q. What did you do to research that issue?
- 2 A. I took a look at the Web site, went through
- 3 the list, and I was looking for the TL-5 which has
- 4 been established, and I did not find any that had the
- 5 fencing on them.
- 6 Q. So when you go to the list, you first go to
- 7 the TL rating to find the list of designs approved?
- A. It's just a part of the columns of
- 9 information, and you have metal rails, you have
- 10 concrete rails, you have timber rails, and you just
- 11 go down and you look for your TL-5 and you see what
- 12 options you have, and then you have various options.
- 13 In this case, Missouri had decided to
- 14 go to the single sloped concrete barrier, and we
- 15 certainly agree with that decision. It's a safe
- 16 rail.
- 17 Q. But again, you weren't involved in the
- 18 decision to rate that a TL-5?
- 19 A. As I said before, the process is generally
- 20 handled at the Phase I which is at the district,
- 21 generally the district level.
- Q. If a bridge parapet that has been built in

- 1 the last five years on a National Highway System --
- 2 that would include all the states, correct, the
- 3 National Highway System spans all of the states?
- A. Interstates are a part of that system, yes.
- 5 Q. Okay. If a bridge with a railing the same
- 6 as is designed by or proposed by Terminal Railroad in
- 7 this case was, in fact, constructed on a bridge
- 8 overpass on an interstate highway in another state,
- 9 wouldn't you assume that it had been approved by the
- 10 Federal Highway Administration?
- 11 A. No, I would not.
- 12 Q. Why is that?
- 13 A. Because based on my knowledge of the crash
- 14 testing list, I knew that we know what is required.
- The other state, well, that's their
- 16 prerogative.
- 17 Q. So the Federal Highway Administration
- doesn't require the crash testing that you have been
- 19 testifying to today? Is that what you're saying?
- 20 A. All I can speak for is Illinois. Illinois
- 21 requires crash testing.
- MS. LEMLEY: One moment.

- 1 (Pause)
- MS. LEMLEY: Okay. We've regrouped here.
- 3 Q. Do you have before you Petitioner's
- 4 Exhibit 46?
- 5 A. I do not see it.
- 6 Q. Oh, let me hand it to you.
- 7 JUDGE JACKSON: 46?
- 8 MS. LEMLEY: 46. Yes, Your Honor.
- 9 Q. Have you seen this document before?
- 10 A. Yes, I have.
- 11 Q. Would you please read the first paragraph
- 12 and the first sentence of the second paragraph into
- the record, please?
- 14 A. Yes. Bridge railings, although technically
- 15 classified as longitudinal barriers, are listed
- 16 separately here because they have been previously
- 17 tested under criteria different from roadside
- 18 barriers that have not generally been accepted for
- 19 use on the NHS on an individual basis.
- Since August 28, 1986, the FHWA has
- 21 required that bridge railings used on federal aid
- 22 projects meet full scale crash test criteria and has

- 1 provided listings of those railings meeting these
- 2 requirements.
- 3 Q. So I just want to understand your previous
- 4 testimony.
- 5 You're saying that other states may
- 6 not follow the Federal Highway Administration guide
- 7 and requirements for their barriers?
- 8 A. I cannot speak for other states; just
- 9 Illinois, but it's my understanding that since
- 10 August 28, 1986, that the railings on federal aid
- 11 projects require crash testing.
- 12 Q. And then the memo continues to talk about
- 13 the list of approved designs, doesn't it?
- 14 A. Yes, this is a portion of a Web site that
- 15 lists several crash approved, crash tested railings.
- Q. So let me ask you again, if the exact
- 17 bridge parapet wall and fence configuration, exactly
- 18 what is proposed by Terminal Railroad in this case,
- if it is on not one, not two, but multiple bridges on
- 20 the National Highway System in the exact same
- 21 configuration, you would not then make an assumption
- 22 that it had been passed by the Federal Highway

- 1 Administration?
- 2 A. Well, I would then take a look if it was
- 3 then part of this listing. That's again part of the
- 4 FHWA's process. If it's on there, then I wouldn't
- 5 question. If it's not, then I would.
- 6 You know, if it's not on there, it's
- 7 not crash tested.
- 8 Q. You talk about the term "bridge railing."
- 9 A. Yes.
- 10 Q. And you testified that that is a term that
- includes the parapet plus fencing both together?
- 12 A. Yeah; railings, barriers, fencing, they all
- 13 kind of mean the same. I mean, crash tested railings
- 14 quite often are concrete parapets.
- Q. Where is a definition of bridge railing
- 16 that states that it is the parapet plus fencing above
- 17 it?
- 18 A. I believe at the end, Section 13 which I
- 19 think was read in earlier.
- 20 Earlier on under 13.4, it says,
- 21 "Railings shall be provided along the edges of
- 22 structures for protection of traffic and

- 1 pedestrians."
- Q. Is there a definition of the term "bridge
- 3 railing" that you can direct us to?
- 4 A. I would say that it is in several locations
- of Section 13, but it can be a combination of
- 6 concrete and fencing or metal if that's what you're
- 7 alluding to.
- 8 Q. I'm just asking where it is defined as
- 9 the --
- 10 A. The combination?
- 11 Q. -- the traffic barrier railing and a chain
- 12 link fence above it, and that being considered the
- 13 barrier railing.
- 14 MR. REDMOND: I can direct, counsel, to Figure
- 15 13.7.1.1-1.
- 16 MS. LEMLEY: I would like him to not answer for
- 17 his witness, Your Honor.
- JUDGE JACKSON: If it will shorten this up, I
- 19 might let him.
- THE WITNESS: Yeah, I...
- 21 MS. LEMLEY: This person has testified that
- 22 he's an expert in this particular topic, and he's

- 1 testified about bridge railings.
- JUDGE JACKSON: But we're dealing with
- 3 voluminous -- we have literally a thousand pages
- 4 here, so any help I can get.
- Go ahead and answer.
- 6 THE WITNESS: Yes, there are several drawings
- 7 in Section 13 that allude to various types of
- 8 barriers, railings, combinations thereof.
- 9 Like at the top of page 13-6, the
- 10 combination railing conforming to the dimensions
- 11 given in Figure 13.8.2-1 and 13.9.3-1 and crash
- 12 tested where a sidewalk may be considered acceptable
- 13 for use and so forth. I mean, there's just many
- 14 locations where combination is explained.
- 15 Q. You testified to Exhibit 47 which is a
- 16 truck that was being crash tested.
- 17 Where did you find this photo?
- 18 A. This I believe was out on the FHWA Web site
- 19 again. I actually received it from staff. I'm sure
- that's where we found it.
- 21 Q. Do you know what speed that truck was
- 22 traveling?

- 1 A. I'm sure it's all categorized in the tables
- of crash testing, and it looks like this is a box
- 3 truck, and I would estimate that it was probably
- 4 going at 50 miles per hour according to Table
- 5 13.7.2-1.
- 6 Q. How high is the parapet in this picture?
- 7 A. Well, I would estimate this to be probably
- 8 the TL-4 test, so I believe that would be 32 inches.
- 9 Q. Why would you assume that it's a TL-4 test?
- 10 A. Because the type of truck and looking at
- 11 the table, I would allude to that. There's only one
- 12 test in that table that I offered that requires that
- 13 type of truck, and it's at 50 miles per hour, and if
- 14 you go across, it's a TL-4.
- Q. You testified that a fence atop the parapet
- 16 would, in fact, be a more dangerous situation?
- 17 A. Yes.
- 18 Q. To your knowledge, has that been tested?
- 19 A. No, I do not know that a fence has been
- 20 tested.
- Q. Have you ever seen a fence crash tested?
- 22 A. No, I have not.

- 1 Q. So you're not basing that on your personal
- 2 experience and your expert opinion?
- 3 A. No. Based on the deflection of the truck,
- 4 if you will imagine the fence to be there, obviously
- 5 it's going to get impacted.
- 6 Q. I think you testified that it would be more
- 7 dangerous for the driver if the fence was on top of
- 8 that parapet.
- 9 A. That's one of the dangers.
- 10 Q. Have you seen that danger or tested that
- 11 danger to reach that opinion?
- 12 A. I have not tested it, but based on what I
- would envision in engineering judgment of where that
- 14 fence would be, the fence being extremely weak item
- 15 would not help deflect the truck at all or a very
- 16 minor amount, and the vehicle would get hung up, and
- 17 most likely, the fence being a very weak item would
- 18 disintegrate and be a projectile.
- 19 O. You've never crash tested a vehicle
- 20 yourself?
- 21 A. No, I wouldn't recommend it.
- 22 Q. You haven't been present for crash testing?

- 1 A. No. I've only seen the videos.
- Q. How long does it take for crash testing to
- 3 be accomplished, do you know?
- I understand you testified before
- 5 Illinois has never requested something to be crash
- 6 tested before.
- 7 Do you have that information?
- 8 A. Part of the reason, Illinois has had the
- 9 opportunity to have quite a long list that has been
- 10 crash tested and then we just feed off of that.
- 11 We tend not to want to change a
- 12 barrier too often partly because contractors are very
- 13 skilled in giving you a better price if it's
- 14 consistent detail.
- So most states will pick one barrier
- 16 type or just a couple different barrier types and
- 17 continuously use those for the economy.
- 18 So there's been plenty of testing done
- 19 that fit Illinois' needs like the F-shape, the New
- 20 Jersey load, the single slope, so those
- 21 configurations generally have served Illinois very
- 22 well, especially on interstates.

- 1 O. My question was how long does it take for a
- 2 barrier rail to be crash tested?
- 3 A. Based on my understanding, I've heard from
- 4 other states that it is quite lengthy. You have to
- 5 have a configuration design, then build, and then you
- 6 have to then get it like in a queue. You have to
- 7 supply funding and of course then the vehicles and
- 8 the testing.
- 9 So as far as I know, it would be a
- 10 matters of several weeks if not months.
- 11 Q. Several weeks or months. That would be
- shortened by let's say hypothetically the exact same
- design being implemented in other places so you
- 14 wouldn't have to develop the design to crash test it;
- 15 correct?
- 16 A. No. The design would be I guess there, but
- 17 it's that it doesn't allow the truck to deflect.
- 18 Therefore, you have to still do the testing. It has
- 19 to be crash tested.
- 20 So you still have to go through the
- 21 process of building it, actually constructing it and
- 22 then doing the test.

- 1 O. "The Terminal Railroad, in connection with
- 2 their safety guidelines, has determined that fencing
- 3 is necessary specifically over a yard in which
- 4 workers are traveling on the ground underneath the
- 5 overpass." That's in their safety guidelines.
- Are you familiar with that?
- 7 A. I have become familiar over review of
- 8 documents.
- 9 Q. So FHWA approval, assuming that the FHWA
- 10 has not approved this particular design, FHWA
- 11 approval does not foreclose the issue on this barrier
- 12 rail being used, does it? It's just a matter of
- 13 taking a few weeks or months to crash test it?
- 14 A. Well, I imagine so, yes.
- Q. So if the railroad by its own safety
- 16 standards, being in the position to assess their own
- 17 safety standards, believes that the fence is
- 18 necessary, what's stopping the crash testing of that
- 19 barrier rail?
- 20 A. In my opinion though, the safety
- 21 requirements from TRRA is for the workers on the
- 22 ground.

- 1 My assignment is to make sure that the
- 2 traveling public on the bridge is met with the proper
- 3 protocol.
- 4 Q. Crash testing would determine that, would
- 5 it not?
- 6 A. Crash testing, yes.
- 7 MS. LEMLEY: If I could have just a moment,
- 8 Your Honor, we'll be able to wrap up.
- 9 JUDGE JACKSON: Sure.
- 10 (Pause)
- 11 MS. LEMLEY: Just a few more questions,
- 12 Mr. Anderson.
- Q. First of all, you talked about the TL-5
- 14 rating, and you said that that was for large trucks
- 15 and unfavorable site conditions.
- 16 A. That's the description in AASHTO under
- 17 TL-5.
- MS. LEMLEY: I guess now that I've asked the
- 19 question, you don't know what was considered to
- 20 determine the TL-5 rating, so scratch that question.
- JUDGE JACKSON: All right. It's scratched.
- 22 Q. BY MS. LEMLEY: Query as far as whether or

- 1 not a fence that would meet the Terminal Railroad's
- 2 standards for safety could be situated outside the
- 3 bridge parapet not appended to it and meet the
- 4 federal highway standards.
- 5 A. So that's a question?
- 6 Q. What if a fence that would meet Terminal
- 7 Railroad standards was placed outside the barrier
- 8 rail, not on top of it?
- 9 A. In my opinion, then that would simulate
- 10 then what we refer to as a barrier to protect the
- 11 pedestrians prior to the sidewalk, and then that's
- 12 where the fence would be, on the outside. So there
- 13 would be an offset so the truck could deflect
- 14 approximately to five or six feet, generally the
- width of the sidewalk if that's what you're getting
- 16 to, but again, that is a very large change in the
- 17 design of the bridge.
- 18 Q. How does that affect crash testing in the
- 19 question?
- 20 A. As long as the initial barrier on the
- 21 inside would be TL-5, then...
- Q. It's not a crash testing issue?

- 1 A. If the fence is offset far enough, and I
- 2 believe there are crash testings that have occurred
- 3 that would give you that approximate offset
- 4 requirement.
- 5 Q. If the exact design with the bridge parapet
- 6 and the fencing atop it that's been proposed by
- 7 Terminal Railroad in this matter has been approved
- 8 for use on the National Highway System, would that
- 9 cure your concerns regarding crash testing of that?
- 10 A. No, it would not.
- 11 Q. Would it cure your concerns if it has been
- 12 crash tested and approved through that channel that
- is dictated by the Federal Highway Administration
- memo regarding the crash test?
- 15 A. If it was properly crash tested, then that
- 16 satisfies the intent of the requirement.
- 17 Q. Talking about the database of bridge rails
- that are approved by the Federal Highway
- 19 Administration, included on that list are there
- 20 bridge ratings that are in design that are currently
- 21 under construction?
- 22 A. I would imagine so.

- 1 Q. Do you know how often it's updated, that
- 2 list?
- 3 A. Oh, the list, I believe it is quite long
- 4 now. I mean, there's a lot of options, and, as I
- 5 stated earlier, states tend not to be shopping around
- 6 for a lot of different ideas, so as one would come
- 7 along, a state or an agency would then offer the
- 8 protocol, the cost, go through the crash testing if
- 9 it's approved, and it gets back on the list or it's
- 10 added to the list.
- 11 Q. It's added to the list immediately after
- 12 approval even though that may be before construction?
- 13 A. Oh, yeah. Actually, it has to be done
- 14 before construction.
- MS. LEMLEY: Okay. That will be all. Thank
- 16 you.
- 17 JUDGE JACKSON: Thank you.
- 18 Mr. Blair?
- 19 CROSS-EXAMINATION
- 20 BY MR. BLAIR:
- 21 Q. Staff is trying to sort through this, and I
- think one of the issues here is the TRRA's concern of

- 1 potential hazard to their employees switching trains
- on the rail yard or the workplace.
- 3 So we can get a better handle on the
- 4 degree of this hazard as it relates to pedestrians
- 5 statewide, how often do we have incidents of
- 6 pedestrians being hit by debris from interstate
- 7 bridges that have no fences today, statewide?
- 8 A. Well, somewhat by definition, interstates
- 9 in Illinois do not have fences, so that would be all
- of our bridges, not just over railroads.
- 11 O. Yes.
- 12 A. Okay. And to my knowledge, as stated
- 13 before, ten-foot shoulder, you know, 42-inch high
- 14 barrier, it should be able to contain most of the
- debris, a lot more than if it was a smaller shoulder
- or lower parapet.
- 17 Q. Okay. So it's minimal?
- 18 A. I would offer it's minimal fear or risk to
- 19 the people below or vehicles or cars, whatever.
- The fear of the actual fence, assuming
- 21 that it would be impacted as shown in the photos,
- 22 would be a much higher risk to the people below and

- 1 also certainly to the people in the vehicles and on
- 2 the bridge with this vehicle that's in trouble.
- 3 Q. Okay. So it's not the cost that's the
- 4 problem from what you've testified. It's the public
- 5 safety concerns, if the fence were installed,
- 6 outweigh the concerns that the TRRA has of debris
- 7 hitting employees.
- 8 A. Well, I guess I would offer, the art of
- 9 engineering is to try to maximize the benefit to
- 10 whoever is the owner.
- 11 So with that in mind, you want to make
- 12 sure it's crash tested, and if it's not, that's a
- 13 liability and obviously the fence I don't feel would
- 14 be, and the opportunity for it to disintegrate and
- 15 cause more injury is quite high and therefore not
- 16 encouraged nor has it been crash tested as far as my
- 17 knowledge.
- 18 Q. Okay. So if it is crash tested, at least
- on your testimony, the typical fence would not be
- 20 crashworthy like a --
- 21 A. Well, this is interstate requirements.
- 22 Q. Yes.

- 1 A. I mean, we do have fencing in Illinois.
- 2 It's at lower speeds. It's for areas that have
- 3 pedestrians. I mean, we have fencing.
- 4 Q. Right.
- 5 So what you're saying is that if you
- 6 did have to install a fence, it would have to be
- 7 structurally much more substantial than a standard
- 8 fence for it to be crashworthy. Is that what you're
- 9 saying?
- 10 A. Well, it is with generally a sidewalk, so
- 11 the impact -- the testing includes the configuration
- 12 of a sidewalk.
- 13 Q. Okay.
- 14 A. Therefore, part of the energy of the
- 15 vehicle is absorbed in the tires. It leans over.
- 16 Does that make sense? It's the energy
- 17 from the deflection of the vehicle that has
- 18 dissipated in that sidewalk width.
- 19 We do have standards that have railing
- 20 or, I mean, fencing, but it's probably much lower
- 21 speeds.
- 22 Q. So what you're saying is you don't even

- 1 have a design that you could crash test at this point
- 2 based on --
- 3 A. Not at a TL-5.
- 4 Q. -- this type of bridge structure?
- 5 A. Not at a TL-5; Illinois is not aware of
- 6 one, a TL-5 requirement.
- 7 Q. Okay. So in your opinion, are you
- 8 testifying that public safety would be compromised if
- 9 fencing were installed?
- 10 A. In my opinion, if you were to construct
- 11 anything that wasn't crash tested on the list, yes, I
- 12 think there is liability to the owner.
- 13 Q. Okay. With regards to the existing
- 14 bridges, interstate bridges that you testified to,
- 15 are any of those, do they span railroad
- 16 workplace/yard operations such as the TRRA in this
- 17 case?
- 18 A. Well, I would offer that there are 423
- 19 locations, some are dual structures as pointed out,
- 20 but those are all of them, so I would assume that
- 21 some, just by the nature of the number, would go over
- 22 some yards, but that's an assumption on my part.

- 1 This is the full database, so if there
- 2 are any in Illinois, they'd be included.
- 3 Q. Okay. Just from your experience that
- 4 aren't on the list, are you aware of any in Illinois?
- 5 A. Pardon?
- 6 Q. Based on your experience over the years,
- 7 have you driven over any other locations --
- 8 A. That aren't interstate?
- 9 Q. No, that are interstate where you've
- 10 spanned railroad yard operations.
- 11 A. You mean outside of Illinois?
- 12 Q. No, within Illinois.
- 13 A. No, I am not aware of any that have
- 14 fencing.
- 15 Q. That wasn't the question.
- 16 A. Over railroad yards?
- 17 Q. Yeah.
- 18 A. Generally I am looking at the structure and
- 19 not the function below just to be real honest about
- 20 it.
- Q. So you have no knowledge?
- 22 A. No.

- 1 Q. With regard to wind loading, how does that
- 2 affect the installation of crashworthy fencing? What
- 3 effect would that have on the wind loading of the
- 4 bridge?
- 5 A. Well, wind loading, it's my understanding,
- 6 and I don't know if Greg Horn is still here, it's my
- 7 understanding that the configuration over the main
- 8 span where the wind is more of a factor and the
- 9 stiffness of the structure is much less, then they
- 10 had to change the railing type.
- But in this location where the TRR is
- 12 crossed, it's a relatively very stiff structure, and
- 13 the wind would never govern. It's going to be the
- 14 truck impacts and the loads from the trucks. That's
- 15 what will govern various elements of the bridge.
- 16 The wind would be a minor factor on
- 17 this span or this part of the bridge.
- 18 Q. Okay. And with regards to the ten-foot
- 19 shoulder, is that a standard width for interstate new
- 20 bridge construction?
- 21 A. I believe so, yes.
- Q. What is the standard for the barrier wall

- 1 height?
- 2 A. I think it matters on speed and traffic
- 3 count, and I believe quite often it's maybe six foot
- 4 on the inside, six to eight on the inside, and ten
- 5 foot on the outside, what they call the through lane,
- 6 the passing lane. It's a two-lane interstate which I
- 7 believe in this case account for the 40-foot
- 8 toe-to-toe barrier width of this structure, two
- 9 12-foot lanes, 10-foot, 6-foot.
- 10 O. Thank you.
- 11 I'm referring to the 32-inch versus
- the 42-inch height of the barrier wall?
- 13 A. Okay. Go ahead.
- 14 O. What is the standard height of that for a
- 15 standard bridge?
- A. Generally we'll use the 32-inch if it's a
- 17 straight, what we call a tangent or a straight part
- 18 of the roadway.
- 19 In this case, there is a horizontal
- 20 curve, so that's locations -- and I'm aware of this
- 21 especially in the Chicago area -- where taller
- 22 parapets are used to contain traffic.

- 1 Q. Okay. Thank you.
- With regards to crash testing, let's
- 3 assume that on the UP section of the bridge where
- 4 there's an agreement that's been worked out that for
- 5 now, no fencing, down the road, if it finds, if the
- 6 parties find that the debris is an issue and then
- 7 fencing is installed, how long will it take from that
- 8 point forward before the fencing would be actually
- 9 installed?
- 10 A. Well, that would be a part of the, I guess
- 11 the negotiations of do you want to go through the
- 12 crash testing, the potential of it not passing, or
- 13 parts of the opportunity might be to offset the
- 14 fencing as I think was brought up before, stick it
- out somehow, but again, that's an assumption at this
- 16 time.
- 17 Q. Okay. With your standard crash testing and
- designing the fencing, how long typically would that
- 19 process take?
- 20 A. Illinois has not asked for a crash testing
- 21 that I'm aware of, but I am aware of some states that
- 22 have asked, and it's a matter of several weeks or

- 1 months. It is quite lengthy, and then that's
- 2 assuming that it passes. You have to do it before
- 3 you actually construct as mentioned before.
- 4 MR. BLAIR: Okay. I've got one last question.
- 5 It's regarding lighting. Is that all right?
- 6 JUDGE JACKSON: Sure.
- Q. BY MR. BLAIR: Do you agree with Mr. Horn's
- 8 testimony with regards to there's not a need in his
- 9 opinion that lighting is required, that there isn't a
- 10 tunneling effect, that the bridges dimensions are
- 11 such that there is enough light that lighting is not
- 12 necessary? Do you agree with that testimony, what he
- 13 testified earlier?
- 14 A. Yes, I would agree to the numbers that have
- been stated, and it's my understanding the Illinois
- 16 Department of Transportation Design Manual, you know,
- 17 the BDE, offers an equation and it's such that we do
- 18 not need lighting at this location.
- 19 MR. BLAIR: Okay. That's all I have. Thank
- 20 you.
- JUDGE JACKSON: Thank you. Very good.
- Mr. Redmond, any redirect?

- 1 MR. REDMOND: Yes. Just very short, Your
- 2 Honor.
- JUDGE JACKSON: All right.
- 4 REDIRECT EXAMINATION
- 5 BY MR. REDMOND:
- 6 Q. My first question is you were asked on
- 7 direct examination about definition of railings and
- 8 whether those include parapet walls, and I would like
- 9 to direct your attention to, again, Petitioner's
- 10 Exhibit 45, Section 13.2 called "Definitions" which
- 11 are then contained on page 13-1.
- 12 A. Okay. Yes. Thank you.
- Q. And do you see the definition of concrete
- 14 parapet?
- 15 A. Yes.
- 16 O. What does that definition state?
- 17 A. Concrete parapet on 13-1. A railing system
- 18 or reinforced concrete having traffic space that
- 19 usually but not always adopts some form of a safety
- 20 shape.
- Q. Okay. Now, actually then the next one --
- that's the definition of concrete barrier, is that

- 1 correct?
- 2 A. That's barrier, yes.
- 3 O. And then the next definition is the
- 4 definition of concrete parapet, is that correct?
- 5 A. Yes.
- 6 Q. And read that definition.
- 7 A. Concrete parapet. A railing system or
- 8 reinforced concrete usually considered as adequately
- 9 reinforced concrete wall.
- 10 Q. From those two definitions, is it fair to
- 11 conclude that when we use the term railing in the
- 12 AASHTO standards, we're speaking of not only what the
- 13 public may think of as a railing but also these
- 14 parapet walls?
- 15 A. That's correct.
- 16 Q. You were asked questions about Exhibit D
- 17 which is the February 2001 letter from the Federal
- 18 Highway Administration.
- I would like to direct your attention
- to No. 1 which is on page 2 of that letter.
- 21 Do you have that?
- 22 A. Yes, I do.

- Q. And that states in part that regulations,
- 2 codes and standards should, as a minimum, meet the
- 3 specification design standards of the American
- 4 Railway Engineering Association, the Association of
- 5 American Railroads, and AASHTO.
- Do you see that?
- 7 A. Yes.
- 8 Q. Now, is the American Railway Engineering
- 9 Association basically an industry association of
- 10 railroads?
- 11 A. Yes it is.
- Q. Does this go by the acronym of AREMA?
- 13 A. I believe so.
- Q. Does AREMA have any standards in it for
- 15 fencing?
- 16 A. I am not aware of any.
- 17 Q. You were also asked questions about this
- 18 particular definition in AASHTO which starts out with
- 19 the words structures designed, etc.
- 20 Do you recall those questions?
- 21 A. Yes.
- Q. Now, the definition that's referred to,

- 1 although it's not stated specifically in this memo,
- 2 is that not the definition found of railroad overpass
- 3 in Section 2-3.3.4 of the AASHTO guidelines that
- 4 we've marked as Petitioner's Exhibit 45?
- 5 MS. LEMLEY: Can you direct us to the page,
- 6 please?
- 7 THE WITNESS: Yes. It's page 2-6.
- 8 Q. 2-6 of --
- 9 A. Of Section 2.
- 10 O. Of Petitioner's Exhibit 45; is that
- 11 correct?
- 12 A. That is correct.
- 13 Q. And that is where the words railroad
- 14 overpass are found that appear in this 2001 letter,
- 15 is that correct?
- 16 A. That is correct.
- 17 Q. Now, isn't that reference to railroad
- 18 overpass under a section -- it's within
- 19 Section 2.3.3, is that correct?
- 20 A. That is right.
- Q. And what's the title of that section?
- 22 A. It is "Clearances."

- 1 Q. Do fences have anything to do with
- 2 clearances?
- A. I don't believe so, no.
- 4 Q. What are we talking about when we're
- 5 talking about clearances?
- 6 A. Clearances in this case is to make sure
- 7 that there is enough vertical clearance and
- 8 horizontal clearance to meet the railroad's needs to
- 9 pass their freight and vehicles through.
- 10 Q. Okay. By vertical clearance, is that the
- 11 distance --
- 12 A. Vertical clearance and horizontal clearance
- is met so the railroads can get their loads or their
- 14 freight through or under the bridge.
- 15 Q. So clearance, there's the concept of
- 16 vertical clearance, which is the distance from let's
- 17 say the rails to the underside of the bridge, is that
- 18 correct?
- 19 A. Correct.
- 20 O. And then there's horizontal clearance which
- 21 would be distances from the rails to the sides of the
- 22 bridge?

- 1 A. Correct.
- 2 Q. Now, also, opposite the item railroad
- 3 overpass there's the comment, C2.3.3.4.
- 4 Do you see that?
- 5 A. Yes.
- 6 Q. That comment refers to several chapters in
- 7 the manual for railway engineering?
- 8 A. Yes.
- 9 Q. And it says that this particular item, this
- 10 section on railroad overpass, you should look at it,
- 11 at these chapters for clearances, loadings, pier
- 12 protection, waterproofing and blast protection.
- 13 Do you see that on the comments?
- 14 A. Oh, yes, the next page.
- Q. Does the question of fencing have anything
- 16 to do with clearances, loadings, pier protection,
- 17 waterproofing and blast protection?
- 18 A. No. No, they do not.
- 19 Q. Now, finally, I'm going to direct your
- 20 attention to what I believe is marked as Petitioner's
- 21 Exhibit 2.
- The main span of this bridge starts in

- 1 Missouri at a point near Broadway, is that correct?
- 2 A. I believe so.
- 3 Q. And it extends across the Mississippi
- 4 River, it extends over Illinois property, and then
- 5 the main span comes down it looks east of the Norfolk
- 6 Southern lines.
- 7 Do you see that?
- 8 A. Yes.
- 9 Q. And I can represent to you that this bridge
- is about 6,000 plus or minus feet long. It's
- 11 covering railroad tracks and property on Missouri,
- 12 it's covering the Mississippi River, and it's
- 13 covering railroad tracks of multiple railroads on the
- 14 Illinois side, is that correct?
- 15 A. Yes, it is.
- 16 Q. Now, these design standards that have been
- 17 alluded to that TRRA says it adopted by the BNSF/UP
- 18 Design Standards, they're just one set of design
- 19 standards. Other railroads have other sets of design
- 20 standards.
- Is that your understanding?
- 22 A. Yes, it is.

- 1 Q. And these design standards not only talk
- 2 about fencing; that's one small portion. There are
- 3 many other areas discussed in these design standards
- 4 that are drafted by railroads, is that correct?
- 5 A. That is correct.
- 6 Q. Do you think it would be problematic for a
- 7 designer of a bridge that's 6,000 feet long that's
- 8 over waterway that's over several different railroads
- 9 to have to juggle design standards from four, five,
- 10 or six railroads?
- 11 A. It would be very difficult plus very
- 12 expensive.
- Q. So in other words, would you, in your
- 14 professional judgment, say it would be unreasonable
- 15 to expect a public agency designing a bridge to say,
- okay, now we're over the TRRA tracks. We've got to
- 17 follow this set of design standards. Now a couple
- 18 hundred feet later we're over the Norfolk Southern
- 19 tracks. We're going to have to follow their set of
- 20 design standards, and now a few hundred feet later,
- 21 we're over another set of tracks, and we've got to
- 22 follow their set of design standards.

- 1 That would be physically impossible,
- 2 wouldn't it?
- A. Again, that would be very difficult and
- 4 very expensive, and I would most likely think that a
- 5 contractor would come back and try to do a value
- 6 engineering on it, but, of course, the procedures
- 7 would be such that we'd have to go back to the
- 8 agreement.
- 9 Q. So the designer of this bridge has to deal
- 10 with multiple railroads, has to deal with crossing a
- 11 river, and has to deal with 6,000 feet of bridge.
- 12 Is that a large project in your
- 13 professional experience?
- 14 A. That is a very large project.
- 15 Q. In fact, it's one of the largest bridges
- that has been built lately, isn't it?
- 17 A. It's one of just a handful that we're very
- 18 fortunate to be involved with.
- 19 MR. REDMOND: That's all the questions I have.
- 20 JUDGE JACKSON: Ms. Lemley, not to beat a dead
- 21 horse, I'll give you one more shot.
- MS. LEMLEY: Thank you, Your Honor.

- JUDGE JACKSON: You're almost finished, but
- 2 please limit the questions to what you heard on
- 3 redirect.
- 4 MS. LEMLEY: Yes.
- 5 RECROSS-EXAMINATION
- 6 BY MS. LEMLEY:
- 7 Q. You had testified looking at the AASHTO
- 8 LRFD Bridge Design Specifications, and you pointed
- 9 out that it's under the heading of "Clearances."
- 10 A. Uh-huh.
- 11 Q. And you drew some conclusions from that in
- 12 your testimony.
- I will turn your attention back to the
- 14 memo marked as Exhibit D.
- 15 A. Yes.
- 16 Q. That's from the Federal Highway
- 17 Administration interpreting the CFR standards we went
- 18 through in your testimony earlier.
- 19 A. Yes.
- Q. On the first line of that memo, it says,
- 21 "Attached for your information is our response to
- 22 Mr. David Pope, Chairman of the AASHTO Highway

- 1 Committee on Bridges and Structures."
- 2 So this memo is directed toward the
- 3 AASHTO chairman on how to interpret the requirements,
- 4 is it not?
- 5 A. Yes, it is.
- 6 Q. And it states that structures designed to
- 7 pass over a railroad shall be in accordance with
- 8 standards established and used by the effective
- 9 railroad in its normal practice. Correct?
- 10 A. That's what it says.
- 11 Q. That portion of this memo is under a
- 12 paragraph that says railing parapet requirements and
- fencing, and in parentheses (highway over railroad).
- 14 Correct?
- 15 A. That's what it is.
- 16 Q. You testified about the danger of debris
- 17 falling over a highway parapet.
- Do you remember that?
- 19 A. Yes.
- 20 Q. Have you ever studied the amount of debris
- 21 that comes over a highway, an interstate highway onto
- the ground below?

- 1 A. No, I have not.
- Q. You're not an expert in what type of debris
- 3 or how much falls over the side of the highway?
- 4 A. No, I could not say that as an expert.
- 5 Q. You talked about the 32-inch parapet versus
- 6 the 42-inch parapet.
- 7 I think you testified before you
- 8 weren't involved in the decision to raise it from the
- 9 32 to 42?
- 10 A. I don't believe I was, no.
- 11 O. And you can't remember when that decision
- was made?
- 13 A. It obviously was made quite a while back
- 14 because the design drawings have been submitted for a
- 15 while.
- 16 Q. You said that a TL-5 rating may be
- 17 appropriate where there's a curvature in the road or
- 18 whatever the standards state for a TL-5 rating. You
- 19 can certainly state it better than I can.
- 20 A. I think engineering judgment is, in this
- 21 case, I think it warrants maybe a wider bridge, but
- 22 unfortunately, the states didn't have the dollars, so

- 1 we do anticipate a lot of traffic, probably a lot of
- 2 truck traffic, and, as I said, there is a horizontal
- 3 curve which is a part of the engineering judgment
- 4 that should be applied to your railing needs.
- 5 Q. Now, I am looking at Exhibit 2, and am I
- 6 correctly identifying the curvature that you're
- 7 talking about?
- 8 A. Yes, it is, but I think your tracks are
- 9 near the end of the curvature if I recall, towards
- 10 the river.
- 11 Q. Would you like to point that out?
- 12 A. Let's see.
- 13 Yes, I think these are your tracks
- 14 right here. Tracks, TRRA, TRRA.
- Q. And this is the curvature you're talking
- 16 about, right?
- 17 A. Yes.
- 18 Q. Because it's obviously a curve.
- 19 A. So as you come up, there is a transition,
- 20 and there the curve ends, and it goes on tangent.
- 21 Q. You talked about having to juggle all of
- 22 the standards of the railroads in determining what

- 1 the safety standards are and trying to implement that
- 2 and how much of a hardship that would be.
- 3 Wouldn't it just be -- and I know this
- 4 is academic because you told me before that you don't
- 5 review railroad standards for fencing on overpasses
- 6 before you design it anyway, correct?
- 7 MR. REDMOND: Your Honor, I'm going to object.
- 8 If there's a question, there's a question, but a long
- 9 recitation prior to a question I think is an
- 10 objectionable type of question.
- JUDGE JACKSON: I want to hear the whole
- 12 question again.
- 13 MS. LEMLEY: From the court reporter or from
- 14 me?
- 15 JUDGE JACKSON: Either way.
- MS. LEMLEY: Okay.
- JUDGE JACKSON: Did you want to rephrase it?
- MS. LEMLEY: Sure.
- 19 Q. You've testified before that you don't
- 20 consider railroad safety standards for fencing on
- overpasses when you design an overpass, correct?
- 22 A. We don't feel there's fencing needed on an

- 1 interstate bridge.
- Q. That was my point in this all being
- 3 academic.
- 4 But if you were considering fencing on
- 5 this overpass, wouldn't it be simpler just to
- 6 implement the safest design dictated by one of those
- 7 standards versus the juggling that you've discussed
- 8 before?
- 9 A. That's a potential, but again, as mentioned
- 10 before, they may be unique in some way that you have
- 11 to then determine which one governs, and that may be
- 12 difficult.
- 13 Q. Difficult.
- 14 A. Yes.
- MS. LEMLEY: That's it. Thank you.
- 16 JUDGE JACKSON: Mr. Blair?
- MR. BLAIR: No questions.
- 18 JUDGE JACKSON: Thank you, Mr. Anderson.
- 19 (Witness excused.)
- 20 JUDGE JACKSON: Does petitioner have any
- 21 additional witnesses?
- MR. REDMOND: We do not, Your Honor.

- 1 JUDGE JACKSON: Thank you.
- In that event, it's about 20 after 4,
- 3 not quite, this afternoon. We're getting together
- 4 again. It will be one more day, so we need to go off
- 5 the record and pick a date.
- 6 (Whereupon an off-the-record
- 7 discussion transpired at this
- 8 time.)
- 9 JUDGE JACKSON: Okay. We're going to go back
- 10 on the record.
- We've agreed to a date for the next
- 12 hearing.
- Before we get there, I have two things
- 14 sitting up here on the rail that we need to deal
- 15 with.
- 16 I have an affidavit of Patrick
- 17 Prososki which has been marked Exhibit No. G. It
- 18 looks like the original. I don't want it until it's
- 19 been offered, so you can take that back.
- MS. LEMLEY: Okay.
- MR. REDMOND: Your Honor, since you have
- 22 reserved ruling on the exhibits, my suggestion is

- 1 that we would send you some sort of letter with the
- 2 exhibits that we intend to offer so we can make it as
- 3 efficient as possible.
- I don't want to rest before we've made
- 5 that offer of exhibits.
- 6 JUDGE JACKSON: Oh, I will not let you rest
- 7 until we've done it.
- I figured since both sides have used
- 9 each others' exhibits quite liberally, we'll do them
- 10 all at once at the conclusion.
- 11 MR. REDMOND: At the conclusion.
- 12 JUDGE JACKSON: At the conclusion.
- MR. REDMOND: Okay.
- 14 JUDGE JACKSON: I have a motion sitting here.
- 15 I don't know if it's an original but it was on the
- 16 rail. It's TRRA's motion for leave to exchange and
- 17 file additional exhibits.
- What is that?
- 19 MS. LEMLEY: That's the additional exhibits
- 20 that we e-mailed yesterday evening and which we've
- 21 already discussed.
- 22 JUDGE JACKSON: All right.

- 1 MS. LEMLEY: No new ones.
- 2 JUDGE JACKSON: And the exhibits referenced
- 3 here, have we used any of them yet? I haven't read
- 4 it.
- 5 MS. LEMLEY: We only used the one MoDOT drawing
- 6 with Mr. Horn that Mr. Redmond was okay with.
- 7 JUDGE JACKSON: All right. So since we're not
- 8 getting together for another week, I don't see a
- 9 problem in planning the motion for leave to exchange
- 10 and file them and then we deal with each one
- 11 individually as it comes up.
- Mr. Redmond?
- 13 MR. REDMOND: That's fine, Your Honor.
- 14 JUDGE JACKSON: All right. So that motion will
- 15 be allowed.
- 16 If this is the original, I'll take it
- 17 upstairs.
- Did you file it on e-docket?
- MS. LEMLEY: No.
- JUDGE JACKSON: Oh, okay. Why don't you do
- 21 that too.
- 22 MR. DUGGAN: We're not signed up to do that I

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don't think, to file E.
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2
           JUDGE JACKSON: All right. Then, Mr. Duggan,
3
     if you would please file it in the walk-in center,
4
     and then they will do it, e-docket it, and it will
     get to me.
5
                    All right. We are continued to
6
     Thursday, August 13, 2009, 9 a.m., same place I would
7
8
     suspect, and we go until we're finished. If that
9
     runs us into Friday, so be it.
10
                    Thanks everyone.
11
                           (Whereupon the hearing was
                           continued to August 13, 2009 at
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                           9:00 a.m.)
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